

# City of Clayton, California Annual Financial Report For the Year Ended June 30, 2022





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CARL "CW" WOLFE, MAYOR
PETER CLOVEN, VICE MAYOR
JEFF WAN, COUNCILMEMBER
JIM DIAZ, COUNCILMEMBER
HOLLY TILLMAN, COUNCILMEMBER

January 23, 2023

Honorable Mayor and Members of the City Council City of Clayton

We are pleased to submit the City of Clayton's Annual Comprehensive Financial Report (ACFR) for the Fiscal year ended June 30, 2022. Since its incorporation, the City has submitted an annual audited Financial Report to the City Council and its citizens in accordance with *California Government Code* section 25253. The ACFR provides the public, businesses, property owners, investors and all interested parties with an overview of the City's finances. It is important to note the acronym for this report has changed from CAFR to ACFR as the prior acronym can be considered an offensive racial slur and is no longer used. The information in this ACFR is prepared in accordance with Generally Accepted Accounting Principles (GAAP) and includes an "unmodified opinion" (the highest rating) on the report by an independent certified public accounting firm, Cropper Rowe, LLP.

Although we rely on the standards and expertise of these independent auditors, the responsibility for the accuracy and fair representation of the ACFR ultimately rests with City management. We believe the data presented in this Report is accurate in all material respects and all statements and disclosures have been included necessary for the reader to obtain a thorough understanding of the City's financial activities. Management of the City has established an internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile reliable and timely information for the preparation of the City's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh its benefits, the City's framework of internal controls has been designed to provide reasonable rather than absolute assurance that its financial statements will be free from material misstatements.

For readers interested in a more detailed review of the City's financial statements, a section in the ACFR called "Management Discussion and Analysis" (MD&A) has been included in accordance with Government Accounting Standards Board (GASB) Statement 34, Basic Financial Statements – And Management's Discussion and Analysis – For State and Local Governments. The MD&A recounts the financial highlights of the City and provides additional analyses on the variances and trends reported as part of the financial statements. The MD&A further discloses significant items impacting the financial condition of the City and is designed to be read in conjunction with this Letter of Transmittal.

#### City Profile

The City of Clayton was incorporated in 1964 and is located in Contra Costa County, a suburban region in the eastern portion of the San Francisco-Bay Area. Pursuant to its adopted budget for the fiscal year ending June 30, 2022, the City has a permanent staff of 27.4 full-time equivalent employees which serves approximately 11,585 residents in a land area of approximately 4 square miles. Nestled in a small valley at the northern base of Mt. Diablo, the boundaries of the City are mostly developed with a

#### City Profile, continued

strong community emphasis on open space preservation and maintenance of an extensive network of trails. The City continues to show strength as a safe community with attractive residential neighborhoods as a gateway to the fast paced and robust Bay Area economy.

The City operates under a Council-Manager form of government and provides many essential public services to the community. The City is governed by a five-member City Council elected at large, serving staggered terms of four years. The Mayor and Vice Mayor are selected by the City Council each year from its membership and serve one-year terms. The City Council is responsible for setting policies, adopting City ordinances, resolutions, the annual budget, appointing commissions and committees, and hiring the City Manager and City Attorney, among other key duties. The City Manager is responsible for implementing the City Council's policies, ordinances and directives, overseeing the daily operations of the City, and appointing all department heads and through them all other employees of the City.

As presented in the City's government-wide statement of activities, pursuant to GASBS 34, the City's numerous departments and restricted-use funds accounting for public services are consolidated into higher-level programs, which include: public safety, public works, parks and recreation services, community and economic development, and general government. The public safety program is composed of an in-house police department, staffed with eleven (11) full-time sworn police officers and two (2) administrative personnel dedicated to the function of police services. Public works tracks the maintenance of public landscaping (i.e. street medians and shoulders, sub-division entryways, etc.), facilities, transportation infrastructure (i.e. streets, lighting, traffic signals, etc.), as well as contract City engineering services for management of the City's Capital Improvement Program as well as land development regulatory needs. In their capacity of providing parks and recreation services, the City's inhouse maintenance department oversees the maintenance of the Clayton Community Library, the Clayton Community Park, The Grove Park, various neighborhood parks, and the historic Endeavor Hall rental facility. The community and economic development program consists of two (2) in-house staff providing planning and land-use regulatory services as well as the functions of economic development and affordable housing. Finally, the general government program reports legislative and support costs indispensable in providing in-house public services and maintains compliance an ever-expanding list of legal, fiscal and other statutory requirements imposed by the State of California.

The City's fiscal year runs from July  $1_{\rm st}$  through June  $30_{\rm th}$ . Each year, the City Manager presents an annual budget to the City Council for adoption by Resolution on or before June  $30^{\rm th}$  in accordance with *Clayton Municipal Code* section 3.02.040. On an interim basis the budget is monitored continually with the budgetary level of control maintained at the fund level.

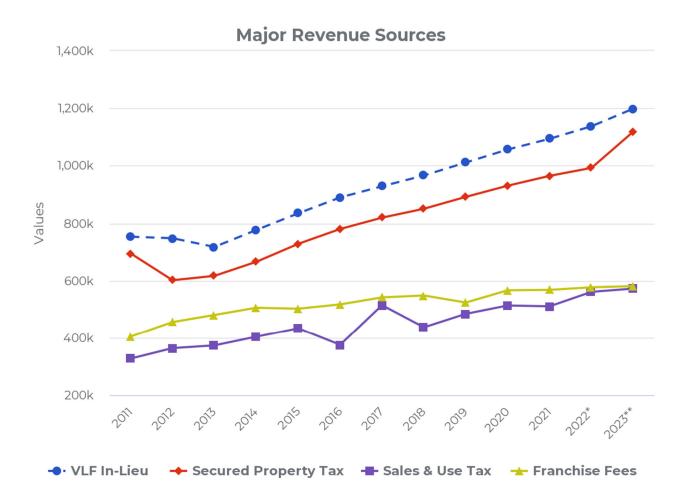
#### **Economic Condition and Outlook**

Essentially a cul-de-sac hugging the base of acclaimed Mt. Diablo, Clayton maintains a small-town atmosphere while its relative proximity to California State Highway 24 and neighboring city BART stations make it ideal for commuters. In addition, the semi-rural setting, low crime rate and excellent middle and elementary public schools make Clayton attractive to families of all types.

#### Economic Condition and Outlook, continued

Its residents are generally highly educated with approximately 57.8% of adults greater than age 25 having a bachelor's degree or higher. In June of 2022, the unemployment rate of the City was 3.0%, compared to 3.20% and 4.0% for Contra Costa County and the State of California, respectively. In 2020 the median household income in the City was \$153,607 compared to \$87,355 for the state. The median age of Clayton residents is 43.1 as of the 2021 calendar year. The median sales price of homes in Clayton at June 30, 2022 was \$1,050,000, a 8.7% year over year decrease. Despite this decline, property tax and sales & use tax revenues remain relatively strong.

In order, the City General Fund's top revenue sources are: in-lieu vehicle license fees (VLF – paid from the state's portion of property taxes); secured property taxes; franchise fees; and sales & use taxes (including the state-allocated "triple flip" prior to the fiscal year ending June 30, 2017). The following chart illustrates the ten-year trend of these four major revenue sources for the City taken from the 2022-23 Adopted Budget:



Altogether, these four primary revenue sources (Property Tax In-Lieu 22.1%, Property Taxes 20.6%, Franchise Fees 10.7%, Sales and Use Taxes 10.5%) comprise 63.9% of General Fund revenues per the adopted budget for the fiscal year ending June 30, 2023. A non-recurring spike was realized in sales and use taxes six years ago in the year ended June 30, 2017 attributable to the City receiving a final true-up Triple Flip allocation from the state following the statutory dissolution of this process effective January 1, 2017. Accordingly, the following year realized a dip back to "normal" sales & use tax trend levels. In the long-run however, given the suburban composition of the City and its geographic boundaries limiting future development, management anticipates slow growth for the next ten years in sales & use taxes and franchise fees and moderate growth in property tax revenue (including in-lieu VLF property taxes received from the state). With increasing telecommunications technologies, cable-based franchise fees could be a declining or at-risk revenue, while other factors such as weather patterns and sustainable energy trends could impact similar franchise fee revenue. Given the recent U.S. Supreme Court South Dakota v. Wayfair ruling, it is reasonably possible the City will see an increase in sales & use tax revenue in forthcoming years with the definition of eligible taxable sales transactions now potentially including all online sales where "substantial nexus" requirements exist with online sellers in California.

#### Long-Term Financial Planning

As of the year ended June 30, 2022, the City of Clayton's financial condition remains sound. An indicator of financial condition is the level of fund balances, both reserved and unreserved, in the City's General Fund. The City Council has directed an absolute minimum reserve of \$250,000 as its never-to-be-expended "catastrophic reserve." In practice, due to the effectiveness in fiscal management, this policy has been easily achieved, indicating perhaps this floor requirement should be elevated in the future. However, the standing Policy Goal of the City Council is to establish and retain an undesignated reserve of 50% the annual General Fund operating budget. At June 30, 2022, the total unassigned General Fund reserve balance is \$6,068,266 or .97 times the size of the adopted General Fund operating budget for the fiscal year ending June 30, 2022. This means in an emergency scenario, the City could operate over an entire year on reserves alone.

The City of Clayton maintains a five-year Capital Improvement Program (CIP), which serves as its planning document to ensure its infrastructure is well maintained. The City prioritizes roads for maintenance and reconstruction based on the relative pavement condition index, with other infrastructure and facility improvement projects prioritized at the discretion of the City Council. Over the course of the last 10 years the City has invested approximately \$1.0 million into facility and infrastructure capital improvements, funded by Highway User Tax Apportionments (i.e. HUTA or "gas taxes"), local Measure J taxes, redevelopment property tax increment allocations (prior to the dissolution of the Clayton Redevelopment Agency in 2012), and other state and federal grants. For the upcoming fiscal year ending June 30, 2023, the City's CIP is expected to invest an additional \$1,362,697 into transportation and general infrastructure maintenance and improvement needs of the community.

#### Acknowledgements

The preparation of an ACFR cannot be accomplished without the professional, efficient and dedicated services of the Admin/Finance/Legal Department staff (in particular, Accounting Technician Jennifer Giantvalley), and the independent accounting firm of Cropper Rowe, LLP. We also thank the honorable members of the City Council and the various departments for their cooperation and support in planning and conducting the financial operations of the City during the fiscal year.

Respectfully Submitted,

Reina J. Schwartz City Manager Nitish Sharma Finance Director (Interim)

## **OUR MISSION**

To be of exemplary service to the Clayton community with an emphasis on:

- ➤ Health and safety
- ➤ Responsive customer service
- ➤ Highly trained team of employees
- ➤ A cooperative work environment

## **OUR VALUES**

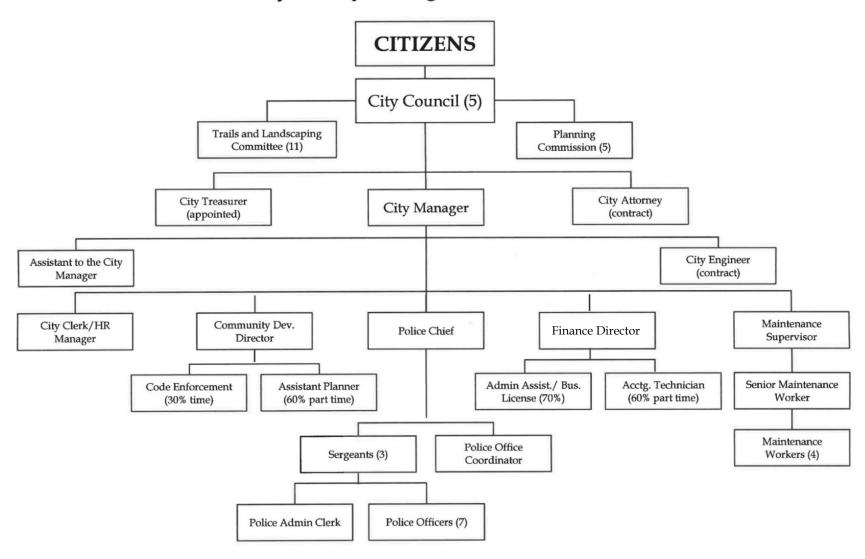
- Courtesy
- Creativity
- ➤ Diversity
- ➤ Employee participation
- > Ethical behavior
- Fiscal responsibility

- Inclusiveness
- ➤ Informed risk taking
- ➤ Open communication
- Professionalism
- Trustworthiness

## **OUR VISION**

The City of Clayton organization will be recognized as a premier small city. Customer service will be our hallmark; organizational processes will be a model of efficiency and effectiveness; innovation will be common place; and excellence of work product will be the norm. The employees will enjoy their work environment, and each will be a valued and respected member in his or her field of work. All residents and the City Council will be proud of their City government.

## City of Clayton Organizational Chart



## DIRECTORY OF PRINCIPAL OFFICIALS AND ADVISORY BODIES

As of report issuance

#### **CITY COUNCIL**

Jeff Wan, Mayor Jim Diaz, Vice Mayor Peter Cloven, Councilmember Holly Tillman, Councilmember Kim Trupiano, Councilmember

#### **COMMISSIONS**

Planning Commission

#### **COMMITTEES**

Trails and Landscaping Committee

#### APPOINTED OFFICIALS AND DEPARTMENT HEADS

Reina Schwartz City Manager Hank Stratford City Treasurer

Nitish Sharma Finance Director (Interim)

Richard McEachin Chief of Police

Janet Calderon City Clerk / HR Manager

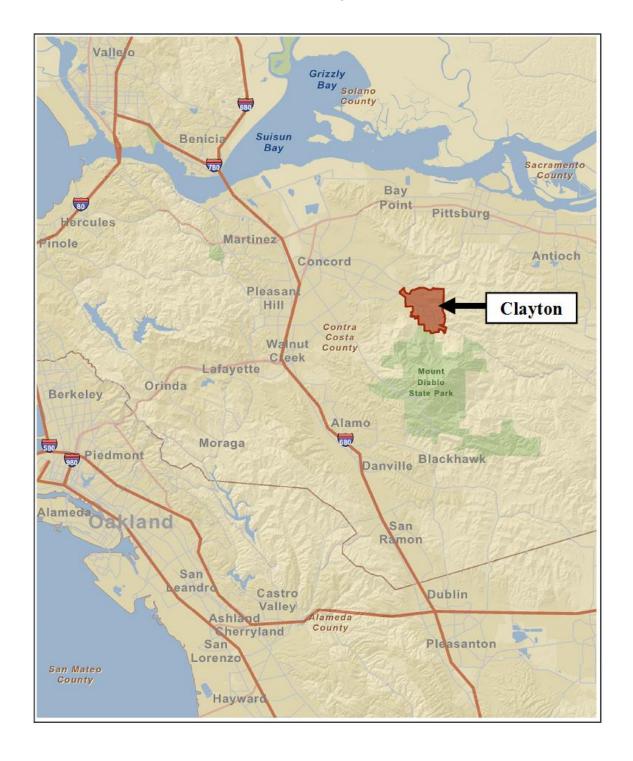
Dana Ayers Community Development Director

Jim Warburton Maintenance Supervisor Malathy Subramanian City Attorney (contract) Larry Theis City Engineer (contract)

#### **FINANCE TEAM**

Jennifer Giantvalley Accounting Technician Richard Sanders Accountant (consultant)

## Regional Map of Clayton, California And Nearby Cities



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## INDEPENDENT AUDITORS' REPORT

2700 Ygnacio Valley Road, Ste 270 Walnut Creek, CA 94598 (925) 932-3860 tel (925) 476-9930 efax www.cropperaccountancy.com

#### INDEPENDENT AUDITOR'S REPORT

To the City Council City of Clayton, California

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Clayton, Clayton, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the City of Clayton's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Clayton, as of June 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Clayton and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Clayton's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting

from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Clayton's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Clayton's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension plan funding status, other postemployment benefits plan funding status, and budgetary comparison information on pages 21-31 and 103-111 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Clayton's basic financial statements. The accompanying combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and

are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 31, 2023, on our consideration of the City of Clayton's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Clayton's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Clayton's internal control over financial reporting and compliance.

CROPPER ROWE, LLP Walnut Creek, California

January 31, 2023

## MANAGEMENT'S DISCUSSION AND ANALYSIS

Management of the City of Clayton (the "City") provides this Management's Discussion and Analysis of the City's Basic Financial Statements for readers of the City's financial statements. This narrative overview and analysis of the financial activities of the City is for its fiscal year ended June 30, 2022. We encourage readers to consider this information in conjunction with the additional information that is furnished with the City's financial statements, which follow.

#### FINANCIAL HIGHLIGHTS - PRIMARY GOVERNMENT

#### Government -Wide Highlights

*Net Position* - The assets of the City of Clayton exceeded its liabilities at the close of the year ended June 30, 2022, by \$45,759,874. Of this amount, \$5,744,418 was reported as "unrestricted net position" and may be used to meet the ongoing obligations to citizens and creditors.

Changes in Net Position - The City's total net position increased by \$337,870 in the fiscal year ending June 30, 2022. Net position of governmental activities increased by \$381,717, while net position of business-type activities decreased by \$43,847.

#### Major Fund Highlights

Governmental Funds – As of the year ended June 30, 2022, the City's governmental funds reported a combined ending fund balance of \$17,172,907. Of this amount \$5,744,867 represents "unassigned fund balances" available for appropriation.

*General Fund* - The unassigned fund balance of the General Fund on June 30, 2022 was \$5,744,867, while the non-spendable and committed fund balances were \$173,471 and \$495,019 respectively.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City of Clayton's basic financial statements. The City of Clayton's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains required supplementary information and supplemental information in addition to the basic financial statements themselves.

#### Government-wide Financial Statements

The *government-wide financial statements* are designed to provide readers with a broad overview of the City of Clayton's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City of Clayton's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of Clayton is improving or deteriorating.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS, Continued**

#### Government-wide Financial Statements, Continued

The *statement of activities* presents information showing how the City's *net position* changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e. g. uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of Clayton that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of Clayton include general government, public safety, public works, community and economic development, and parks and recreation services. The business-type activities of the City of Clayton include the activities of the Endeavor Hall enterprise fund.

#### **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of Clayton, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Clayton can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS, Continued**

#### Fund Financial Statements, Continued

The City of Clayton maintains fifteen individual governmental funds. Information is presented separately in the government funds balance sheet and governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, Landscape Maintenance District, Housing Successor Agency, and Capital Improvement Program, all of which are reported as major funds.

#### Proprietary Funds

The City of Clayton maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City of Clayton uses an enterprise fund to account for its Endeavor Hall activities. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City of Clayton various functions. City of Clayton uses three internal service funds to account for its capital equipment replacement program, self-insurance activities, and extraordinary employer pension contribution fluctuations. Because these services predominantly benefit governmental rather that business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The City's sole enterprise fund is considered to be a major fund. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements.

#### Fiduciary Funds

The City is the fiscal agent for benefit assessment districts and other parties holding amounts collected which await payment as directed. The City's fiduciary activities are reported in the separate statement of fiduciary net position and the agency funds statement of assets and liabilities. These activities are excluded from the City's other financial statements because the City is acting as a trustee for these funds and cannot use these assets to finance its own operations. The City's fiduciary funds include a private-purpose trust fund to account for the activities of the City of Clayton Redevelopment Successor Agency.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 55-101 of this report.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS, Continued**

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's progress in funding its obligation to provide pension and other post-employment benefits to its employees as well as budgetary information for the General Fund and each of the major governmental funds.

#### FINANCIAL ANALYSIS GOVERNMENT-WIDE STATEMENTS

#### Analysis of Overall Net Position and Results of Operations

As noted previously, net position may serve over time as a useful indicator of a government's financial position. The City's total net position was \$45,759,874 at June 30, 2022, which is an increase of \$392,782 from the prior year's restated net position at June 30, 2021.

The largest portion of the City's net position reflects its investment in capital assets (e. g. land, buildings, etc. ) net of any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens and these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. The following is condensed comparative Statements of Net Position for the fiscal years ended June 30, 2022 and June 30, 2021:

			<b>Business-</b>	<b>Business-</b>		
	Governmental	Governmental	Type	Type		
	Activities	Activities	Activities	Activities	Total	Total
	2022	2021	2022	2021	2022	2021
Assets						
Current Assets	\$ 14,773,722	\$ 14,812,813	\$ (120,893)	\$ (112,174)	\$ 14,652,829	\$ 14,700,639
Noncurrent Assets	6,482,003	6,462,021	-	-	6,482,003	6,462,021
Capital Assets	29,116,205	28,793,685	1,009,203	1,038,076	30,125,408	29,831,761
<b>Total Assets</b>	50,371,930	50,068,519	888,310	925,902	51,260,240	50,994,421
Deferred outflows	1,285,641	1,051,589	<u>-</u>	<u>-</u>	1,285,641	1,051,589
Liabilities						
Current Liabilities	640,113	362,937	8,171	1,916	648,284	364,853
Noncurrent Liabilities	3,666,339	5,944,104	-	-	3,666,339	5,944,104
<b>Total Liabilities</b>	4,306,452	6,307,041	8,171	1,916	4,314,623	6,308,957
Deferred inflows	2,471,384	369,961	_	-	2,471,384	369,961
		<u> </u>				
Net Position						
Net investment in						
capital assets	29,116,205	28,793,685	1,009,203	1,038,076	30,125,408	29,831,761
Restricted	9,890,048	13,156,670	-	-	9,890,048	13,156,670
Unrestricted	5,873,482	2,492,751	(129,064)	(114,090)	5,744,418	2,378,661
Total net position	\$ 44,879,735	\$ 44,443,106	\$ 880,139	\$ 923,986	\$ 45,759,874	\$ 45,367,092

#### FINANCIAL ANALYSIS GOVERNMENT-WIDE STATEMENTS, Continued

#### Analysis of Overall Net Position and Results of Operations, Continued

Of the City's total net position, \$9,890,048 (21.6%) represents resources that are subject to external restrictions on how they may be used. The balance of the *unrestricted net position* of \$5,744,418 (12.6%) may be used to meet the City's ongoing obligations to citizens and creditors. City revenues for the year, including both governmental and business-type activities, were \$9,359,704, while expenses totaled \$9,021,834, resulting in a net increase in net position of \$337,870 excluding transfers, extraordinary and special items. This net increase was primarily attributable to a increase in net position of governmental activities, which is discussed in greater detail in the following section.

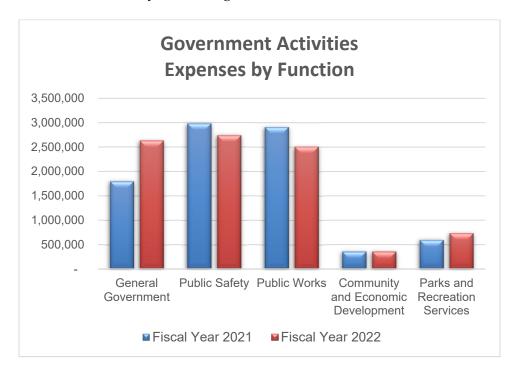
The following is a recap of the City's Statement of Activities and Changes in Net Position for the fiscal years ended June 30, 2022 and June 30, 2021:

	Governmental Governm Activities Activit 2022 2021		Business- Type Activities 2022	Business- Type Activities 2021	Total 2022	Total 2021
Revenues:						
Program revenues:						
Charges for Services	\$ 1,002,338	\$ 961,910	\$ 16,847	\$ (1,442)	\$ 1,019,185	\$ 960,468
Operating grants and contributions	2,755,382	893,718	-	-	2,755,382	893,718
Capital grants and contributions	120,774	42,363	<del></del>		120,774	42,363
Total program revenues	3,878,494	1,897,991	16,847	(1,442)	3,895,341	1,896,549
General revenues:						
Property taxes	2,846,766	2,722,906	-	-	2,846,766	2,722,906
Special parcel taxes	1,348,657	1,309,373	-	-	1,348,657	1,309,373
Sales and use taxes	563,908	510,029	-	-	563,908	510,029
Business license taxes	162,881	90,872	-	-	162,881	90,872
Franchise fees	587,740	567,350	-	-	587,740	567,350
Payments in lieu of taxes	174,443	171,029	-	-	174,443	171,029
Investment income	(281,502)	508,256		(379)	(281,502)	507,877
Miscellaneous	54,512	38,972	-	-	54,512	38,972
Gain (loss) on sale of assets	6,958	1,741			6,958	1,741
Total general revenues	5,464,363	5,920,528		(379)	5,464,363	5,920,149
Total revenues	9,342,857	7,818,519	16,847	(1,821)	9,359,704	7,816,698
Expenses:						
General government	2,629,048	1,796,454	-	-	2,629,048	1,796,454
Public works	2,509,096	2,909,710	-	-	2,509,096	2,909,710
Public safety	2,736,817	2,980,000	-	-	2,736,817	2,980,000
Community and economic						
development	356,450	357,133	-	-	356,450	357,133
Parks and recreation services	729,729	592,433	-	-	729,729	592,433
Endeavor Hall			60,694	73,117	60,694	73,117
Total expenses	8,961,140	8,635,730	60,694	73,117	9,021,834	8,708,847
Change in Net Position	381,717	(817,211)	(43,847)	(74,938)	337,870	(892,149)
Net Position – Beginning, restated	44,498,018	45,260,317	923,986	998,924	45,422,004	46,259,241
Net Position – ending	\$ 44,879,735	\$ 44,443,106		\$ 923,986	\$ 45,759,874	\$ 45,367,092

#### FINANCIAL ANALYSIS GOVERNMENT-WIDE STATEMENTS, Continued

#### Analysis of Governmental Activities

The increase in net position of the governmental activities over the prior year was primarily attributable to a increase in both operating and capital grants and contributions. Total expenses were \$8,961,140 in the current year compared to \$8,635,730 in the prior year. The following chart depicts the relative size of expenses by function for the fiscal years ending June 30, 2022 and 2021:

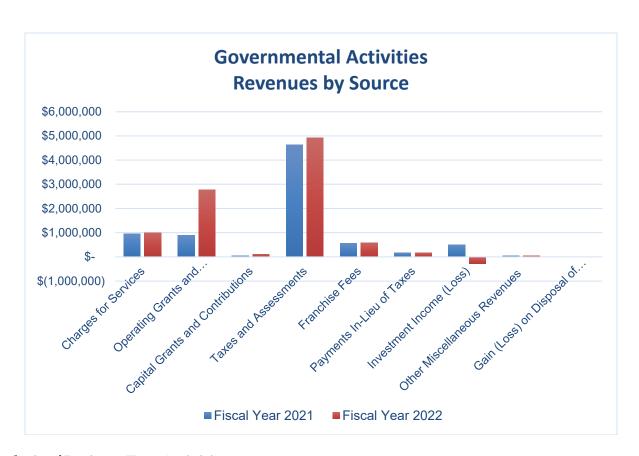


Total program revenues from governmental activities were \$3,878,494 in the current year compared to \$1,897,991 in the prior year. Program revenues are derived directly from the program itself or from parties outside the reporting government's taxpayers or citizenry. They reduce the net cost of the function to be financed from government's general revenues. Of the governmental program revenues, 25.8% were derived from charges for services, which includes park use fees, rental fees, licenses and permits, planning services fees, engineering plan check fees, police service fees, and other revenues. The remaining 74.2% of the governmental program revenues came from operating and capital grants and contributions. General revenues are all other revenues not categorized as program revenues such as property taxes, special parcel taxes, sales and use taxes, motor vehicle fees, investment earnings, franchise fees, use of money and property, service charges, and miscellaneous revenues.

#### FINANCIAL ANALYSIS GOVERNMENT-WIDE STATEMENTS, Continued

#### Analysis of Governmental Activities, Continued

Total general revenues from governmental activities decreased by \$456,165 (7.7%) over the prior year. The following pie charts depict the relative size of governmental activities program and general revenues by source for the fiscal years ending June 30, 2022 and 2021:



#### Analysis of Business-Type Activities

Total business-type expenses decreased 20.4% from \$73,117 in the prior year to \$60,694 in the current year. This decrease is largely attributable to the decrease in general and administrative costs of the Endeavor Hall rental facility. Total services revenue increased significantly from \$-1,442 in the prior year to \$16,847 in the current year due to the increase in rental activity. Net position of business-type activities declined \$43,847 to a total of \$880,139 at June 30, 2022 due to charges for services being insufficient to cover the annual depreciation expense and general operating expenses of underlying Endeavor Hall rental facility assets.

#### FINANCIAL ANALYSIS OF INDIVIDUAL FUND STATEMENTS

#### Analysis of Governmental Funds

The focus of the City of Clayton's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the City of Clayton's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$17,172,907. Of this amount, \$5,744,867 (33.5%) is unassigned; \$173,471(1.0%) is in non-spendable form; \$3,330,153 (19.4%) is assigned for specific purposes; \$6,719,595 (39.1%) is restricted by law, regulation, or other outside contractual agreements; and \$1,204,821 (7.0%) is committed for specific expenditures in the future.

#### General Fund

The City's General Fund reported an increase in fund balance of \$249,464 (4.0%) in the current fiscal year. This modest increase is mostly attributable to increase in property taxes, special parcel taxes and assessments, and a corresponding decrease in investment earnings (primarily due to market rate adjustments). Total fund balance of the General Fund is \$6,413,357 as of June 30, 2022, of which \$5,744,867 (89.6%) is reported as unassigned and available for appropriation. This unassigned fund balance is .92 times the size of the General Fund's adopted operating budget for the upcoming fiscal year ending June 30, 2022.

Below is a summary of the General Fund expenditures by department.

				Pandemic	
			Rainy	Recovery	
	Gei	neral Fund	Day Fund	 Reserve	 Total
General government	\$	1,447,700	\$ 26,000	\$ 1,096,717	\$ 2,570,417
Public safety		2,684,319	-	-	2,684,319
Public works		333,423	-	-	333,423
Community and					
economic development		299,175	-	-	299,175
Parks and recreation					
services		336,592	-	-	336,592
Capital outlay		22,168		 	 22,168
Total expenditures	\$	5,123,377	\$ 26,000	\$ 1,096,717	\$ 6,246,094

#### Landscape Maintenance District

Community Facilities District No. 2007-1, referred to as the Landscape Maintenance District special revenue fund, reported a decrease in fund balance of \$447,353 (41.2%) in the current fiscal year. This decrease in fund balance is largely attributable to increases in operating costs such as water service and weed abatement, as well as a increase in project costs/capital outlay costs. Total fund balance of the Landscape Maintenance District is \$638,533 as of June 30, 2022, of which \$32,509 is reported as assigned or restricted for the following year's operating budget, and the remaining fund balance is assigned.

#### FINANCIAL ANALYSIS OF INDIVIDUAL FUND STATEMENTS, Continued

#### Analysis of Governmental Funds, Continued

#### Successor Housing Agency

The Successor Housing Agency special revenue fund reported a increase in fund balance of \$187,452 (3.4%) in the current fiscal year. This increase in fund balance resulted primarily from unspent program revenue on housing loan repayments as well as unrealized gains on the inventory of affordable income housing. Total fund balance of the Successor Housing Agency is \$5,617,695 as of June 30, 2022, which is classified entirely as restricted.

#### Capital Improvement Program

The Capital Improvement Program capital projects fund reported an increase in fund balance of \$681,698 (35.4%) in the current fiscal year. This increase in fund balance primarily arose from timing differences between project execution and funding. Total fund balance of the Capital Improvement Program fund is \$2,606,444 and is reported entirely as assigned for capital projects as of June 30, 2022.

#### Analysis of Proprietary Funds

The City of Clayton's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The net position of the City's only major enterprise fund, Endeavor Hall, at the end of the year was \$880,139, and total net position for the internal service funds amounted to \$1,000,736.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

General Fund actual revenues and transfers fall short of total revenues and transfers of the final and adopted budget by \$39,744. The variance is due to a combination of factors including an increase in taxes and assessment and a decrease in the investment reported at year-end based on the market rate. The unrealized investment loss was reported as a direct result of the City's investment portfolio being largely made up of fixed instrument securities during a time of declining interest rates. As noted in recent quarterly investment portfolio reports presented to the City Council, the City's investment policy is designed to reduce volatility and generate consistent returns in the long run-in order to protect public funds. Actual property tax revenues exceeded somewhat conservative adopted budgetary growth projections by \$186,163 (6.9%), which was largely offset by lower-than-expected revenue from permits, licenses and fees and sales tax receipts.

#### GENERAL FUND BUDGETARY HIGHLIGHTS, Continued

Actual General Fund expenditures of \$6,246,094 were more than the final adjusted budget by \$1,447,307 for the year ended June 30, 2022. The negative variance is a result of actual expenditures being more than budgeted in General government due to investments in the capital expenditures for the fiscal year ended June 30, 2022.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### Capital Assets

The City's investment in capital assets for its governmental and business-type activities as of June 30, 2022 amounted to \$30,125,408 (net of accumulated depreciation). This investment in capital assets includes land, building, improvements, machinery and equipment, park facilities, corporate yard building, and roads. Total depreciation expense on governmental assets totaled \$1,048,171, versus \$1,080,713 in the prior year. The slight decrease in depreciation is attributable to the completion of significant capital projects during the prior and current fiscal years and capital assets reaching their estimated useful lives. Additional information on the City of Clayton's capital assets can be found in Note 6 of this report.

#### **Debt Administration**

The remaining debt of the former Clayton Redevelopment Agency (RDA) of \$5,835,000 was transferred to the Successor Agency on February 1, 2012 (fiscal year ending June 30, 2012). The City has no outstanding general obligation debt. The Successor Agency has maintained its "AAA" credit rating (S&P) on outstanding Tax Allocation Bonds. Additional information on the Successor Agency's long-term debt can be found in Note 13 of this report.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

As the City of Clayton is largely a residential community the annual General Fund operating budget relies heavily on property taxes to finance annual operating appropriations rather than other sources of revenue larger and more commercially and industrial developed municipalities have access to (i. e. sales and transient occupancy taxes). The City strives to meet the ever evolving needs of local residents and businesses within the constraints of limited and sometimes restrictive revenue sources.

There was an increase in adopted General Fund operating appropriations when compared to the actuals reported as of June 30, 2022, for the upcoming fiscal year ending June 30, 2023 of \$641,365 (10.2%). The increase in appropriations is attributable primarily to labor wage and benefit costs of various City departments and capital improvement costs included as part of the general government. The annual June 2021 to June 2022 consumer price index inflationary factor is 6.8% as published by the U. S. Bureau of Labor and Statistics for the San Francisco-Oakland-Hayward region. In addition, there are projected decreases in the annual CalPERS unfunded accrued liabilities and normal costs, primarily due to Classic Tier employees retiring and new employees being hired in the PEPRA tier. The adopted budget for the fiscal year ending June 30, 2023 projects total General Fund revenues of \$6,887,459 an increase of approximately

#### City of Clayton Management's Discussion and Analysis For the year ended June 30, 2022

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET, Continued

\$34,920 over the prior year actual. The projected revenue growth reflects continued growth in property tax and sales and use taxes supported by actual results reported in the fiscal year ending June 30, 2022.

#### REQUEST FOR INFORMATION

This financial report is designed to provide a general overview of the City of Clayton's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the Office of the Finance Manager, 6000 Heritage Trail, Clayton, California 94517.

## GOVERNMENT-WIDE FINANCIAL STATEMENTS

#### City of Clayton Government-Wide Statement of Net Position June 30, 2022

ASSETS	Governmental Activities	Business-Type Activites	Total
Current Assets:			
Cash and investments	\$ 13,441,679	\$ -	\$ 13,441,679
Accounts receivable (net of allowances)	1,133,315	-	1,133,315
Interest receivable	25,257	-	25,257
Internal balances	120,893	(120,893)	-
Prepaid expenses	52,578		52,578
Total Current Assets	14,773,722	(120,893)	14,652,829
Noncurrent Assets:			
Investment in affordable housing	3,170,453	-	3,170,453
Notes receivable	3,311,550	_	3,311,550
Nondepreciable assets	3,133,754	167,738	3,301,492
Depreciable assets, net	25,982,451	841,465	26,823,916
Total Noncurrent Assets	35,598,208	1,009,203	36,607,411
Total Assets	50,371,930	888,310	51,260,240
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to pension	1,285,641	-	1,285,641
Deferred outflows related to OPEB	-	-	-
<b>Total Deferred Outflows of Resources</b>	1,285,641		1,285,641
LIABILITIES			
Current Liabilites:			
Accounts payable	149,907	2,671	152,578
Deposits payable	-	5,500	5,500
Accrued payroll	37	-	37
Unearned revenue	332,166	-	332,166
Compensated absences payable	83,645	-	83,645
Other liabilities	74,358	-	74,358
Total Current Liabilities	640,113	8,171	648,284
Noncurrent Liabilites:			
Compensated absences payable	83,645	-	83,645
Net OPEB liability	578,315	-	578,315
Net pension liability	2,759,739	-	2,759,739
Lease payable	244,640	-	244,640
Total Noncurrent Liabilities	3,666,339		3,666,339
Total Liabilities	4,306,452	8,171	4,314,623
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows related to pension	2,471,384	-	2,471,384
Deferred inflows related to OPEB	-	-	-
<b>Total Deferred Inflows of Resources</b>	2,471,384	_	2,471,384
NET POSITION		_	
Net investment in capital assets	29,116,205	1,009,203	30,125,408
Restricted for special projects and programs	9,890,048	-	9,890,048
Unrestricted	5,873,482	(129,064)	5,744,418
<b>Total Net Position</b>	\$ 44,879,735	\$ 880,139	\$ 45,759,874

#### City of Clayton Government-Wide Statement of Activities and Changes in Net Position For the year ended June 30, 2022

Functions/Programs	I	Expenses		Charges or Services	G	Operating rants and ntributions	Gı	Capital rants and ntributions	overnmental Activities		iness-type ctivities	Total
Primary Government:												
Governmental Activities			_						/- · ···	_		/ · · ·
General government	\$	2,629,048	\$	437,626	\$	13,808	\$	-	\$ (2,177,614)	\$	-	\$ (2,177,614)
Public safety		2,736,817		48,292		397,461		-	(2,291,064)		-	(2,291,064)
Public works		2,509,096		331,218		2,344,113		44,634	210,869		-	210,869
Community and economic development		356,450		142,299		-		76,140	(138,011)		-	(138,011)
Parks and recreation services		729,729		42,903					 (686,826)			 (686,826)
Total Governmental Activities		8,961,140		1,002,338		2,755,382		120,774	 (5,082,646)		-	 (5,082,646)
Business-Type Activities												
Endeavor Hall		60,694		16,847					 		(43,847)	 (43,847)
Total Business-Type Activities		60,694		16,847		-			 -		(43,847)	 (43,847)
Total Primary Government	\$	9,021,834	\$	1,019,185	\$	2,755,382	\$	120,774	 (5,082,646)		(43,847)	 (5,126,493)
			Tá	n <b>eral revenu</b> axes:								
				Property tax	es				2,846,766		-	2,846,766
				Special parce					1,348,657		-	1,348,657
				Sales and us	e taxe	es			563,908		-	563,908
				Business lice	nse t	axes			 162,881		_	 162,881
				Total Taxe	s				4,922,212		-	4,922,212
			Fı	anchise fees					587,740		-	587,740
			Pa	ayments in li	eu of	taxes			174,443		-	174,443
				vestment inc					(281,502)		-	(281,502)
						s general rev		;	54,512		-	54,512
						osal of fixed a			 6,958		-	 6,958
				Total genera	l rev	enues and tr	ansfei	rs	 5,464,363		-	 5,464,363
			Cha	nge in net p	ositi	on			 381,717		(43,847)	 337,870
			Net	position - b	egin	ning, as resta	ited		 44,498,018		923,986	 45,422,004
			Net	position - e	ndin	g			\$ 44,879,735	\$	880,139	\$ 45,759,874

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# **FUND FINANCIAL STATEMENTS**

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# **GOVERNMENTAL FUNDS**

Governmental Funds are used to account for activities primarily supported by taxes, grants, and similar revenue sources. All governmental funds can be classified into one of five fund types: the General Fund, special revenue funds, debt service funds, capital projects funds, and permanent funds.

#### **General Fund:**

The General Fund is the main operating fund of the City and is presented as a major fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### **Special Revenue Funds:**

Special revenue funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The following are reported as major special revenue funds:

Landscape Maintenance District - Community Facilities District (CFD) No. 2007-1, referred to as the Landscape Maintenance District special revenue fund, accounts for real property voter-approved special parcel taxes collected to maintain arterial landscaping and open space within the City (CFD No. 2007-1 sunsets in 2027).

*Successor Housing Agency -* Accounts for the activities related to the assets assumed by the City of Clayton as the Housing Successor to the housing activities of the former Redevelopment Agency of the City of Clayton.

American Rescue Plan Act – Accounts for the activities related to the grant funding received from the American Rescue Plan Act.

#### **Capital Projects Funds:**

Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities other than those financed by proprietary funds. The following is the City's sole major capital projects fund:

*Capital Improvement Program -* Accounts for the projects identified in the capital improvement program funded by various federal and state grants as well as through transfers from the General Fund.

#### **Non-major Governmental Funds:**

All non-major governmental funds of the City are aggregated and presented on the face of the basic financial statements in one column.

# City of Clayton Governmental Funds Balance Sheet June 30, 2022

					Spec	cial Revenue
	Ge	neral Fund	Ma	andscape intenance District		Successor sing Agency
ASSETS						
Cash and investments	\$	5,985,880	\$	693,391	\$	1,857,892
Accounts receivable		646,294		-		-
Interest receivable		25,257		-		-
Investment in affordable housing		-		-		3,170,453
Notes receivable		-		-		3,311,550
Prepaid items		52,578		-		-
Due from other funds Advance to other funds		120,893		-		-
Total Assets	\$	6,830,902	\$	693,391	\$	8,339,895
Total Assets	Ф	0,030,902	Ф	093,391	Ф	0,339,093
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities:	Φ.	1.00	d.	<b>5</b> 4.0 <b>5</b> 0	ф	
Accounts payable	\$	1,826	\$	54,858	\$	-
Other payables		71,658		-		-
Accrued payroll Compensated absences		37 83,645		-		-
Unearned revenue		-		-		-
Total Liabilities		157,166		54,858	-	-
Deferred Inflows of Resources:		_				
Deferred revenue		260,379		_		2,722,200
Total Deferred Inflows of Resources		260,379		-		2,722,200
Fund Balance:						
Non-spendable		173,471		-		-
Restricted		-		32,509		5,617,695
Committed		495,019		-		-
Assigned		-		606,024		-
Unassigned		5,744,867		-		-
Total Fund Balance		6,413,357		638,533		5,617,695
Total Liabilities, Deferred Inflows						
of Resources and Fund Balances	\$	6,830,902	\$	693,391	\$	8,339,895

# City of Clayton Governmental Funds Balance Sheet June 30, 2022

American escue Plan Act		Capital Project  Capital  Improvement  Program		Other Governmental Funds		Total
\$ -	\$	2,674,360	\$	1,769,715	\$	12,981,238
-		-		487,021		1,133,315
-		-		-		25,257
-		-		-		3,170,453
-		-		-		3,311,550 52,578
_		-		-		120,893
_		_		-		120,093
\$ 	\$	2,674,360	\$	2,256,736	\$	20,795,284
\$ -	\$	67,916	\$	24,992	\$	149,592
-		-		2,700		74,358
-		-		-		37
-		-		222.166		83,645
		67,916	-	332,166 359,858		332,166 639,798
		07,710		337,838		037,170
-		-		-		2,982,579
		-		-		2,982,579
_		-		-		173,471
_		-		1,069,391		6,719,595
-		-		709,802		1,204,821
-		2,606,444		117,685		3,330,153
 						5,744,867
-		2,606,444		1,896,878		17,172,907
\$ _	\$	2,674,360	\$	2,256,736	\$	20,795,284

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# **City of Clayton**

# Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position

June 30, 2022

Total Fund Balances - Governmental Funds	\$ 17,172,907
Amounts reported for governmental activities in the Statement of Net Position are different because:	
CAPITAL ASSETS	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the Governmental Funds Balance Sheet.  Non-depreciable capital assets  Depreciable capital assets (net of internal service fund assets of \$493,547)	3,133,754 25,441,841
ACCRUAL OF NON-CURRENT REVENUES AND EXPENSES	
Unavailable revenue which are deferred inflows of resources in the Governmental Funds because they are not available currently, but are taken into revenue in the statement of activities.	2,982,579
LONG-TERM ASSETS AND LIABILITIES  Long-term liabilities are not due and payable in the current period and therefore are not reported in the Governmental Funds Balance Sheet.	
Net OPEB liability not reported on the Governmental Funds Balance Sheet Compensated absences payable	(578,315) (83,645)
Net pension liability not reported on the Governmental Funds Balance Sheet Lease liability not reported on the Governmental Funds Balance Sheet	(2,759,739) (244,640)
DEFERRED INFLOWS AND OUTFLOWS  Deferred inflows/(outflows) of resources for not reported on the Governmental Funds Balance Sheet	
Deferred outflows of resources for net pension liability Deferred inflows of resources for net pension liability Deferred outflows of resources for net OPEB liability Deferred inflows of resources for net OPEB liability	1,285,641 (2,471,384) -
ALLOCATION OF INTERNAL SERVICE FUND NET POSITION	
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in the	
governmental activities in the Government-wide Statement of Net Position.	1,000,736
Net Position of Governmental Activities	\$ 44,879,735

# City of Clayton Governmental Funds

# Statement of Revenues, Expenditures and Changes in Fund Balance For the year ended June 30, 2022

				Special Revenue
			Landscape	Successor
			Maintenance	Housing
	Ge	neral Fund	District	Agency
REVENUES				
Property taxes	\$	2,846,766	\$ -	\$ -
Program income		-	-	111,400
Special parcel taxes and assessments		-	1,204,882	-
Sales and use taxes		563,908	-	-
Business licenses		162,881	-	-
Permits, licenses and fees		114,026	-	-
Fines, forfeitures and penalties		151,409	-	-
Intergovernmental		135,233	-	-
Motor vehicle in-lieu fees		-	-	-
Other in-lieu fees		174,443	-	-
Franchise fees		587,740	-	-
Service charges		305,645	-	-
Use of money and property		(185,018)	(24,383)	17,961
Other revenue		40,844		
Total Revenues		4,897,877	1,180,499	129,361
EXPENDITURES				
Current:				
General government		2,570,417	-	-
Public safety		2,684,319	-	-
Public works		333,423	1,424,676	-
Community and economic development		299,175	-	-
Parks and recreation services		336,592	-	-
Capital outlay		22,168	161,367	-
Total Expenditures		6,246,094	1,586,043	-
Excess (Deficiency) of Revenues				
Over (Under) Expenditures		(1,348,217)	(405,544)	129,361
OTHER FINANCING SOURCES (USES)				
Unrealized gains (losses)		_	-	58,091
Transfers in		1,597,681	-	· -
Transfers out		<u>-</u>	(41,809)	-
<b>Total Other Financing Sources (Uses)</b>		1,597,681	(41,809)	58,091
Net Change in Fund Balances		249,464	(447,353)	187,452
FUND BALANCES				
Beginning of year, restated		6,163,893	1,085,886	5,430,243
End of fiscal year	\$	6,413,357	\$ 638,533	\$ 5,617,695

# City of Clayton Governmental Funds

# Statement of Revenues, Expenditures and Changes in Fund Balance For the year ended June 30, 2022

	Capital Project		
	Capital	Other	
American	Improvement	Governmental	
Rescue Plan Act	Program	Funds	Total
\$ -	\$ -	\$ -	\$ 2,846,766
-	-	-	111,400
_	-	442,230	1,647,112
-	-	-	563,908
-	-	-	162,881
-	-	140,326	254,352
-	-	-	151,409
1,467,024	-	1,170,041	2,772,298
-	-	-	-
-	-	-	174,443
-	-	-	587,740
-	-	-	305,645
-	(80,986)	(52,490)	(324,916)
		648	41,492
1,467,024	(80,986)	1,700,755	9,294,530
_	_	126,650	2,697,067
_	_	130,541	2,814,860
_	_	383,356	2,141,455
_	_	-	299,175
_	_	140,808	477,400
_	869,925	48,889	1,102,349
	869,925	830,244	9,532,306
1 467 024	(050 011)	970 E11	(227 776)
1,467,024	(950,911)	870,511	(237,776)
-	-	-	58,091
-	1,632,609	21,214	3,251,504
(1,467,024)		(1,742,671)	(3,251,504)
(1,467,024)	1,632,609	(1,721,457)	58,091
-	681,698	(850,946)	(179,685)
	001,000	(000,710)	(1, 2,000)
	1,924,746	2,747,824	17,352,592
\$ -	\$ 2,606,444	\$ 1,896,878	\$ 17,172,907

# City of Clayton

# Reconciliation of Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities and Changes in Net Position For the year ended June 30, 2022

Net Change in Fund Balances - Total Governmental Funds	\$ (179,685)
Amounts reported for governmental activities in the Statement of Activities are different because:	
ACCRUAL OF NON-CURRENT ITEMS	
The amounts below included in the Statement of Activities do not provide (or require) the use of current financial resources and therefore are not reported as revenue or expenditures in the Governmental Funds (net change).  Net change in post-employment benefits (OPEB) liability and deferred inflows (outflows)  Long-term compensated absences payable  Net change in pension liability and deferred inflows (outflows).  Unavailable revenues  Net change in lease liability	(74,942) (745) 730,720 (113,947) (244,640)
CAPITAL ASSET TRANSACTIONS	
Governmental Funds report capital outlays as expenditures. However in the Statement of Activities the cost of those assets is capitalized and allocated over their estimated useful lives and reported as depreciation expense.	
Capital asset acquisition, excluding internal service fund asset acquisitions.	1,217,507
Depreciation expense is deducted from the fund balance (Net of internal service fund depreciation of \$100,425).	(947,745)
ALLOCATION OF INTERNAL SERVICE FUND ACTIVITY	
Internal service funds are used by management to charge the costs of certain activities, such as insurance and fleet management, to individual funds. The net gain or loss of the internal service funds is reported with governmental activities.	 (4,806)
Change in Net Position of Governmental Activities on Statement of Activities	\$ 381,717

# PROPRIETARY FUNDS

Proprietary funds account for City operations financed and operated in a manner similar to a private business enterprise. The intent of the City is that the cost of providing goods and services be financed primarily through user charges. The City's proprietary funds can be classified into two fund types: enterprise and internal service funds.

#### **Enterprise Funds:**

Enterprise funds are used to report any activity for which a fee is charged to external users for goods or services. The following is the City's sole major enterprise fund:

**Endeavor Hall** - Accounts for all rental activities related to operation of the underlying rental facility asset. The primary use of the rental facility has been for wedding receptions and other formal special events.

#### **Internal Service Funds:**

The City's internal service funds account for activities that provide goods or services to other City funds, departments, or agencies on a cost reimbursement basis. All internal service funds of the City are aggregated and presented on the face of the proprietary fund financial statements in one column.

# City of Clayton Proprietary Funds Statement of Net Position June 30, 2022

	Business-type Activities - Endeavor Hall		Activities -		Activities -		A	vernmental ctivities - mal Service
ASSETS								
Current assets:								
Cash and investments	\$	-	\$	460,441				
Noncurrent assets								
Land		167,738		-				
Depreciable assets, net		841,465		540,610				
<b>Total Assets</b>		1,009,203		1,001,051				
LIABILITIES								
Current liabilities:								
Accounts payable		2,671		315				
Other payables		-		-				
Deposits payable		5,500		-				
Due to other funds		120,893						
<b>Total Liabilities</b>		129,064		315				
NET POSITION								
Net investment in capital assets		1,009,203		540,610				
Unrestricted		(129,064)		460,126				
Total Net Position	\$	880,139	\$	1,000,736				

# City of Clayton Proprietary Funds Statement of Revenues, Expenses and Changes in Net Position For the year ended June 30, 2022

	Business-type Activities - Endeavor Hall		Governmental Activities - Internal Service Funds	
OPERATING REVENUES				
Charges for current services	\$	16,847	\$	111,900
<b>Total Operating Revenues</b>		16,847		111,900
OPERATING EXPENSES				
Personnel General and administrative Depreciation and amortization Total Operating Expenses		4,833 26,989 28,872 60,694		8,564 100,425 108,989
Operating Income (Loss)	(43,847)		2,911	
NONOPERATING REVENUES (EXPENSES)				
Gain (loss) on disposal of assets Investment income		- -		6,958 (14,675)
Total Nonoperating Revenues (Expenses)				(7,717)
Net (loss) Before Contributions and Operating Transfers		(43,847)		(4,806)
Capital contributions Transfers in / (out)		- -		- -
Change in Net Position		(43,847)		(4,806)
NET POSITION:				
Beginning of fiscal year		923,986		1,005,542
End of fiscal year	\$	880,139	\$	1,000,736

# City of Clayton Proprietary Funds Statement of Cash Flows For the year ended June 30, 2022

	Ac	iness-type tivities - eavor Hall	Ao Inter	vernmental ctivities - rnal Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES:				
Receipts from customers Payments to suppliers Payments to employees Claims paid Net cash provided (used) by operating activities	\$	20,847 (24,734) (4,833) - (8,720)	\$	111,900 (4,001) - (4,428) 103,471
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:				
Transfers in / (out)  Net cash provided by noncapital financing activities		8,720 8,720		<u>-</u> -
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:				
Acquisition of fixed assets Proceeds from the sale of capital assets Net cash provided (used) by capital and related financing activities		- - -		(153,184) 6,958 (146,226)
CASH FLOWS FROM INVESTING ACTIVITIES: Interest received on investments Net Cash provided by investing activities		<u>-</u>		(14,675) (14,675)
Net increase (decrease) in cash and cash equivalents		_		(57,430)
CASH AND CASH EQUIVALENTS:				
Beginning of fiscal year				517,871
End of fiscal year	\$		\$	460,441
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:				
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	\$	(43,847)	\$	2,911
Depreciation and amortization Changes in current assets and liabilities:		28,872		100,425
Increase (decrease) in accounts payable		2,255		135
Increase (decrease) in deposits payable Increase (decrease) in interfund payables		4,000		- -
Net cash provided (used) by operating activities	\$	(8,720)	\$	103,471

# FIDUCIARY FUNDS

Fiduciary funds report assets held in a trustee or agency capacity for others and therefore cannot be used to support the government's own programs. The City's fiduciary funds can be classified into two fund types: agency and private purpose trust funds.

#### **Agency Funds:**

Agency funds are custodial in nature (assets equal liabilities) and do not involve measurements of results of operations. They are used to account for assets held in an agency capacity for others and therefore cannot be used to support the City's program. Agency funds are accounted for using the economic resources measurement focus and the accrual basis of accounting.

#### **Private Purpose Trust Funds**

Private purpose trust funds account for resources held by the City as trustee for third party beneficiaries, and are used to report both the Fiduciary Net Position and Changes in Fiduciary Net Position for the Successor Agency for the former Redevelopment Agency. Private Purpose Trust Funds are accounted for under the full accrual basis of accounting.

# City of Clayton Fiduciary Funds Statement of Fiduciary Net Position June 30, 2022

	Tru Redev Su	te Purpose ast Fund velopment ccessor gency	_ Ago	ency Funds
ASSETS				
Cash and investments	\$	526,807	\$	1,632,920
Cash and investments with fiscal agents	Ψ	1	Ψ	376,103
Accounts receivable		-		10,188
Other assets		_		967
Assessments receivable		-		655,931
Due from bondholders		_		182,883
Notes receivable		52,607		-
Investment in bonds		-		470,000
Total Assets		579,415		3,328,992
LIABILITIES  Accounts payable Other liabilities Deposits payable				16,378 1,455,651 774,539
Accrued interest payable		10,973		-
Advance from Successor Housing Agency		-		- F2 (0(
Notes payable Bonds payable		1,145,000		52,606 1,029,818
Total Liabilities		1,155,973	\$	3,328,992
Total Elabilities		1,100,770	Ψ	3,320,772
DEFERRED INFLOWS OF RESOURCES				
Deferred notes receivables		-		
<b>Total Deferred Inflows of Resources</b>		-		
NET POSITION		,		
Held in trust for others		(576,558)		
Total Net Position	\$	(576,558)		

# City of Clayton Fiduciary Funds Statement of Changes in Fiduciary Net Position For the year ended June 30, 2022

	Tru Redev Su	Private Purpose Trust Fund Redevelopment Successor Agency		
ADDITIONS		gency		
Tax increment revenue Program revenue Investment gain (loss) Total Additions	\$	618,554 2,121 (15,186) 605,489		
DEDUCTIONS				
Interest expense Administrative costs Other expenses Total Deductions		24,141 252,179 - 276,320		
Changes in Net Position		329,169		
NET POSITION				
Beginning of Year		(905,727)		
End of Year	\$	(576,558)		

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# NOTES TO THE BASIC FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the City of Clayton, California (City) have been prepared in conformity with generally accepted accounting principles (US GAAP) as applied to governmental agencies. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### Reporting Entity

The City of Clayton (City) is primarily a residential community nestled in the foothills of Mount Diablo in Contra Costa County, California. The City was incorporated on March 3, 1964 under the laws of the State of California, and encompasses approximately four square miles with a population of 11,700. The City operates under the Council-Manager form of government, with five elected Council members served by a full-time City Manager totaling a staff of twenty-six and a fifth (26.2) full-time equivalent employees providing the following services: public works, parks and recreation services, community and economic development, public safety, and general government. The City's public safety program is served by an in-house police force of eleven (11) full-time sworn police officers supported by two (2) full-time administrative personnel.

The basic financial statements include the financial activities of the City, Successor Agency to the Clayton Redevelopment Agency (Successor Agency) and the Clayton Financing Authority (Authority).

The City is the primary government unit. Component units are those entities which are financially accountable to the primary government, either because the City appoints a voting majority of the component unit's board, or because the component unit will provide a financial benefit or impose a financial burden on the City. The Clayton Redevelopment Agency ("RDA"), which was dissolved as of February 1, 2012 was accounted for as a "blended" component unit of the City. Despite being legally separate, this entity was so intertwined with the City that it is, in substance, part of the City's operations. Accordingly, the balances and transactions of this component unit were reported within the funds of the City. Upon the dissolution of the RDA, the RDA ceased to be reported as a blended component unit and was replaced by the Successor Agency, which is reported as a private purpose trust fund in the fiduciary fund section of the financial statements.

The Authority is a joint exercise of powers authority duly organized and existing under and pursuant to that certain Joint Exercise of Powers Agreement, by and between the City and the former RDA of the City of Clayton with the City Council serving as the Board of Directors. It was created by the City of Clayton City Council in 1990 with the primary purpose of issuing bonded obligations to finance capital projects within the community for which repayment is secured by pledges of revenue from legally separate and distinct districts. The activities of the Authority are reported in the fiduciary fund financial statement section as the Authority's debt is secured entirely by third parties that are not part of the primary government of the City and the City has no obligation for such debt. Separate financial statements of the Authority are available at the City's website at <a href="https://www.ci.clayton.ca.gov">www.ci.clayton.ca.gov</a>.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Basis of Accounting and Measurement Focus

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures or expenses as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

#### **Government-Wide Financial Statements**

The government-wide financial statements include a Statement of Net Position and a Statement of Activities. These statements present summaries of governmental and business type activities for the City, the primary government. Fiduciary activities of the City are not included in these statements.

These financial statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the City's assets and liabilities, including capital assets and related infrastructure assets and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position.

Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Certain types of transactions are reported as program revenues for the City in three categories:

- Charges for services
- Operating grants and contributions
- Capital grants and contributions

Certain eliminations have been made in regards to inter-fund activities, payables and receivables. All internal balances in the statement of net position have been eliminated in the statement of activities; internal service fund transactions have been eliminated. However, those transactions between governmental and business-type activities have not been eliminated. The following inter-fund activities have been eliminated:

- Advances to/from other funds
- Due to/from other funds
- Transfers in/out

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Basis of Accounting and Measurement Focus, Continued

Governmental fund financial statements include a balance sheet and a statement of revenues, expenditures and changes in fund balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in fund balances as presented in these statements to the net position as presented in the government-wide financial statements. The City has presented all major funds that met the applicable criteria.

#### Governmental Fund Financial Statements

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets and current liabilities are included on the Balance Sheet. The statement of revenues, expenditures and changes in fund balances present increases (revenue and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period.

Revenues are recorded when received in cash, except those revenues subject to accrual (generally sixty [60] days after year-end) are recognized when due. The primary revenue sources, which have been treated as susceptible to accrual by the City, are property tax, sales tax, intergovernmental revenues, and other taxes. Revenues from other governmental agencies (excluding property taxes) are deemed to be available if received within one hundred eighty (180) days after fiscal year end. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

Deferred revenues arise when potential revenues do not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when the government receives resources before it has a legal claim to them, as when grant monies are received prior to incurring qualifying expenditures. In subsequent periods when both revenue recognition criteria are met or when the government has a legal claim to the resources, the deferred revenue is removed from the balance sheet and revenue is recognized.

The reconciliation of the fund financial statements to the government-wide financial statements is provided to explain the differences created by the integrated approach of *GASB Statement No.* 34. The City has the following major governmental funds:

<u>General Fund</u> - This fund is the general operating fund of the City. It is used to account for all financial resources except those that are required to be accounted for in another fund.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Basis of Accounting and Measurement Focus, Continued

<u>Landscape Maintenance District</u> – This special revenue fund accounts for the Community Facility District No. 2007-1 restricted special parcel tax approved over two-thirds the local electorate in the June 2016 election through the passing of "Measure H." This special parcel tax is restricted to fund the operation, maintenance, and improvement of specific city-wide public landscaped areas.

<u>Successor Housing Agency</u> - This special revenue fund accounts for the City's low and moderate housing program, which was assumed by the by City Council action upon dissolution of the former redevelopment agency. Program revenue of this fund is primarily generated through the repayment on low-moderate income housing loans.

<u>Capital Improvement Program</u> - This capital projects fund accounts for the projects identified in the capital improvement program funded by various federal and state grants as well as through transfers from the General Fund.

#### **Proprietary Fund Financial Statements**

Proprietary fund financial statements include a statement of net position, a statement of revenues, expenses and change in fund net position, and a statement of cash flows for all proprietary funds. Internal service funds are presented in these statements. However, internal service balances and activities have been combined with the governmental activities in the government-wide financial statements.

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or noncurrent) are included on the statement of net position. The statement of revenues, expenses and changes in fund net position present increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which liability is incurred. Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as nonoperating expenses.

The City has the following major enterprise fund:

<u>Endeavor Hall</u> - This fund accounts for all activities related to use of the facility. The primary use has been for wedding receptions.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Basis of Accounting and Measurement Focus, Continued

The City has the following internal service funds:

<u>Capital Equipment Replacement Fund</u> - This fund accounts for the operation, maintenance, and replacement of the City vehicles and equipment.

<u>Self-Insurance Fund</u> - This fund accounts for the administration of the City's self-insurance programs, payment of Employee Assistance Programs, and self-insured liability claim deductibles.

<u>Pension Rate Stabilization Fund</u> - This fund stabilizes major fluctuations in annual employer pension costs driven by market factors and actuarial changes.

#### Fiduciary Fund Financial Statements

The agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations, therefore only a statement of fiduciary net position is presented. Agency funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. Reclassifications were recorded to prior year amounts reported for various assets and liabilities for agency funds in order to be consistent with the current year's presentation.

Private purpose trust funds account for resources held by the City as trustee for third party beneficiaries, and are used to report both the fiduciary net position and changes in fiduciary net position of the Successor Agency to the former Redevelopment Agency. Private purpose trust funds are accounted for under the full accrual basis of accounting.

#### **Use of Restricted and Unrestricted Net Position**

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the City's policy is to apply restricted net position first.

#### Cash Equivalents

For purposes of reporting cash flows for the City's proprietary funds, pooled cash and investments held by the City are considered cash equivalents as the proprietary fund can access pooled cash and investments in a manner similar to a demand deposit.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Cash and Investments

The City pools cash and investments from all funds for the purpose of increasing income through investment activities. Interest income on investments is allocated to the funds on the basis of average month-end cash and investment balances. Investments are carried at fair value. Fair value is based on quoted market price if applicable. Otherwise the fair value hierarchy is as follows:

<u>Level 1</u> – Values are unadjusted quoted prices in active markets for identical assets or liabilities at the measurement date.

<u>Level 2</u> – Inputs, other than quoted prices, included within Level 1 that are observable for the asset or liabilities at the measurement date.

<u>Level 3</u> – Certain inputs are unobservable inputs (supported by little or no market activity, such as the City's best estimate of what hypothetical market participants would use to determine a transaction price for the asset or liability at the reporting date).

Local Agency Investment Fund (LAIF) determines fair value on its investment portfolio based on market quotations for these securities where market quotations are readily available, and on amortized cost or best estimate for those securities where market value is not readily available.

The City's investment policy (Policy) states that the primary investment objective is safety with investments being legally permitted and sufficiently liquid to meet forecasted needs. Maximization of interest earnings is a secondary objective. Further, the Policy states that the City Treasurer has the ultimate responsibility to protect, preserve and maintain cash and investments. The Policy also established internal controls and reporting requirements. The Policy stipulates "Permitted Investments and Limitation on Investments." The City invests in the California LAIF, which is part of the Pooled Money Investment Account operated by the California State Treasurer. LAIF funds are invested in high quality money market securities and are managed to insure the safety of the portfolio. A portion of LAIF's investments are in structured notes and asset-backed securities.

Investments held with CAMP are recorded at amortized cost in accordance with GASB Statement No. 79, Certain External Investment Pools and Pool Participants. The City participates in the California Asset Management Program (CAMP) which is a voluntary investment alternative authorized by Section 53601(p) of the California Government Code. CAMP is managed by a seven-member Board of Trustees comprised of California public agency finance officials. Investments are transacted by an investment advisor and all securities are held by a third-party custodian. All securities in CAMP are purchased under the authority of Section 53601, subdivisions (a) to (n) of the California Government Code.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Cash and Investments, Continued

Certain disclosure requirements, if applicable, for deposits and investment risks are specified in the following areas:

- Interest Rate Risk
- Credit Risk
  - Overall
  - Custodial Credit Risk
  - Concentrations of Credit Risk

In addition, other disclosures are specified including use of certain methods to present deposits and investments, highly sensitive investments, credit quality at year-end and other disclosures.

#### **Prepaid Items**

Certain payments to vendors reflect costs applicable to future fiscal years and are recorded as prepaid items in both government-wide and fund financial statements. Prepaid items in governmental funds are equally offset by amounts included nonspendable fund balance which indicates that they do not constitute available spendable resources even though they are a component of net position. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

# Investment in Affordable Housing

This City Successor Housing Agency special revenue fund has purchased and re-sold several housing properties located in Stranahan Circle to low and moderate income households. The City carries the difference between the cost and sale on these properties as an investment in affordable housing until the property is either bought back by the City or sold on the open market. The City participates in the profits on any sales of these properties to an outside party in the same proportion as what the low and moderate income purchaser acquired the property from the City at the below market subsidized value. The City reports the investment in affordable housing at its proportionate equity share of the fair market value of the underlying properties at year-end. Stranahan Circle properties are considered "level 2" investments. The City values their interest in the properties annually using third party published market inputs. At June 30, 2022 the fair value was \$3,170,453, which includes an increase of \$131,382 for the year then ended.

#### Capital Assets

Capital assets are valued at cost or, during the initial implementation, estimated historical cost if actual historical cost was not available. Donated capital assets are valued at their estimated fair market value on the date donated. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value rather than fair value. City policy has set the capitalization threshold for reporting infrastructure at \$100,000; all other capital assets

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Capital Assets, Continued

are set at \$5,000. Depreciation is recorded on a straight-line basis over estimated useful lives of the assets as follows:

Buildings 50 years
Improvements other than buildings 20 – 75 years
Vehicles, machinery and equipment 5 – 10 years
Infrastructure 20 – 75 years

In June 1999, the Governmental Accounting Standards Board (GASB) issued Statement No. 34 which requires the inclusion of infrastructure capital assets in local governments' basic financial statements. In accordance with GASB Statement No. 34, the City has included all infrastructure into the current basic financial statements. The City defines infrastructure as the basic physical assets that allow the City to function. The assets include streets, park lands, and buildings. Each major infrastructure system can be divided into subsystems. For example, the street system can be subdivided into pavement, curb and gutters, sidewalks, medians, streetlights, landscaping and land. These subsystems were not delineated in the basic financial statements. The appropriate operating department maintains information regarding the subsystems. Interest accrued during capital assets construction, if any, is capitalized for the business-type and proprietary funds as part of the asset cost. For all infrastructure systems, the City elected to use the Basic Approach as defined by GASB Statement No. 34 for infrastructure reporting. The City commissioned an appraisal of City owned infrastructure and property as of June 30, 2003. This appraisal determined the original cost, which is defined as the actual cost to acquire new property in accordance with market prices at the time of first construction/acquisition.

Original costs were developed in one of three ways: (1) historical records; (2) standard unit costs appropriate for the construction/acquisition date; or (3) present cost indexed by a reciprocal factor of the price increase from the construction/acquisition date to the current date. The accumulated depreciation, defined as the total depreciation from the date of construction/acquisition to the current date on a straight line, unrecovered cost method was computed using industry accepted life expectancies for each infrastructure subsystem. The book value was then computed by deducting the accumulated depreciation from the original cost.

#### Long-Term Liabilities

In the government-wide financial statements, long-term debt and other financial obligations are reported as liabilities in the appropriate activities columns. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable premium or discount. Issuance costs are reported as deferred charges.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Long-Term Liabilities, Continued

The governmental fund financial statements do not present long-term debt, which are shown in the reconciliation of the governmental funds balance sheet to the government-wide statement of net position. Governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financial sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuance reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Compensated Absences

In the government-wide financial statements compensated absences are recorded as incurred and related expenses and liabilities are reported by activity. The long-term portion of governmental activities is liquidated primarily by the General Fund. In the governmental funds compensated absences are recorded as expenditures in the years paid, as it is the City's policy to liquidate any unpaid compensated absences at June 30th from future resources, rather than currently available financial resources. Compensated absences include vacation as well as compensated leave hours earned in-lieu of overtime. It is the policy of the City to pay up to and capped at a maximum of eighteen (18) times an employee's capped monthly vacation accrual upon retirement or termination.

#### Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the City's California Public Employees' Retirement System (CalPERS) plans (Plans) and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by CalPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. CalPERS' audited financial statements are publicly available reports that can be obtained at CalPERS' website under Forms and Publications.

#### Other Post-Employment Benefits (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the City's plan (OPEB Plan) and additions to/deductions from the OPEB Plan's fiduciary net position have been determined on the same basis. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Investments, if any, are reported at fair value.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Other Post-Employment Benefits (OPEB), Continued

Generally accepted accounting principles require that the reported results must pertain to liability and asset information within certain defined timeframes. For this report, the following timeframes are used:

Valuation date June 30, 2022 Measurement Date June 30, 2022

Measurement Period July 1, 2021 – June 30, 2022

#### Leases

The City is a lessee for noncancelable equipment leases. The City recognizes a lease liability and an intangible right-to-use asset (lease asset) in its financial statements. At the commencement of a lease, the City initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the City determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) the lease term, and (3) lease payments.

#### Net Position/Fund Balances

#### Government-Wide Financial Statements

In the government-wide financial statements, net position is classified in the following categories:

<u>Net Investment in Capital Assets</u> - This amount consists of capital assets net of accumulated depreciation and reduced by outstanding debt that attributed to the acquisition, construction, or improvement of the assets.

<u>Restricted Net Position</u> - This amount is restricted by external creditors, grantors, contributors, or laws or regulations of other governments.

<u>Unrestricted Net Position</u> - This amount is all net position that do not meet the definition of "net investment in capital assets" or "restricted net position. " Nonspendable governmental funds balances are categorized as unrestricted net position on the government-wide financial statements.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Net Position/Fund Balances, Continued

#### **Fund Balance Reporting**

Equity of governmental funds are reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The City Council, as the highest level of decision-making authority, commits and assigns fund balances through the passing of resolutions and ordinances, requiring an equal action for modification or rescinding thereof. It is the policy of the City to spend funds in order from restricted to unassigned, as listed below.

Fund balances for the governmental funds are made up of the following:

- *Non-spendable* Includes amounts that cannot be spent because they are either not in spendable form, or are legally or contractually required to be maintained intact.
- Restricted Includes amounts that should be reported as restricted when constraints placed on
  the use of resources are either externally imposed by creditors, grantors, contributors, or laws
  and regulations of other governments; or imposed by law through constitutional provisions or
  enabling legislation.
- Committed Includes amounts that cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- *Assigned* Includes amounts constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed, except for stabilization arrangements.
- *Unassigned* The residual funds that have not been assigned to other funds, are not non-spendable, restricted, committed, or assigned to specific purposes. The General Fund is the only fund that reports a positive unassigned fund balance.

The City Council has formally adopted a policy requiring a minimum General Fund reserve contingency of \$250,000.

Property tax revenues are recognized in the fiscal year for which the tax and assessment is levied. The County of Contra Costa (County) levies, bills, and collects property taxes and special assessments for the City. The County remits the entire amount levied and handles all delinquencies, retaining interest and penalties (under the Teeter Plan). Secured and unsecured property taxes are levied on July 1 based on January 1 assessed valuation and are payable in two installments, becoming delinquent on December 10th and April 10th.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Reclassifications

Certain prior year balances may have been reclassified in order to conform to current year presentation. These reclassifications had no effect upon reported net position.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and the disclosure of contingent assets and liabilities. In addition, estimates affect the reported amount of expenses. Actual results could differ from these estimates and assumptions.

#### Inter-fund Balances/Internal Balances

Outstanding balances between funds are reported as due to and due from other funds. These are generally repaid within the following fiscal year.

Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### New Accounting Pronouncements

The following Governmental Accounting Standards Board Statements have been implemented in the current financial statements:

#### • GASB Statement No. 87, "Leases"

The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments.

This Statement will increase the usefulness of governments' financial statements by requiring reporting of certain lease liabilities that currently are not reported. It will enhance comparability of financial statements among governments by requiring lessees and lessors to report leases under a single model.

This Statement also will enhance the decision-usefulness of the information provided to financial statement users by requiring notes to financial statements related to the timing, significance, and purpose of a government's leasing arrangements. The implementation of this pronouncement had a material impact on the City's financials.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### New Accounting Pronouncements, Continued

• GASB Statement No. 89, "Accounting for Interest Cost Incurred before the End of a Construction Period" The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period.

The requirements of this Statement will improve financial reporting by providing users of financial statements with more relevant information about capital assets and the cost of borrowing for a reporting period. The resulting information also will enhance the comparability of information about capital assets and the cost of borrowing for a reporting period for both governmental activities and business-type activities. The implementation of this pronouncement did not have a material impact on the City's financials.

GASB Statement No. 92 "Omnibus 2020"

The objectives of this Statement are to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics and includes specific provisions. The topics include but are not limited to leases, intra-entity transfers between a primary government and a post-employment benefit plan component unit, accounting for pensions and OPEB related assets, measurement of liabilities related to asset retirement obligations, and nonrecurring fair value measurements of assets or liabilities. The implementation of this pronouncement did not have a material impact on the City's financials.

GASB Statement No. 93 "Replacement of Interbank Offered Rates"

The objective of this Statement is to address those and other accounting and financial reporting implications that result from the replacement of an Interbank Offer Rate (IBOR). This Statement achieves that objective by:

- Providing exceptions for certain hedging derivative instruments to the hedge accounting termination provisions when an IBOR is replaced as the reference rate of the hedging derivative instrument's variable payment
- Clarifying the hedge accounting termination provisions when a hedged item is amended to replace the reference rate
- Clarifying that the uncertainty related to the continued availability of IBORs does not, by itself, affect the assessment of whether the occurrence of a hedged transaction is probable
- Removing LIBOR as an appropriate benchmark interest rate for the qualitative evaluation of the
  effectiveness of an interest rate swap

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### New Accounting Pronouncements, Continued

- Identifying a Secured Overnight Financing Rate and the Effective Federal Funds Rate as appropriate benchmark interest rates for the qualitative evaluation of the effectiveness of an interest rate swap.
- Clarifying the definition of *reference rate*, as it is used in Statement 53, as amended.

The removal of London IBOR as an appropriate benchmark interest rate is effective for reporting periods ending after December 31, 2021 (fiscal year 2022-23). The City is currently evaluating the potential impact on the City's financials.

All other requirements of this Statement are effective for the current fiscal year, and did not have a material impact on the financial statements.

 GASB Statement No. 97 "Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans – an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32"

The primary objectives of this Statement are to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution other postemployment benefit (OPEB) plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code (IRC) Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. The implementation of this pronouncement did not have a material impact on the City's financials.

GASB Statement No. 98, The Annual Comprehensive Financial Report - This Statement establishes
the term annual comprehensive financial report and its acronym ACFR. That new term and acronym
replace instances of comprehensive annual financial report and its acronym in generally accepted
accounting principles for state and local governments. The implementation of this Statement did not
have a material effect on the City's financial statements.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### **Future Accounting Pronouncements**

The following Governmental Accounting Standards Board Statements are effective in future years subsequent to the current financial reporting period:

• GASB Statement No. 91 "Conduit Debt Obligations"

The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures.

The requirements of this Statement will improve financial reporting by eliminating the existing option for issuers to report conduit debt obligations as their own liabilities, thereby ending significant diversity in practice. The clarified definition will resolve stakeholders' uncertainty as to whether a given financing is, in fact, a conduit debt obligation. Requiring issuers to recognize liabilities associated with additional commitments extended by issuers and to recognize assets and deferred inflows of resources related to certain arrangements associated with conduit debt obligations also will eliminate diversity, thereby improving comparability in reporting by issuers. Revised disclosure requirements will provide financial statement users with better information regarding the commitments issuers extend and the likelihood that they will fulfill those commitments. That information will inform users of the potential impact of such commitments on the financial resources of issuers and help users assess issuers' roles in conduit debt obligations.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2021 (fiscal 2023). Earlier application is encouraged. The City is currently evaluating the potential impact on the City's financials.

• GASB Statement No. 94 "Public-Private and Public-Public Partnerships and Availability Payment Arrangements"

The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Future Accounting Pronouncements, Continued

The requirements of this Statement will improve financial reporting by establishing the definitions of PPPs and APAs and providing uniform guidance on accounting and financial reporting for transactions that meet those definitions. That uniform guidance will provide more relevant and reliable information for financial statement users and create greater consistency in practice. This Statement will enhance the decision usefulness of a government's financial statements by requiring governments to report assets and liabilities related to PPPs consistently and disclose important information about PPP transactions. The required disclosures will allow users to understand the scale and important aspects of a government's PPPs and evaluate a government's future obligations and assets resulting from PPP.

PPPs should be recognized and measured using the facts and circumstances that exist at the beginning of the period of implementation (or if applicable to earlier periods, the beginning of the earliest period restated). The requirements of this Statement are effective for fiscal years beginning after June 15, 2022 (fiscal year 2022-23), and all reporting periods thereafter. The City is currently evaluating the potential impact on the City's financials.

• GASB Statement No. 96 "Subscription-Based Information Technology Arrangements"

This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset — an intangible asset — and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases*, as amended.

The requirements of this Statement will improve financial reporting by establishing a definition for SBITAs and providing uniform guidance for accounting and financial reporting for transactions that meet that definition. That definition and uniform guidance will result in greater consistency in practice. Establishing the capitalization criteria for implementation costs also will reduce diversity and improve comparability in financial reporting by governments. This Statement also will enhance the relevance and reliability of a government's financial statements by requiring a government to report a subscription asset and subscription liability for a SBITA and to disclose essential information about the arrangement. The disclosures will allow users to understand the scale and important aspects of a government's SBITA activities and evaluate a government's obligations and assets resulting from SBITAs.

The requirements of this Statement are effective for fiscal years beginning after June 15, 2022 (fiscal year 2022-23), and all reporting periods thereafter. The City is currently evaluating the potential impact on the City's financials.

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

## Future Accounting Pronouncements, Continued

- GASB Statement No. 99, "Omnibus 2022" The objectives of this Statement are to enhance comparability
  in accounting and financial reporting and to improve the consistency of authoritative literature by
  addressing (1) practice issues that have been identified during implementation and application of
  certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The
  practice issues addressed by this Statement are as follows:
  - Classification and reporting of derivative instruments within the scope of Statement No. 53, Accounting and Financial Reporting for Derivative Instruments, that do not meet the definition of either an investment derivative instrument or a hedging derivative instrument
  - Clarification of provisions in Statement No. 87, Leases, as amended, related to the determination
    of the lease term, classification of a lease as a short-term lease, recognition and measurement of
    a lease liability and a lease asset, and identification of lease incentives
  - Clarification of provisions in Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements, related to (a) the determination of the public-private and public-public partnership (PPP) term and (b) recognition and measurement of installment payments and the transfer of the underlying PPP asset
  - Clarification of provisions in Statement No. 96, Subscription-Based Information Technology
  - Arrangements, related to the subscription-based information technology arrangement (SBITA) term, classification of a SBITA as a short-term SBITA, and recognition and measurement of a subscription liability
  - Extension of the period during which the London Interbank Offered Rate (LIBOR) is considered
    an appropriate benchmark interest rate for the qualitative evaluation of the effectiveness of an
    interest rate swap that hedges the interest rate risk of taxable debt
  - Accounting for the distribution of benefits as part of the Supplemental Nutrition Assistance Program (SNAP)
  - Disclosures related to nonmonetary transactions
  - Pledges of future revenues when resources are not received by the pledging government
  - Clarification of provisions in Statement No. 34, Basic Financial Statements and Management's
    Discussion and Analysis for State and Local Governments, as amended, related to the focus of
    the government-wide financial statements
  - Terminology updates related to certain provisions of Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position
  - Terminology used in Statement 53 to refer to resource flows statements.

The requirements related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 were effective for the current fiscal year and did not have a material impact on the City's financial statements.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

## Future Accounting Pronouncements, Continued

The requirements related to leases, PPPs, and SBITAs are effective for fiscal years beginning after June 15, 2022 (fiscal 2022-23), and all reporting periods thereafter.

The requirements related to financial guarantees and the classification and reporting of derivative instruments within the scope of Statement 53 are effective for fiscal years beginning after June 15, 2023 (fiscal 2023-24), and all reporting periods thereafter.

 GASB Statement No. 100, "Accounting Changes and Error Corrections—An Amendment of GASB Statement No. 62"

The primary objective of this Statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. This Statement defines accounting changes as changes in accounting principles, changes in accounting estimates, and changes to or within the financial reporting entity and describes the transactions or other events that constitute those changes. This Statement also addresses corrections of errors in previously issued financial statements.

This Statement prescribes the accounting and financial reporting for (1) each type of accounting change and (2) error corrections. This Statement requires disclosure in notes to financial statements of descriptive information about accounting changes and error corrections, such as their nature. In addition, information about the quantitative effects on beginning balances of each accounting change and error correction should be disclosed by reporting unit in a tabular format to reconcile beginning balances as previously reported to beginning balances as restated.

The requirements of this Statement are effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023 (fiscal 2023-24), and all reporting periods thereafter. Implementation of this Statement may have a material effect on the financial statements of the City.

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## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, Continued

#### Future Accounting Pronouncements, Continued

• GASB Statement No. 101, "Compensated Absences"

This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. Leave is attributable to services already rendered when an employee has performed the services required to earn the leave. Leave that accumulates is carried forward from the reporting period in which it is earned to a future reporting period during which it may be used for time off or otherwise paid or settled. In estimating the leave that is more likely than not to be used or otherwise paid or settled, a government should consider relevant factors such as employment policies related to compensated absences and historical information about the use or payment of compensated absences. However, leave that is more likely than not to be settled through conversion to defined benefit postemployment benefits should not be included in a liability for compensated absences.

The unified recognition and measurement model in this Statement will result in a liability for compensated absences that more appropriately reflects when a government incurs an obligation. In addition, the model can be applied consistently to any type of compensated absence and will eliminate potential comparability issues between governments that offer different types of leave.

The requirements of this Statement are effective for fiscal years beginning after December 15, 2023 (fiscal 2024-25), and all reporting periods thereafter. Earlier application is encouraged. The City does not anticipate that the Statement will have a material effect on the financial statements.

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#### 2. CASH AND INVESTMENTS

## Classification

The City's total cash and investments, at fair value, are presented on the accompanying financial statements in the following allocation:

Government-Wide Statement of Net Position Governmental Activities	ф	12 441 670
Cash and investments	\$	13,441,679
Statements of Fiduciary Net Position		
Private Purpose Trust Fund		<b>50</b> 4.00 <b>5</b>
Cash and investments		526,807
Cash and investments with fiscal agents		1
Agency Funds		
Cash and investments		1,632,920
Cash and investments with fiscal agents		376,103
Investments in bonds		470,000
Total	\$	16,447,510
Cash and investments as of June 30, 2022 consist of the following:		
Cash on hand	\$	1,000
Deposits with financial institutions		1,129,766
Investments		15,316,744
Total	\$	16,447,510

#### **Policy**

# Investments Authorized by the California Government Code and the City's Investment Policy

The following table identifies the investment types that are authorized for the City of Clayton by the California Government Code (or the City's investment policy, where more restrictive). The table also identifies certain provisions of the California Government Code (or the City's investment policy, where more restrictive) that address interest rate risk, credit risk, and concentration of credit risk. This table does not address investments of debt proceeds held by bond trustee that are governed by the provisions of debt agreements of the City, rather than the general provisions of the California Government Code or the City's investment policy.

		Maximum	Maximum
	Maximum	Percentage of	Percentage of
Authorized Investment Type	Maturity	Portfolio	One Issuer
Local Agency Investment Fund (State Pool)	N/A	None	\$40 million
CAMP	N/A	None	None
Money Market Funds	N/A	None	None
U. S. Treasury Obligations	5 years	None	None
U. S. Government Agency Issues	5 years	20%	None
Bank Deposits	N/A	None	None
Negotiable Time Certificates of Deposit	5 years	None	None
Medium Term Corporate Bonds	5 years	20%	None

## 2. CASH AND INVESTMENTS, Continued

# Policy, Continued

## <u>Investments Authorized by Debt Agreements</u>

Investments of debt proceeds held by bond trustees are governed by provisions of the debt agreements, rather than the general provisions of the California Government Code or the City's investment policy. The table below identifies the investment types that are authorized for investments held by bond trustees. The table also identifies certain provisions of these debt agreements that address interest rate risk, credit risk, and concentration of credit risk.

		Maximum	Maximum
	Maximum	Percentage of	Investment in
Authorized Investment Type	Maturity	Portfolio	One Issuer
Money Market Mutual Funds	N/A	N/A	N/A
U. S. Government Agency Issues	5 years	20%	None
Federal Housing Administration Debentures	N/A	N/A	N/A
Commercial paper	92 days	N/A	N/A
Demand or time deposits	366 days	N/A	N/A

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Usually, the later the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. Information about the sensitivity of the fair values of the City's investments (including investments held by bond trustees) to market interest rate fluctuations is provided by the following table that shows the distribution of investments by maturity:

		Remaining Maturity (in Months)									
		12	Months or		13-24		25-36		37-48	49-60	
Investment Type	 Totals		Less		Months		Months		<u>Months</u>		Months
Pooled Investments:											
Local Agency Investment											
Fund (LAIF)	\$ 2,962,837	\$	2,962,837	\$	-	\$	-	\$	-	\$	-
California Asset Management											
Program (CAMP)	893,134		893,134		-		-		-		-
Certificates of Deposit	8,759,339		3,192,907		1,072,876		1,365,264		1,872,289		1,256,003
Government Securities	1,981,454		-		482,325		137,958		862,826		498,345
Held by Bond Trustees:											
U. S. Treasury Note	249,980		249,980	-		-		-		-	
Municipal Bonds	 470,000		470,000		<u> </u>		<u>-</u>				
Total Investments	\$ 15,316,744	\$	7,768,858	\$	1,555,201	\$	1,503,222	\$	2,735,115	\$	1,754,348

#### 2. CASH AND INVESTMENTS, Continued

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the minimum rating required by (where applicable) the California Government Code, the City's investment policy, or debt agreements, and the actual rating as of fiscal year end for each investment type.

Investment Type	 AAA	 AA+	 A	_	Unrated	Total	
Pooled Investments:							
Local Agency Investment							
Fund (LAIF)	\$ -	\$ -	\$ -	5	\$ 2,962,837	\$	2,962,837
California Asset Management							
Program (CAMP)	893,134	-	-		-		893,134
Certificates of Deposit	-	-	-		8,759,339		8,759,339
Government securities	1,981,454	-	-		-		1,981,454
Held by Bond Trustees:							
U.S. Treasury Note	-	-	-		249,980		249,980
Municipal Bonds	 		 		470,000		470,000
Total Investments	\$ 2,874,588	\$ 	\$ 		§ 12,442,156	\$	15,316,744

#### Concentration of Credit Risk

This is the risk of loss attributed to the magnitude of a government's investment in a single issuer. Accordingly, the notes to the financial statements should disclose if the government has five (5) percent or more of its total investments in a single issuer. More than five percent of the City's investments are with the "Middle School" Community Facilities District No. 1990-1.

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counter party (e. g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits. The California Government Code requires that a financial institution secure deposits made by state or local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The fair value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.

#### 2. CASH AND INVESTMENTS, Continued

#### Investment Fair Value

The City has the following recurring fair value measurements as of June 30, 2022:

- U. S. government agency note, certificates of deposit, Local Agency Investment Fund (LAIF), and California Asset Management Program (CAMP) values are based on unadjusted quoted prices in active markets for identical assets or liabilities at the measurement date [Level 1 inputs].
- Municipal bonds are valued based on unobservable inputs (supported by little or no market
  activity, such as the City's best estimate of what hypothetical market participants would use to
  determine a transaction price for the asset or liability at the reporting date) [Level 3 inputs].

The City is a voluntary participant in the LAIF and the CAMP that are regulated by the California Government Code under the oversight of the Treasurer of the State of California. The fair value of the City's investment in this pool is reported in the accompanying financial statements at amounts based upon the City's pro-rata share of the fair value provided by LAIF and CAMP for the entire respective portfolios (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF and CAMP, which are recorded on an amortized cost basis.

## 3. LOANS AND NOTES RECEIVABLE

The following is a summary of loans and notes receivable of the City for the year ended June 30, 2022:

	]	Balance					В	alance at
	Ju	ly 1, 2021	Additi	ons	D	eletions	Jui	ne 30, 2022
Successor Housing Agency:								
Diamond Terrace P. A. M. Note	\$	2,833,600	\$	-	\$	(111,400)	\$	2,722,200
Eden Affordable Housing Note		567,000		-		-		567,000
Stranahan Affordable Housing Notes		22,350				_		22,350
Total Successor Housing Agency		3,422,950				(111,400)		3,311,550
Total Notes Receivable	\$	3,422,950	\$		\$	(111,400)	\$	3,311,550

#### **Diamond Terrace Note**

On September 21, 1999, the former RDA low-moderate housing fund made a loan to the Professional Apartment Management, Inc. ("PAM") in the amount of \$750,000, at a non-interest bearing rate, to construct and develop an affordable senior assisted living center on the site known as "Diamond Terrace." The note is secured by the Deed of Trust. The former RDA loaned an additional \$1,286,000 on October 24, 2001. On December 1, 2003, PAM began drawing on a \$2,000,000 loan from the former RDA in the amount of \$200,000 annually. The principal balance is payable commencing on October 1, 2005 through October 1, 2030. The balance of the loan due to the Successor Housing Agency was \$2,722,200 at June 30, 2022.

#### 3. LOANS AND NOTES RECEIVABLE, Continued

## **Eden Housing Loan**

On October 13, 1992, the former RDA low-moderate housing fund made a loan to the Peace Grove, Inc. in the amount of \$567,000, at a non-interest bearing rate, for the purchase of land for a redevelopment and housing project for low-income mental health system clients. The loan is secured by the Deed of Trust. The principal balance is payable on December 18, 2052. As of June 30, 2022, the outstanding balance of the loan due to the Successor Housing Agency was \$567,000.

## Stranahan Affordable Housing Loans

The former RDA low-moderate housing fund participated in a second mortgage assistance program, whereby qualified applicants are loaned money for a "silent second" down payment to purchase a home in the Stranahan Development within the City. There are five individual loans outstanding. Interest is accrued on the principal for the first 15-35 years and then the total of accrued interest and principal is forgiven over the last 10 years of the term of the lease. As of June 30, 2022, the outstanding balance of the loans due to the Successor Agency was \$22,350 of principal. The collectability of the accrued interest on these notes (\$31,348) is doubtful and an allowance has been recorded to offset the full amount.

#### 4. INTERFUND TRANSACTIONS

#### Due To, Due From

At June 30, 2022, the City had the following short-term interfund receivables and payables:

	Due:	from	
	Non-major		
	Governmental	Endeavor	
Due to	Funds	<u> Hall</u>	 Total
General Fund	\$ -	\$ 120,983	\$ 120,983
Total	\$ -	\$ 120,983	\$ 120,983

General Fund cash flow loans totaling \$120,983 were made to Endeavor Hall. The balance of the Endeavor Hall receivable is expected to be repaid from future facility rental fees.

## 4. INTERFUND TRANSACTIONS, Continued

#### **Interfund Transfers**

The following is a summary of the City's interfund transfers for the year ended June 30, 2022:

	Transfers In						
		Capital	Non-major				
	General	Improvement	Governmental				
<b>Transfers Out</b>	Fund	Program	Funds	Total			
Landscape Management	\$ 40,679	\$ -	\$ 1,130	\$ 41,809			
American Rescue Plan Act	1,467,024	-	-	1,467,024			
Non-major Governmental Funds	89,978	1,632,609	20,084	1,742,671			
Total	\$ 1,597,681	\$ 1,632,609	\$ 21,214	\$ 3,251,504			

The City transferred money into the General Fund from the following funds: Landscape Maintenance, Gas Tax HUTA, the Grove Park District, Oakhurst Geological Hazard Abatement District, Neighborhood Street Lighting District, Measure J Grants, Grants, American Rescue Act Plan grant, and Stormwater Treatment Assessment District to reimburse the City for administrative support activities. In addition, the City transferred money into the Capital Improvement Program from Gas Tax HUTA, Gas Tax RMRA, and Measure J Grants to fund project costs associated with the Stormwater Treatment Assessment District.

#### 5. LEASES

The City has several leasing arrangements, summarized below.

The City has accrued liabilities for two equipment leases. The discount rate used in the calculation of the lease liabilities were 3.69% and 5.00%. The remaining liability for the leases was \$244,640 as of June 30, 2022. Right-to-use assets, net of amortization, for the leases totaled \$216,692 as of June 30, 2022. The City is required to make principal and interest payments of \$924 a month through July 2023, and \$33,525 a year through September 2028.

The City's schedule of future payments included in the measurement of the lease liability is as follows:

Fiscal Year	Principal	Interest	Total
Ending June 30,			
2023	\$ 44,718	\$ 339	\$ 45,057
2024	33,833	616	34,449
2025	33,014	511	33,525
2026	33,116	409	33,525
2027	33,217	307	33,524
2028-2029	66,742	308	67,040
Total	\$ 244,640	\$ 2,490	\$ 247,130

# 6. CAPITAL ASSETS

## Government-Wide Financial Statements

As of June 30, 2022 the City's capital assets consisted of the following:

	Governmental Activities		Business-Type Activities	Total
Net depreciable Assets:				
Construction in progress	\$	1,046,789	\$ -	\$ 1,046,789
Land		2,086,965	167,738	 2,254,703
Total non depreciable assets		3,133,754	167,738	3,301,492
Depreciable Assets:				
Buildings		5,937,106	1,400,744	7,337,850
Improvements		7,660,589	159,579	7,820,168
Machinery and equipment		1,861,599	5,024	1,866,623
Infrastructure		33,239,930	-	33,239,930
Intangible assets (right-to-use)		254,694		 254,694
Total depreciable assets		48,953,918	1,565,347	50,519,265
Total accumulated depreciation		(22,971,467)	(723,882)	 (23,695,349)
Depreciable assets, net		25,982,451	841,465	26,823,916
Total governmental activities capital assets, net	\$	29,116,205	\$ 1,009,203	\$ 30,125,408

The following is a summary of governmental activities capital assets transactions for the year ended June 30, 2022:

		Balance					Balance
	J <sub>1</sub>	ıly 1, 2021	 Additions	]	Deletions	_Ju	ne 30, 2022
Non depreciable Assets:							
Construction in progress	\$	1,109,270	\$ 962,813	\$	(1,025,294)	\$	1,046,789
Land		2,086,965	 <u> </u>		<u>-</u>		2,086,965
Total non depreciable assets		3,196,235	 962,813		(1,025,294)		3,133,754
Depreciable Assets:							
Machinery and equipment		1,773,780	153,184		(65,365)		1,861,599
Buildings		5,937,106	-		-		5,937,106
Improvements		6,635,295	1,025,294		-		7,660,589
Infrastructure		33,239,930	-		-		33,239,930
Intangible assets		<u>-</u>	 254,694		<u>-</u>		254,694
Total depreciable assets		47,586,111	 1,433,172		(65,365)		48,953,918
Accumulated depreciation:							
Machinery and equipment		(1,285,928)	(100,425)		65,365		(1,320,988)
Buildings		(3,075,734)	(118,580)		-		(3,194,314)
Improvements		(3,239,353)	(327,540)		-		(3,566,893)
Infrastructure		(14,387,646)	(463,624)		-		(14,851,270)
Intangible assets		_	 (38,002)				(38,002)
Total accumulated depreciation		(21,988,661)	 (1,048,171)		65,365		(22,971,467)
Depreciable assets, net		25,597,450	 385,001		<u>-</u>		25,982,451
Total governmental activities							
capital assets, net	\$	28,793,685	\$ 1,347,814	\$	(1,025,294)	\$	29,116,205

## 6. CAPITAL ASSETS, Continued

## Government-Wide Financial Statements, Continued

For the year ending June 30, 2022 depreciation and amortization expense was charged to functions/programs of the governmental activities as follows:

General government	\$ 81,913
Parks and recreation	252,329
Public safety	128,108
Public works	 585,821
Total depreciation expense	\$ 1,048,171

The following is a summary of business-type activities capital assets transactions for the year ended June 30, 2022:

	Balance ly 1, 2021	Ac	lditions	Deletions		_	Balance ne 30, 2022
Non depreciable Assets:	 						
Land	\$ 167,738	\$		\$		\$	167,738
Total non depreciable assets	 167,738		<u> </u>				167,738
Depreciable Assets:							
Machinery and equipment	5,024		-		-		5,024
Improvements	159,579		-		-		159,579
Buildings	 1,400,744		_				1,400,744
Total depreciable assets	 1,565,347		<u> </u>				1,565,347
Accumulated depreciation:							
Machinery and equipment	(5,024)		-		-		(5,024)
Improvements	(153,449)		(858)		-		(154,307)
Buildings	 (536,537)		(28,014)				(564,551)
Total accumulated depreciation	 (695,009)		(28,872)				(723,882)
Depreciable assets, net	 870,338		(28,872)				841,465
Total business-type activities							
capital assets, net	\$ 1,038,076	\$	(28,872)	\$	_	\$	1,009,203

For the year ending June 30, 2022 depreciation expense was charged to functions/programs of the business-type activities as follows:

Endeavor Hall	\$ 28,872
Total depreciation expense	\$ 28,872

#### 6. CAPITAL ASSETS, Continued

#### **Fund Financial Statements**

The governmental fund financial statements do not present general government capital assets, which are shown in the Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position. The capital assets of the enterprise funds in the Proprietary Fund Financial Statements are the same as those shown in the business-type activities of the Government-Wide Financial Statements. Internal Service Funds' capital assets are combined with governmental activities.

#### 7. COMPENSATED ABSENCES

Compensated absences include vacation and sick leave. It is the policy of the City to pay 100% of the capped accumulated vacation leave when a public safety employee retires or terminates, and up to 18 months of a general employee's maximum annual accrual allowed upon the same leave of employment action. The City recognizes the liability for its compensated absences in the governmental activities. The following is a summary of compensated absences transactions during the year ended June 30, 2022:

	Be	ginning					E	Ending		
Balance						В	alance	Amou	ınt Due in	
	July 1, 2021		Ac	lditions	Deletions		June 30, 2022		One Year	
Compensated absences	\$	165,747	\$	131,505	\$	129,962	\$	167,290	\$	83,645

#### 8. CONDUIT DEBT

The following debt issuances were issued by the City for the express purpose of providing capital financing for third parties that are not part of the primary government of the City. Although these conduit debt obligations may bear the name of the City, the City has no obligation for such debt beyond the resources provided by a lease or loan with the third party on whose behalf they are issued.

#### Middle School Community Facilities District- Original Issue \$6,400,000

Middle School Community Facilities District (CFD) Bonds in the principal amount of \$6,400,000 were issued on September 2, 1990 by the City under the Mello-Roos Community Facilities Act of 1982. Principal payments are payable on September 2 of each year. Interest payments are payable semi-annually on March 2 and September 2. The bonds are non-city obligations and are secured solely by special assessment revenue from CFD No. 1990-1. As of June 30, 2022, the outstanding balance of the non-city bond obligation was \$470,000.

#### 8. CONDUIT DEBT, Continued

#### Lydia Lane Sewer Assessment District-Original Issue \$228,325

Lydia Lane Sewer Assessment District Bonds in the principal amount of \$228,325 were issued on August 5, 2002 by the City. Principal payments are payable on September 2 of each year. Interest payments are payable semi-annually on March 2 and September 2. The bonds are non city obligations and are secured by sewer assessment district revenue. As of June 30, 2022, the outstanding balance of the non-city bond obligation was \$133,325.

## Clayton Financing Authority 2007 Special Tax Revenue Refunding Bonds-Original Issue \$5,060,000

Refunding bonds were issued on May 17, 2007 by the Clayton Financing Authority in the principal amount of \$5,060,000 to refund the Authority's 1997 Special Tax Revenue Refunding Bonds (the "1997 Bonds"), finance the acquisition and construction of certain public capital improvements (the Project), establish a reserve fund for the Bonds (funded part in cash and part from a reserve fund surety bond), and to pay the costs of issuance of the Bonds. The 1997 Bonds were issued to purchase the CFD 1990-1 local obligations, which are recovered by special assessment revenues from CFD 1990-1. Principal payments are payable on September 2 of each year. Interest payments are payable semi-annually on March 2 and September 2. The bonds are non city obligations and are secured by revenues received by the Authority as the result of the payment of debt service on the CFD 1990-1 Local Obligations. As of June 30, 2022, the outstanding balance of the non-city bond obligation was \$420,000.

#### 9. UNEARNED AND DEFERRED REVENUE

#### Deferred Revenue

Deferred inflows of resources were recorded in the fund financial statements because the funds were not available to finance expenditures of the current period. At June 30, 2022, deferred inflows of resources in the fund financial statements were as follows.

		Successor	C	ther		Total
	General	Housing	Gover	nmental	Gov	vernmental
	Fund	Agency	Ft	unds		Funds
Deferred revenue						_
Unavailable state-mandated program reimbursements	\$ 260,379	\$ -	\$	-	\$	260,379
Unavailable accounts receivable	-	-		332,166		332,166
Unavailable loans receivable	-	2,722,200		-		2,722,200
Total deferred revenue	\$ 260,379	\$ 2,722,200	\$	332,166	\$	3,314,745

#### 10. RISK MANAGEMENT

The City participates in the Municipal Pooling Authority of Northern California (MPA), a joint powers agreement between twenty cities, which provides insurance coverage for liability, auto, property, and workers' compensation claims. Claims liabilities are accrued when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. The MPA covers claims in an amount up to \$29,000,000. The City has a deductible of \$5,000 per claim for liability cases and no deductible for workers' compensation claims. Once the City's deductible is met, the MPA becomes responsible for payment of all claims and legal defense. The MPA is governed by a board consisting of one voting representative from each member municipality. The Board controls the operations of the MPA including selection of management, approval of operating budgets, and is independent of any influence by member municipalities beyond their representation on the Board. The City's general liability and workers' compensation premium payments made to MPA for the fiscal year ending June 30, 2021 are in accordance with formulas established by the MPA. Actual surpluses or losses are shared according to a formula developed from overall loss costs and spread to member entities on a percentage basis after a retrospective rating. Financial statements may be obtained from MPA at 1911 San Miguel Drive, Suite 200, Walnut Creek, CA 94596. The City has had no settlements which exceeded insurance coverage during fiscal year ending June 30, 2021. Estimates of incurred, but not reported, liability claims are included in the City's claims estimates and based upon historical experiences as calculated by the MPA.

#### 11. DEFINED BENEFIT PENSION PLAN

## Plan Description

The Plan is a cost-sharing multiple-employer defined benefit pension plan administered by the California Public Employees' Retirement System (CalPERS). A full description of the pension plan benefit provisions, assumptions for funding purposes (not accounting purposes) and membership information is listed in the latest Annual Actuarial Valuation Report as of June 30, 2018. This report is a publicly available valuation report that can be obtained at CalPERS' website under Forms and Publications. All qualified permanent and probationary employees are eligible to participate in the City's separate Public Safety (police) and Miscellaneous (all other) defined benefit pension plans. Both the Public Safety and Miscellaneous plans are part of the public agency cost-sharing multiple employer defined benefit pension plan (PERF C), which is administered by CalPERS. PERF C consists of a Safety and Miscellaneous pool (also referred to as "risk pools"), which are comprised of individual employer safety and miscellaneous rate plans, respectively. Benefit provisions under the Plan are established by State statute and City resolution. CalPERS issues publicly available reports that include a full description of the pension plans regarding benefit provisions, assumptions and membership information that can be obtained from CalPERS at 400 Q Street, Sacramento, CA 95811.

#### 11. DEFINED BENEFIT PENSION PLAN, Continued

## Benefits Provided

CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service become vested and are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law. The Plans' provisions and benefits in effect at June 30, 2022, are summarized as follows:

	Miscellaneous Pension Plan						
	Tier I	Tier II	Tier III (PEPRA)*				
Hire Date	Before 7/1/2010	On or after 7/1/2020 but Before 1/1/2013	On or after 1/1/2013				
Benefit formula	2% @ 55	2% @ 60	2% @ 62				
Benefit vesting schedule	5 years of service	5 years of service	5 years of service				
Benefit payments	Monthly for life	Monthly for life	Monthly for life				
Minimum retirement age	50	50	52				
Monthly benefits, as % of							
eligible compensation	1. 426% - 2. 418%	1. 092% - 2. 418%	1.0% - 2.5%				
		Safety Pension Plan	L				
	Tier I	Tier II	Tier III (PEPRA)*				
Hire Date	Before 7/1/2010	On or after 7/1/2010 but Before 1/1/2013	On or after 1/1/2013				
Benefit formula	3% @ 55	2% @ 50	2. 7% @ 57				
Benefit vesting schedule	5 years of service	5 years of service	5 years of service				
Benefit payments	Monthly for life	Monthly for life	Monthly for life				
Minimum retirement age	50	50	50				
Monthly benefits, as % of							
eligible compensation	2. 4% - 3. 0%	2. 0% - 2. 7%	2. 0% - 2. 7%				

<sup>\*</sup>The California Public Employees' Reform Act (PEPRA) was enacted in 2012 and became effective January 1, 2013.

## 11. DEFINED BENEFIT PENSION PLAN, Continued

## **Employees Covered**

At June 30, 2022 the following employees were covered by the benefit terms for each plan:

	M	iscellaneo	us	Public Safety			
	Tier I	Tier II	<b>PEPRA</b>	Tier I	Tier II	PEPRA	
Inactive employees (or their beneficiaries)							
currently receiving benefits	27	7	1	28	7	1	
Inactive employees entitled to but not yet							
receiving benefits	16	5	10	10	2	12	
Active employees	3	3	8	3	0	7	
Total	46	<u>15</u>	19	41	9	20	

## Contributions

Section 20814(c) of the California Public Employees' Retirement Law (PERL) requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The total plan contributions are determined through the CalPERS' annual actuarial valuation process. The Plan's actuarially determined rate is based on the estimated amount necessary to pay the costs of benefits earned by employees during the year, with an additional amount to pay any unfunded accrued liability. The employer is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

For the year ended June 30, 2022, the City's contractually required contributions, which are actuarially determined, were as follows:

	Employer Contributions						
	Nor	mal Cost	Un	funded			
	Perce	entage of	Ac	ctuarial		Total	
Pension Plan	P	Payroll		ability			
Miscellaneous Tier I	\$	46,789	\$	156,440	\$	203,229	
Miscellaneous Tier II		25,137		2,371		27,508	
Miscellaneous PEPRA		31,179		2,749		33,928	
Public Safety Tier I		91,296		214,242		305,538	
Public Safety Tier II		-		1,729		1,729	
Public Safety PEPRA		76,497		4,644		81,141	
Total	\$	270,898	\$	382,175	\$	653,073	

#### 11. DEFINED BENEFIT PENSION PLAN, Continued

#### Contributions, Continued

The following is a summary of actuarially determined employer and contractually determined employee pension contribution rates as a percentage of payroll for the year ended June 30, 2022:

	Employer	Employee
Pension Plan	Contribution Rate	Contribution Rate
Miscellaneous Tier I	10.34	$7.000^{1}$
Miscellaneous Tier II	8.65	7.000
Miscellaneous PEPRA	7.59	6.750
Public Safety Tier I	20.64	9.000
Public Safety Tier II	18.19	9.000
Public Safety PEPRA	13.13	13.000

<sup>&</sup>lt;sup>1</sup> Paid on behalf of employee per labor agreement referred to as

## **Net Pension Liability**

At June 30, 2022, the City reported total net pension liabilities for its proportionate share in both the Miscellaneous and Safety plans as follows:

			Proportionate		
	Net P	ension Liability	Share of Net		
Pension Plan		(Asset)	Pension Lia	<u>bility</u>	
Miscellaneous	\$	1,177,421	0.	06201%	
Public Safety		1,582,318	0.	04509%	
Total	\$	2,759,739	\$ 0.	05103%	

The City's net pension liability was based on the proportionate shares (in dollars) determined by CalPERS based on individual actuarial measurement specific to each rate plan in the Miscellaneous Pool and the Safety Pool. The City's total proportionate share of the cost-sharing plan pension amounts is the sum of the pension amounts allocated to each of the City's Miscellaneous and Safety rate plans. The City's net pension liability is measured as of June 30, 2021, using annual actuarial valuations as of June 30, 2020 rolled forward to June 30, 2021 using standard update procedures.

<sup>&</sup>quot;Employee Paid Member Contribution" (EPMC) by CalPERS.

## 11. DEFINED BENEFIT PENSION PLAN, Continued

## Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ending June 30, 2022 the City recognized a total pension revenue of \$730,721. At June 30, 2022 the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Net Deferred
Deferred Deferred Outflows /
Outflows of Inflows of (Inflows) of
Resources Resources Resources
\$ 653,073 \$ - \$ 653,073
- 1,969,609 (1,969,609)
230,195 52,731 177,464
402,373 - 402,373
_ 449,044 (449,044)
<u>\$ 1,285,641</u> <u>\$ 2,471,384</u> <u>\$ (1,185,743)</u>
230,195 52,731 177,4 

## Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources, Continued

Of the reported deferred outflows of resources, \$653,073 is related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023 (measurement period ended June 30, 2022). Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Fiscal	Miscellaneous	Safety	Total
Year End	Risk Pool	Risk Pool	
2023	(235,352)	(186,716)	(422,068)
2024	(244,796)	(170,259)	(415,055)
2025	(255,792)	(202,699)	(458,491)
2026	(284,038)	(259,164)	(543,202)
Thereafter	- · · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·	-

#### 11. DEFINED BENEFIT PENSION PLAN, Continued

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7. 15%. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7. 15% discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long term expected discount rate of 7. 15% will be applied to all plans in the PERF C. The stress test results are presented in a detailed report that can be obtained from the CalPERS website at www. calpers. ca. gov.

The long-term expected rate of return on pension plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Using historical and forecasted information for all the funds' asset classes, expected compound returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the rounded single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equal to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The expected real rates of return by asset class are as follows:

	Assumed Asset	Real Return	Real Return
Asset Class	Allocation	Years 1-10 <sup>1</sup>	Years 11+2
Global Equity	50.00%	4.80%	5.98%
Fixed Income	28.00%	1.00%	2. 62%
Inflation Assets	-	0.77%	1.81%
Private Equity	8.00%	6.30%	7. 23%
Real Assets	13. 00%	3. 75%	4. 93%
Liquidity	1.00%	-	-0. 92%
Total	100.00%		

<sup>&</sup>lt;sup>2</sup>An expected inflation of 2.00% is used for this period

<sup>&</sup>lt;sup>3</sup>An expected inflation of 2. 92% is used for this period.

#### 11. DEFINED BENEFIT PENSION PLAN, Continued

#### Actuarial Methods and Assumptions

The following actuarial assumptions and methods were used to calculate the total pension liability as of June 30, 2021:

Valuation Date	June 30, 2020
Measurement Date	June 30, 2021
Measurement Period	July 1, 2020 to J

June 30, 2021

Discount Rate 7.15% Inflation 2.50%

Salary Increase Varies by Entry Age and Service

Derived using specific CalPERS Membership Data for all Funds. Mortality

> The mortality table used was developed based on CalPERS-specific data. The table includes 15 years of mortality improvements using Society of Actuaries Scale MP 2016. For more details on this table, please refer to the December 2017 experience study report (based on CalPERS demographic data from 1997 to 2015) that can be found on the CalPERS website.

Post Retirement Benefit Increase Contract COLA up to 2. 50% until Purchasing Power Protection Allowance

Floor on Purchasing Power applies.

All other actuarial assumptions used in the June 30, 2020 valuation can be obtained from CalPERS at their website at www. calpers. ca. gov under Forms and Publications.

# Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability, calculated using the discount rate of 7.15%, as well as what the City's proportionate share of the net pension liability/(asset) would be if it were calculated using a discount rate that is 1-percentage point lower (6.15%) or 1percentage point higher (8.15%) than the current rate:

	N	<u> Miscellaneous</u>	 Safety	 Total
1% decrease Net pension liability	\$	6. 15% 2,485,903	\$ 6. 15% 3,403,543	\$ 6. 15% 5,889,446
Current discount rate Net pension liability	\$	7. 15% 1,177,421	\$ 7. 15% 1,582,318	\$ 7. 15% 2,759,739
1% increase Net pension liability	\$	8. 15% 95,717	\$ 8. 15% 86,406	\$ 8. 15% 182,123

#### 11. DEFINED BENEFIT PENSION PLAN, Continued

#### Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in the separately issued CalPERS financial reports. The plan's fiduciary net position disclosed per the GASB Statement No. 68 accounting valuation report may differ from the plan assets reported in the funding actuarial valuation report due to several reasons. For the accounting valuations, CalPERS must keep items such as deficiency reserves, fiduciary self-insurance and OPEB expense included as assets. These amounts are excluded for rate setting purposes in the City's funding actuarial valuation. In addition, differences may result from early financial statement closing and final reconciled reserves.

#### 12. OTHER POST-EMPLOYMENT BENEFITS (OPEB)

## Plan Description

The City of Clayton Retired Employee Health Care Program is a single-employer defined benefit healthcare program administered by the City of Clayton. The program offers medical only (no dental) insurance benefits to eligible retirees and their families through the same self-insured program coverage to active City employees. In connection with this, the City has established a plan to provide post-employment benefits other than pensions as defined in *California Public Employees*' *Retirement Law* section 7500-7514. 5. The plan provides employees who retire directly from the City, at a minimum age of 50, with a minimum of five years of service, a cash subsidy for monthly medical insurance premiums to a cap of \$149 per employee per month as of January 1, 2022. This monthly subsidy is the statutory minimum employer premium contribution under the California Public Employee's Medical and Health Care Act (PEMHCA). To be eligible for this OPEB health coverage, employees must retire within 120 days of separation from employment with the City and also receive a monthly retirement warrant. Furthermore, to be eligible for retiree health benefits, the City of Clayton must still contract with CalPERS for health benefits. Once a retiree becomes eligible for Medicare, these benefits are integrated with the Medicare plan. Separate stand-alone audited financial statements are not issued for this plan.

## **Employees Covered**

As of the June 30, 2022, the date of the latest actuarial valuation, the following current and former employees were covered by the benefit terms under the plan:

Active employees	27
Inactive employees or beneficiaries currently receiving benefits	9
Inactive employees entitled to, but not yet receiving benefits	<u>-</u>
Total employees	<u>36</u>

## 12. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued

#### **Contributions**

The City does not have an actuarially-determined contribution requirement as an irrevocable trust has not yet been established. The City currently administers the plan on a pay-as-you-go basis with nine (9) retirees currently receiving the PEMHCA minimum benefit. Total retiree OPEB premium payments, excluding the implicit rate subsidy of \$13,410 were made by the City during the fiscal year ended June 30, 2022.

#### **Net OPEB Liability**

The City's net OPEB liability was measured as of June 30, 2022 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation dated June 30, 2022 that was rolled forward to determine the June 30, 2022 total OPEB liability, based on the following actuarial methods and assumptions:

Actuarial Cost Method Entry Age Normal Level Percentage of Pay (AMM)

Discount Rate 4.09% Inflation Rate 2.50%

Payroll Growth 2.80% wage inflation

Mortality Rate PubG. H-2010 Mortality Table – General

Funded Ratio 0.00%

Health Care Trend Rates Based on 2022 Getzen model with an initial rate of 7.00%,

gradually decreasing to an ultimate rate of 3.94% by 2075

#### Discount Rate

As of June 30, 2022, the City has not established a dedicated irrevocable trust to pay retiree healthcare benefits. Pursuant to GASBS 75, the discount rate should be a yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale). A rate of 4.09% is used, with is the Standard & Poor's Municipal Bond 20-Year High-Grade Rate Index as of June 30, 2022.

## 12. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued

#### Changes in the OPEB Liability

The changes in the net OPEB liability for the plan are as follows:

	Total OPEB	Plan Fiduciary	Net OPEB	
	Liability	Net Position	Liability	
Balances as of July 1, 2021	\$ 532,528	\$ -	\$ 532,528	
Changes recognized for the measurement period:				
Service Cost	18,942	-	18,942	
Interest on total OPEB liability and service cost <sup>1</sup>	11,706	-	11,706	
Changes of benefit terms	-	-	-	
Difference between expected and actual experience	57,970	-	<i>57,</i> 970	
Changes of assumptions and other inputs	(13,653)	-	(13,653)	
Employer contributions	-	29,178	(29,178)	
Active and inactive employee contributions	-	-	-	
Net investment income	-	-	-	
Benefit payments <sup>2</sup>	(29,178)	(29,178)	-	
Administrative expenses	-	-	-	
Other changes				
Net changes	45,787		45,787	
Balances as of June 30, 2022	\$ 578,315	\$ -	\$ 578,315	
	- · ·			

<sup>&</sup>lt;sup>1</sup>Service costs prior to fiscla year ended June 30, 2022 already include interest cost to the end of the year

## Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the net OPEB liability of the City if it were calculated using a discount rate that is one percentage point lower or higher than the current rate, as of the measurement June 30, 2022 date:

	Current					
	1% Decrease Discoun		ount Rate	1% Increase		
	(;	3.09%)	(4	4.09%)	(!	5.09%)
Net OPEB Liability	\$	649,235	\$	578,315	\$	518,547

## Sensitivity of the Net OPEB Liability to Changes in the Health Care Cost Trend Rates

The following presents the net OPEB liability of the City if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current rate, for measurement the period ended June 30, 2022:

	6.00%	7.00%	8.00%
	decreasing to	decreasing to	decreasing to
	2.94%	3.94%	4.94%
Net OPEB Liability	\$ 511,513	\$ 578,315	\$ 659,190

<sup>&</sup>lt;sup>2</sup>Based on \$15,766 in explicit benefit payments and estimated implicit subsidy payments of \$13,410.

## 12. OTHER POST-EMPLOYMENT BENEFITS (OPEB), Continued

## **OPEB Plan Fiduciary Net Position**

As the City has not established an irrevocable trust to pay retiree health care benefits, the plan has a fiduciary net position of \$0 as of June 30, 2022.

## Recognition of Deferred Outflows and Deferred Inflows of Resources

Gains and losses related to changes in total OPEB liability and fiduciary net position are recognized in OPEB expense systematically over time. Amounts are first recognized in OPEB expense for the year the gain or loss occurs. The remaining amounts are categorized as deferred outflows and deferred inflows of resources related to OPEB and are to be recognized in future OPEB expense over an assumed expected average remaining service lifetime (EARSL) of 10.70 years.

## OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

For the fiscal year ended June 30, 2022, the City recognized OPEB expense of \$74,942. The measurement date is the same as the fiscal year end date. Consequently, as of the fiscal year ended June 30, 2022, the City did not report deferred outflows and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflow	ws	Deferred Inflows of Resources	Net Deferred Outflows / (Inflows) of Resources
Differences between actual and	<u>or resources</u>		orresources	<u>or resources</u>
expected experiences	\$	_	\$ -	\$ -
Changes in assumptions		-	-	-
Difference between expected and				
actual earnings on OPEB				
plan investments				
Total	\$			\$ -

As an irrevocable trust for payment of retiree health benefits has not been established, there are no contributions subsequent to the measurement date to report, which would otherwise be recognized as a reduction of the net OPEB liability in the following fiscal year. Other amounts reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows:

Fiscal Year Ending	Deferred Outflows
June 30	/(Inflows) of Resources
2023	\$ -
2024	-
2025	-
2026	-
2027	-
Thereafter	-
Total	<u> </u>

#### 13. REDEVELOPMENT SUCCESSOR AGENCY ACTIVITIES

## Background

On June 28, 2011, the California State Legislature adopted two pieces of legislation - AB IX 26 and AB IX 27 (the Bill) - that eliminated redevelopment agencies and provided cities with the opportunity to preserve their redevelopment agency if they agreed to make certain payments to the County Auditor Controller. On behalf of cities and redevelopment agencies throughout the State, the League of California Cities and California Redevelopment Association requested a stay on the implementation of both pieces of legislation and filed a lawsuit with the California Supreme Court challenging both pieces of legislation. The stay was rejected and on December 29, 2011, the Supreme Court validated AB IX 26 and overturned AB IX 27. Further, the Supreme Court indicated that all redevelopment agencies in the State of California were to be dissolved and cease operations as a legal entity as of February 1, 2012.

Under the new law, redevelopment agencies in the State of California cannot enter into new projects, obligations, or commitments. Subject to the control of a newly established oversight board, remaining assets can only be used to pay enforceable obligations in existence at the date of dissolution (including the completion of any unfinished project that were subject to legally enforceable contractual commitments).

In fiscal years subsequent to the statutory dissolution date, successor agencies are only allocated revenue in the amount that is necessary to pay the estimated annual installment payments on enforceable obligations of the former redevelopment agency until all enforceable obligations of the prior redevelopment agency have been paid in full and all assets have been liquidated.

The Bill directed the California State Controller to review the propriety of any transfers of assets between redevelopment agencies and other public bodies that occurred after January 1, 2011. If the public body that received such transfers is not contractually committed to a third party for the expenditure or encumbrance of those assets, the State Controller was required to order the available assets to be transferred to the public body designated as the Successor Agency by the Bill.

Amongst numerous requirements, AB IX 26 required the following:

- Subject to the control of a newly established oversight board, assets of the former redevelopment agency
  must be disposed expeditiously and property tax revenue generated by a former redevelopment agency
  can only be used to pay enforceable obligations (i. e. debt obligations and other third party contractual
  obligations);
- ii. Either the city or another unit of local government may agree to serve as the "Successor Agency" to hold the net position until they are distributed to units of state and local government;
- iii. Successor agencies may transfer housing functions of the former redevelopment agency to the appropriate entity; and
- iv. Any property tax revenue in excess of enforceable obligations is to be distributed by county auditor controllers to taxing entities, which includes the City, as surplus property tax.

#### 13. REDEVELOPMENT SUCCESSOR AGENCY ACTIVITIES, Continued

#### Background, Continued

As a result of the restrictions placed on the assets and liabilities of the former redevelopment agency, they were transferred to a private purpose trust fund on February 1, 2012. Prior to the transfer, the Redevelopment Agency was treated as a blended component unit of the City until the fiscal year ending June 30, 2012. On January 11, 2012, the City Council elected to become the Successor Agency to the former Redevelopment Agency in accordance with AB IX 26 as part of City resolution number 03-2012.

Subsequent to the adoption of AB IX 26 and AB IX 27, the California State Legislature adopted AB 1484 in June 2012. Among other things, AB 1484 required the following:

- i. A process to transfer housing assets of the former redevelopment agency to the entity designated to receive these assets. In the case of the City, assets with a total value of \$14,057,320 and liabilities with a total value of \$10,999,595 were transferred to the Successor Agency from the former Redevelopment Agency.
- ii. Requirements that the Successor Agency must complete due diligence reviews (DDRs) of the assets of the former Low and Moderate Income Housing Fund and all other funds of the former redevelopment agency. The DDRs of the Clayton Successor Agency were finalized and approved by the Oversight Board on October 9, 2014 via Resolution No. 2014-04 and 2014-05. These reports concluded that payments of \$887,404 and \$3,791,725 are required to be remitted to Contra Costa County by the Redevelopment Successor Agency and Successor Housing Agency respectively.

The California Department of Finance (DOF) completed their review of the low and moderate income housing funds and issued a final determination letter to the City dated April 24, 2015 with no modifications. The Successor Housing Agency issued the payment specified by the DOF's low and moderate housing funds determination letter in the fiscal year ending June 30, 2015, resulting in a net extraordinary loss of \$3,616,725 for the year then ended.

On November 30, 2015, the DOF issued their final determination letter approving the all other funds DDR report with modifications. The modifications required an additional payment of \$230,983 to the County Auditor-Controller, which was reported as an Extraordinary Loss of the City's General Fund in the fiscal year ending June 30, 2016. The Successor Agency issued the payment specified by the DOF's final all other funds determination letter to the County Auditor-Controller's office in the fiscal year ending June 30, 2016, resulting in an extraordinary loss of \$1,025,396 for the year then ended.

## 13. REDEVELOPMENT SUCCESSOR AGENCY ACTIVITIES, Continued

#### Background, Continued

Upon the DOF's approval of the DDRs, and the distribution of unobligated funds, the Successor Agency is authorized to apply for a "Finding of Completion". The Finding of Completion enables the Successor Agency to transfer and sell land and buildings of the former Redevelopment Agency, subject to the review and approval of a Property Management Plan by the State Department of Finance. In addition by receiving the Finding of Completion, the City may establish loans between the City and the former Redevelopment Agency as enforceable obligations. The Clayton Successor Received its finding of completion from the DOF on December 30, 2015.

## Successor Agency Assets and Liabilities

#### Cash and Investments

The total cash and investments balance of \$526,807 is presented in a format consistent with GASBS 31 and is presented at fair value. Pursuant to AB IX 26 and AB 1484, all unencumbered cash balances have been previously distributed to the County Auditor-Controller for distribution to taxing entitles. See Note 2 for further information and disclosures regarding the City's pooled cash and investments.

#### Inter-Agency Loans

Notes Receivable transferred from former RDA to Successor Agency, effective February 1, 2012:

The former RDA provided assistance to special assessment districts within the City, to fund repairs and improvements. The High Street Permanent Road Division and Oak Street Sewer Assessment District received loans from the former RDA to finance necessary infrastructure improvements. These loans are secured by special assessment property tax levies within the District's boundaries. As of June 30, 2022, the outstanding balance of the loans due to the Successor Agency was \$52,607.

## 13. REDEVELOPMENT SUCCESSOR AGENCY ACTIVITIES, Continued

#### Long-Term Debt

The following is a summary of changes in long-term debt transactions for the year ended June 30, 2022:

	Balance			Balance	Due in one
	July 1, 2021	Additions	Deletions	June 30, 2022	year
2014 Tax Refunding	•				·
Allocation Bonds	\$ 1,145,000	\$ -	\$ -	\$ 1,145,000	\$ 375,000
Total	\$ 1,145,000	\$	<u>\$</u> _	\$ 1,145,000	\$ 375,000

#### 2014 Refunding Tax Allocation Bonds

Refunding Tax Allocation Bonds, Series 2014, in the principal amount of \$3,790,000 were issued on June 25, 2014 by the Successor Agency. Principal payments are payable on August 1 of each year, beginning on August 1, 2015. Interest payments are payable semi-annually on February 1 and August 1. The bonds are special obligations of the Successor Agency and are secured by the Successor Agency's tax increment revenue.

The 2014 refunding was exercised in order to take advantage of more favorable interest rates. The refunding decreased the City's total debt service payments by approximately \$601,895. The transaction resulted in economic gain (difference between present value of the debt service on the old and new bonds) of approximately \$580,184. For the current year, principal and interest paid were \$0 and \$30,475, respectively. The current year principal payment was made in advance, during the year ended June 30, 2021.

The annual debt service requirements to amortize the Successor Agency's 2014 Refunding Tax Allocation Bonds outstanding at June 30, 2022, were as follows:

Fiscal Year				
Ending				
June 30	I	Principal	 Interest	 Total
2023	\$	375,000	\$ 22,023	\$ 397,023
2024		380,000	13,340	393,340
2025		390,000	 4,484	 394,484
Total	\$	1,145,000	\$ 39,847	\$ 1,184,847

## 14. EQUITY BALANCES

#### Governmental Fund Balances

Fund balances are presented in the following categories: non-spendable, restricted, committed, assigned and unassigned (see Note 1 for a description of these categories). A detailed schedule of fund balances at June 30, 2022 is as follows:

			Major Fund	s			
		Landscape	•		Other		
	General	Maintenance	Housing	Rescue	Improvement	Governmental	
	Fund	District	Agency	Plan Act*	Program	Funds	Total
Fund Balance Classifications							
Nonspendable for:							
Due from other funds	\$ 120,893	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 120,893
Prepaid expenses	52,578	-	-	-	-	-	52,578
Total	173,471						173,471
Restricted for:							
Affordable housing	-	-	5,617,695	-	-	-	5,617,695
Public landscaping	-	32,509	-	-	-	-	32,509
Grant-funded programs	_	-	-	-	-	279,818	279,818
The Grove Park (CFD 2006-1)	-	-	-	-	-	423,008	423,008
Stormwater compliance	_	-	-	-	-	28,243	28,243
Neighborhood street lighting	_	-	-	-	-	23,281	23,281
Transportation	_	-	-	-	-	315,041	315,041
Total		32,509	5,617,695			1,069,391	6,719,595
Committed for:							
Rainy Day	145,620	-	-	-	-	-	145,620
Pandemic recovery reserve	349,399	-	-	-	-	-	349,399
Presley settlement	-	-	-	-	-	39,478	39,478
Geological hazard prevention							
and repair	-	-	-	-	-	51,173	51,173
Development impact	-	-	-	-	-	619,151	619,151
Total	495,019	-			-	709,802	1,204,821
Assigned for:							
Next year's budget	-	606,024	-	-	-	117,685	723,709
Capital projects	-	-	-	-	2,606,444	-	2,606,444
Total	-	606,024	-		2,606,444	117,685	3,330,153
Unassigned	5,744,867						5,744,867
Total Fund Balance	\$ 6,413,357	\$ 638,533	\$5,617,695	\$ -	\$ 2,606,444	\$ 1,896,878	\$17,172,907

<sup>\*</sup>During the year ended June 30, 2022, the City established the American Rescue Plan Act (ARPA) fund to accounts for those federal monies received. Due to the specific nature of expenditures associated with ARPA, those funds are tracked and shown as committed in the General Fund.

During the year ended June 30, 2021, the City established a Rainy Day Fund. This fund was established to capture any annual surplus identified through the annual financial audit that the City Council wishes to earmark for future allocation to one-time purposes. Funds are tracked and shown as committed in the General Fund.

#### 14. EQUITY BALANCES, Continued

#### Governmental Fund Balances, Continued

The Pandemic Recovery Reserve was established by the City Council to capture programmatic funding decisions associated with the American Rescue Plan Act funds the City has received. For the initial tranche of \$1,467,024 (and planned for the tranche to be received in July 2022), the City Council has chosen to transfer the funds to the City's General Fund to pay for public safety services. This funding for public safety then allows the transfer of an equal amount from the General Fund to the Pandemic Recovery Reserve. The funds in the Pandemic Recovery Reserve can be used for any valid general government purpose.

#### **Net Position**

The restricted component of net position includes assets subject to constraints either (1) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (2) imposed by law through constitutional provisions or enabling legislation. The restricted component of net position at June 30, 2022 for governmental activities includes:

Restricted for community and economic developme	nt:	
Affordable housing	\$	8,788,148
Restricted for public works:		
Public landscaping (CFD 2007-1)		32,509
Stormwater state mandate compliance		28,243
Neighborhood street lighting		23,281
Transportation		324,585
Restricted for general government:		
Grant-funded programs		240,021
Restricted for parks and recreation:		
The Grove Park (CFD 2006-1)		423,008
Restricted for public safety:		30,253
Total restricted net position	\$	9,890,048

## 15. PRIOR PERIOD RESTATEMENT

During the year ended June 30, 2022, it was noted that tax revenue recognized during the year was earned during the year ended June 30, 2021. A restatement in the amount of \$54,912 was made to recognize the revenue in the correct (prior) fiscal year. This restatement affected the ending fund balance/net position at June 30, 2021 as follows:

			Net Position			
	Fu	nd Balance	of			
	of General Fund		Governmental Activities			
Balance at June 30, 2021, as previously stated	\$	6,108,981	\$	44,443,106		
Restatement		54,912		54,912		
Balance at June 30, 2021, as restated	\$	6,163,893	\$	44,498,018		

REQUIRED S	SUPPLEMEN	NTARY INI	FORMATION

# Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - General Fund

	Adopted Budget			Variance from Final Budget Positive (Negative)			
REVENUES							
Property taxes	\$ 2,660,603	\$ 2,660,603	\$ 2,846,766	\$ 186,163			
Sales and use taxes	585,965	585,965	563,908	(22,057)			
Business licenses	150,000	150,000	162,881	12,881			
Permits, licenses and fees	137,354	137,354	114,026	(23,328)			
Fines, forfeitures and penalties	118,800	118,800	151,409	32,609			
Intergovernmental	117,451	117,451	135,233	17,782			
Other in-lieu fees	174,389	174,389	174,443	54			
Franchise fees	577,693	577,693	587,740	10,047			
Service charges	309,366	309,366	305,645	(3,721)			
Use of money and property	86,000	86,000	(185,018)	(271,018)			
Other revenue	20,000	20,000	40,844	20,844			
Total Revenues	4,937,621	4,937,621	4,897,877	(39,744)			
EXPENDITURES							
Current:							
General government	1,318,585	1,318,585	2,570,417	(1,251,832)			
Public works	335,964	335,964	333,423	2,541			
Parks and recreation services	306,500	306,500	336,592	(30,092)			
Community and economic development	319,716	319,716	299,175	20,541			
Public safety	2,518,022	2,518,022	2,684,319	(166,297)			
Capital Outlay			22,168	(22,168)			
Total Expenditures	4,798,787	4,798,787	6,246,094	(1,447,307)			
Revenues Over (Under) Expenditures	138,834	138,834	(1,348,217)	(1,487,051)			
OTHER FINANCING SOURCES (USES)							
Transfers in Transfers out	125,629	125,629	1,597,681	1,472,052			
Total Other Financing Sources (Uses)	125,629	125,629	1,597,681	1,472,052			
Change in fund balance	\$ 264,463	\$ 264,463	249,464	\$ (14,999)			
FUND BALANCE							
Beginning of year			6,163,893				
End of year			\$ 6,413,357				

# Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Landscape Maintenance District

REVENUES	Adopted Budget	Final Budget	Actual	Variance from Final Budget Positive (Negative)	
Special parcel tax	\$ 1,204,857	\$ 1,204,957	\$ 1,204,882	\$ (75)	
Use of money and property	15,000	15,000	(24,383)	(39,383)	
Other revenue	-	-	(21,303)	(07,000)	
Total Revenues	1,219,857	1,219,957	1,180,499	(39,458)	
EXPENDITURES					
Current:					
Public works	2,073,579	2,073,579	1,424,676	648,903	
Capital Outlay			161,367	(161,367)	
Total Expenditures	2,073,579	2,073,579	1,586,043	487,536	
Revenues Over (Under) Expenditures	(853,722)	(853,622)	(405,544)	448,078	
OTHER FINANCING SOURCES (USES)					
Transfers out	(41,809)	(41,809)	(41,809)		
<b>Total Other Financing Sources (Uses)</b>	(41,809)	(41,809)	(41,809)		
Change in fund balance	\$ (895,531)	\$ (895,431)	(447,353)	\$ 448,078	
FUND BALANCE					
Beginning of year			1,085,886		
End of year			\$ 638,533		

## Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Successor Housing Agency

	Adopted Budget	Final Budget	Actual	Variance from Final Budget Positive (Negative)	
REVENUES					
Program income	\$ 111,400	\$ 111,400	\$ 111,400	\$ -	
Use of money and property	22,000	22,000	17,961	(4,039)	
Total Revenues	133,400	133,400	129,361	(4,039)	
EXPENDITURES					
Current:					
Community and economic development	20,000	20,000		20,000	
Total Expenditures	20,000	20,000		20,000	
Revenues Over (Under) Expenditures	113,400	113,400	129,361	15,961	
OTHER FINANCING SOURCES (USES)					
Unrealized gains (losses)	-	_	58,091	58,091	
<b>Total Other Financing Sources (Uses)</b>		-	58,091	58,091	
Change in fund balance	\$ 113,400	\$ 113,400	187,452	\$ 74,052	
FUND BALANCE					
Beginning of year			5,430,243		
End of year			\$ 5,617,695		

## Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - American Rescue Plan Act

	Adopted Final Budget Budget			Actual		Variance from Final Budget Positive (Negative)		
REVENUES								
Program income Intergovernmental Total Revenues	\$	- - -	\$	- - -		- 1,467,024 1,467,024	\$	1,467,024 1,467,024
EXPENDITURES								
Current: Community and economic development Total Expenditures		<u>-</u> -		<u>-</u>	_	<u>-</u>		<u>-</u>
Revenues Over (Under) Expenditures	-					1,467,024		1,467,024
OTHER FINANCING SOURCES (USES)								
Transfers out  Total Other Financing Sources (Uses)		<u>-</u>		<u>-</u>		1,467,024) 1,467,024)		(1,467,024) (1,467,024)
Change in fund balance	\$	_	\$			-	\$	_
FUND BALANCE								
Beginning of year								
End of year					\$	_		

#### Schedule of Proportionate Share of Net Pension Liability Last 10 Years\*

Fiscal Year Ending June 30\* 2016 2022 2021 2020 2019 2018 2017 2015 Measurement Date 6/30/2021 6/30/2020 6/30/2019 6/30/2018 6/30/2017 6/30/2016 6/30/2015 6/30/2014 Plan's Proportion of the Net Pension Liability/(Asset) 0.051030% 0.048970% 0.047570% 0.048490% 0.049420%0.051003% 0.052357% 0.030626% Plan's Proportionate Share of the Net Pension Liability/(Asset) \$ 2,759,739 \$ 5,328,676 \$ 4,874,908 \$ 4,672,754 \$ 4,901,330 \$ 4,413,357 \$ 3,593,771 \$ 3,693,394 \$ 2,252,998 \$ 2,064,898 \$ 2,016,021 \$ 1,995,400 \$ 1,931,042 \$ 1,820,066 Plan's Covered-Employee Payroll\*\* \$ 1,706,509 \$ 1,963,054 Plan's Proportionate Share of the Net Pension Liability/(Asset) as a Percentage of its Covered-Employee Payroll 122.49% 258.06% 241.81% 234.18% 253.82% 242.48% 210.59% 188.15% Plan's Proportionate Share of the Fiduciary Net Position as a Percentage of the Plan's Total Pension Liability 88.23% 75.10% 75.26% 76.24% 73.86% 74.06% 78.40% 77.60%

<sup>\*</sup> Fiscal year ending June 30, 2015 was the 1st year of implementation, future years' information will be displayed up to 10 years, as information becomes available.

<sup>\*\*</sup> For the year ending on the measurement date.

#### Schedule of Pension Plan Contributions Last 10 Years\*

	June 30,									
	2022	2021	2020	2019	2018	2017	2016	2015		
Actuarially determined contributions*	\$ 584,865	\$ 412,971	\$ 577,734	\$ 530,067	\$ 612,898	\$ 573,677	\$ 530,677	\$ 375,647		
Contributions in relation to the actuarially determined contribution	584,865	412,971	577,734	530,067	612,898	573,677	530,677	375,647		
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
Covered-employee payroll**	\$ 2,252,998	\$ 2,244,193	\$ 2,064,898	\$ 2,016,021	\$ 1,995,400	\$ 1,931,042	\$ 1,820,066	\$ 1,706,509		
Contributions as a percentage of covered employee payroll	25.96%	18.40%	27.98%	26.29%	30.72%	29.71%	29.16%	22.01%		

<sup>\*</sup> Excludes employer-paid member contributions (EPMC)

#### Actuarially determined contribution assumptions:\*\*

Valuation Date

Actuarial cost method Amortization method

Remaining amortization periods

Asset valuation method

Inflation

Salary increases

Overall payroll growth

Discount rate\*\*\*

Mortality

June 30, 2020

Entry age normal cost method

Level percent of pay, direct rate smoothing

Differs by employer rate plan but not more than 20 years

Market value of assets

2.50%

Varies by entry age and service

2.75% compounded annually

7.00% (net of administrative expenses)

Derived using CalPERS' Membership Data for all Funds. The post-retirement mortality rates include 15 years of projected on-going mortality improvement using 90 percent of Scale MP 2016 published by the Society of Actuaries.

 $\underline{https://www.calpers.ca.gov/docs/forms-publications/actuarial-valuation-section2-miscellaneous-2017.pdf}$ 

https://www.calpers.ca.gov/docs/forms-publications/actuarial-valuation-section2-safety-2017.pdf

<sup>\*\*</sup> For the fiscal year ending on the date shown

<sup>\*</sup> Fiscal year ending June 30, 2015 was the 1st year of implementation, future years' information will be displayed, up to 10 years, as information becomes available.

<sup>\*\*</sup> From the CalPERS reports found at:

<sup>\*\*\*</sup> The discount rate used for Actuarially Determined Contributions (ARC) is different from the one used for Total Pension Liability.

#### Schedule of Changes in the Net OPEB Liability and Related Ratios Last 10 Years\*

		Fiscal Year Ended June 30, 2022		Fiscal Year Ended June 30, 2021		Fiscal Year Ended June 30, 2020		iscal Year Ended ne 30, 2019		scal Year Ended ne 30, 2018
Measurement Date	6,	/30/2022	6	/30/2021	6	/30/2020	6	/29/2019	6,	/29/2018
Total OPEB Liability:										
Total OPEB liability - Beginning	\$	532,528	\$	535,900	\$	570,116	\$	545,327	\$	464,490
Changes recognized for the measurement period:										
Service cost <sup>2</sup>		18,942		18,521		21,745		28,428		27,530
Interest on total OPEB liability		11,706		13,536		15,090		15,783		15,800
Changes of benefit terms		-		-		-		-		45,605
Difference between expected and actual experience		57,970		-		(11,405)		-		22,654
Changes of assumptions and other inputs		(13,653)		18,602		(4,186)		9,159		16,307
Benefit payments <sup>1</sup>		(29,178)		(54,031)		(58,507)		(31,408)		(30,226)
Other changes		-		-		3,047		2,827		(16,833)
Net change in total OPEB liability		45,787		(3,372)		(34,216)		24,789		80,837
Total OPEB liability - Ending		578,315		532,528		535,900		570,116		545,327
Plan Fiduciary Net Position:										
Plan fiduciary net position - Beginning	\$	_	\$	_	\$	_	\$	-	\$	_
Changes recognized for the measurement period:										
Contributions - Employer		29,178		-		-		_		-
Net investment income		-		-		-		_		-
Benefit payments		(29,178)		-		-		-		-
Administrative expense		-		-		-		-		-
Net change in plan fiduciary net position		-		-		-		-		-
Plan fiduciary net position - Ending <sup>3</sup>		-		-		-		-		-
Net OPEB Liability - Ending	\$	578,315	\$	532,528	\$	535,900	\$	570,116	\$	545,327
Plan Fiduciary net position as a percentage of the total OPEB liability		0.00%		0.00%		0.00%		0.00%		0.00%
Covered-employee payroll	\$	2,361,666	\$	2,244,193	\$	2,307,289	\$	2,016,021	\$	1,995,400
Net OPEB liability as a percentage of covered employee payroll		24.49%		23.73%		23.23%		28.28%		27.33%

 $<sup>^{*}</sup>$  Fiscal year ending June 30, 2018 was the 1st year of implementation, future years' information will be displayed, up to 10 years, as information becomes available.

 $<sup>^{1}</sup>$  Includes the implicit rate subsidy.

<sup>&</sup>lt;sup>2</sup> Service costs prior to fiscal year 2021/22 already include interest cost to the end of the year.

 $<sup>^3</sup>$  As of the year ended June 30, 2022 the City had not established an irrevocable trust for payment of OPEB plan benefits.

#### Schedule of OPEB Plan Contributions Last 10 Years\*

	Fiscal Year Ended Ine 30, 2022		Fiscal Year Fiscal Year Ended Ended June 30, 2021 June 30, 2020		Ended	Fiscal Year Ended June 30, 2019		ed Ei	
Actuarially determined contributions (ADC) <sup>1</sup>	\$ -	\$	-	\$	-	\$	-	\$	-
Contributions in relation to the ADC	 	_							
Contribution deficiency (excess)	\$ 	\$		\$		\$		\$	
Covered-employee payroll <sup>2</sup>	\$ 2,361,666	\$	2,244,193	\$	2,307,289	\$	2,016,021	\$	1,995,400
Contributions as a percentage of covered-employee payroll	0.00%		0.00%		0.00%		0.00%		0.00%

<sup>\*</sup> Fiscal year ending June 30, 2018 was the 1st year of implementation, future years' information will be displayed up to 10 years, as information becomes available.

<sup>&</sup>lt;sup>1</sup> As of the year ended June 30, 2022 the City had not established an irrevocable trust for payment of OPEB plan benefits.

<sup>&</sup>lt;sup>2</sup> For the fiscal year ending on the date shown

#### City of Clayton Notes to the Required Supplementary Information For the year ended June 30, 2022

#### 1. BUDGETARY PRINCIPLES

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- By June 30, the City Manager submits to the City Council a proposed operating budget for the
  year commencing July 1. The operating budget includes proposed expenditures and the means
  of financing them. Continuing appropriations are re-budgeted by the City Council as part of the
  adoption of subsequent year's budgets.
- Public hearings are conducted to obtain taxpayer comments.
- The budget is legally enacted through passage of a resolution during a City Council meeting in the month of June.
- The City Manager is authorized to transfer budgeted amounts within an activity, within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the City Council.
- Formal budgeting is employed as a management control device during the year for the general, certain special revenue and debt service funds. The Presley Settlement, Stormwater Treatment District Assessment, and Clayton Development Impact Fees funds are not budgeted for and thus do not have budget to actual comparison statements.
- Budgets for the general, certain special revenue and debt service funds are adopted on a basis consistent with generally accepted accounting principles (US GAAP).
- Budgets for capital projects funds are adopted on a project-life basis.

Budgeted amounts are as originally adopted or as amended by the City Council. Budget amendments were not material in relation to the original appropriations.

#### 2. PENSION AND OTHER POSTEMPLOYMENT BENEFITS

This information is intended to help users assess the City's Pension and Other Postemployment Benefits (OPEB) plan's status on a going-concern basis, assess progress made in accumulating assets to pay benefits when due, and make comparisons with other public employers.

**SUPPLEMENTARY INFORMATION** 

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## Supplementary Information Major Governmental Fund Budgetary Comparison Schedule For the year ended June 30, 2022

#### Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Capital Improvement Program

	Adopted Budget	Final Budget	Actual	Variance from Final Budget Positive (Negative)
REVENUES				
Intergovernmental Program income	\$ 27,375 -	\$ 1,018,000 -	\$ -	\$ (1,018,000)
Use of money and property	22,500	22,500	(80,986)	(103,486)
Total Revenues	49,875	1,040,500	(80,986)	(1,121,486)
EXPENDITURES				
Capital outlay	342,542	1,441,719	869,925	571,794
Total Expenditures	342,542	1,441,719	869,925	571,794
Revenues Over (Under) Expenditures	(292,667)	(401,219)	(950,911)	(549,692)
OTHER FINANCING SOURCES (USES)				
Transfers in	1,227,829	793,877	1,632,609	838,732
Transfers out	- 4.007.000	-	- 4 (22 (22	
<b>Total Other Financing Sources (Uses)</b>	1,227,829	793,877	1,632,609	838,732
Change in fund balance	\$ 935,162	\$ 392,658	681,698	\$ 289,040
FUND BALANCE				
Beginning of year			1,924,746	
End of year			\$ 2,606,444	

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#### NON-MAJOR GOVERNMENTAL FUNDS

#### Non-Major Special Revenue Funds:

*Development Impact Fees -* Accounts for projects funded with the development impact fees.

*Gas Tax HUTA -* Accounts for taxes raised under Street and Highway Code Sections 2106, 2107 and 2107. 5, used for the maintenance and construction of City streets.

*Gas Tax RMRA* - Accounts for taxes raised under Road Maintenance and Rehabilitation Account (SB1), used for the maintenance and construction of City streets.

Grants - Accounts for grants received for specific programs and projects.

The Grove Park District - Accounts for voter-approved real property special parcel taxes restricted for the operation, maintenance, repair and replacement landscaping, irrigation, hardscaping, lighting, public restroom, gazebo, and playground equipment for "The Grove Park" in the downtown area.

*Measure J* - Accounts for a \$0.05 sales tax extended by voters in 2004 to provide transportation and street improvements, a growth management process, and a regional planning process to address quality of life issues. A portion of their county wide voter-approved tax is returned to local governments.

*Neighborhood Street Lighting District* - Accounts for assessments collected to maintain residential street lighting within the defined benefit assessment district boundaries.

Oakhurst Geological Hazard Abatement District - Accounts for voter-approved real property assessments collected from Oakhurst parcels to provide preventive maintenance measures and to mitigate potential landslides and other hazardous geological conditions within the benefit assessment district boundaries.

*Presley Settlement* - Accounts for litigation settlement proceeds restricted for specific programs and projects.

*Stormwater Assessment District* - Accounts for real property assessments collected to comply with the National Pollution Discharge Elimination System (NPDES).

Stormwater Treatment Assessment District - This fund was formed to provide a mechanism for the levying of private development (property) benefit assessments to fund the cost of inspections, maintenance and capital improvements related to the stormwater treatment requirements imposed upon the City by the Regional Water Quality Control Board as part of the City's General Stormwater Discharge Permit.

# City of Clayton Supplementary Information Combining Balance Sheets - Non-major Governmental Funds June 30, 2022

					Spec	ial Revenue	2			
	Development Impact Fees			Gas Tax HUTA	Gas Tax RMRA		Grants			ne Grove Park District
ASSETS	ф	(01.107	ф	27.540	ф	227.200	<b>* * * * * * * * * *</b>		ф	400 405
Cash and investments Accounts receivable	\$	631,187 -	\$	37,569 20,984	\$	237,288 20,008	\$	204,850 68,643	\$	430,437
<b>Total Assets</b>	\$	631,187	\$	58,553	\$	257,296	\$	273,493	\$	430,437
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES Liabilities:										
Accounts payable	\$	12,036	\$	808	\$	_	\$	3,219	\$	4,729
Other payables		-		-		-		-		2,700
Unearned revenue		-		-		-		-		-
Due to other funds		-		-		-		-		-
Advance from other funds										
Total Liabilities		12,036		808			-	3,219		7,429
Fund Balance:										
Restricted		-		57,745		257,296		270,274		423,008
Committed		619,151		-		-		-		-
Assigned		-		-		-		-		-
Unassigned										
Total Fund Balance		619,151		57,745		257,296		270,274		423,008
Total Liabilities, Deferred Inflows										
of Resources and Fund Balances	\$	631,187	\$	58,553	\$	257,296	\$	273,493	\$	430,437

# City of Clayton Supplementary Information Combining Balance Sheets - Non-major Governmental Funds June 30, 2022

				•	al Revenue	è							
					akhurst ological								
		Neig	shborhood		Hazard				T	otal Other			
			et Lighting		atement		resley		rmwater	Governmenta			
M	leasure J	I	District	I	District	Settlement Assessment			Funds				
\$	9,544 332,166	\$	25,771 -	\$	78,044 -	\$	90,470 -	\$	24,555 45,220	\$	1,769,715 487,021		
\$	341,710	\$	25,771	\$	78,044	\$	90,470	\$	69,775	\$	2,256,736		
\$	- - 332,166 - -	\$	2,450 - - - -	\$	1,750 - - - -	\$	- - - - -	\$	- - - -	\$	24,992 2,700 332,166		
	332,166		2,450		1,750						359,858		
	9,544 - - -		23,281 - 40 -		51,173 25,121		39,478 50,992		28,243 - 41,532 -		1,069,391 709,802 117,685		
	9,544		23,321		76,294		90,470		69,775		1,896,878		
\$	341,710	\$	25,771	\$	78,044	\$	90,470	\$	69,775	\$	2,256,736		

#### **Supplementary Information**

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-major Governmental Funds - For the year ended June 30, 2022

	Special Revenue									
	Development Impact Fees		Gas Tax HUTA		Gas Tax RMRA		Grants			ne Grove Park District
REVENUES  Special parcel taxes and assessments Permits, licenses and fees Intergovernmental Use of money and property Other revenue	\$	76,140 - (18,973)	\$	44,633 271,990 (4,150)	\$	- 225,214 (3,952)	\$	297,952 (4,023)	\$	143,775 4,763 - (13,489) 648
Total Revenues		57,167		312,473		221,262		293,929		135,697
EXPENDITURES  Current:  General government Public works		- -		- 125,491		- -		126,650		- -
Parks and recreation services Community and economic development Public safety Capital outlay		- - -		- - -		- - -		130,541 20,236		140,808 - - 28,653
<b>Total Expenditures</b>		-		125,491				277,427		169,461
Revenues Over (Under) Expenditures		57,167		186,982		221,262		16,502		(33,764)
OTHER FINANCING SOURCES (USES) Transfers in Transfers out		- -		(639,009)		(584,883)		(5,036)		(8,273)
<b>Total Other Financing Sources (Uses)</b>				(639,009)		(584,883)		(5,036)		(8,273)
Net change in fund balances		57,167		(452,027)		(363,621)		11,466		(42,037)
FUND BALANCES										
Beginning of year		561,984		509,772		620,917		258,808		465,045
End of year	\$	619,151	\$	57,745	\$	257,296	\$	270,274	\$	423,008

#### City of Clayton Supplementary Information

#### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Non-major Governmental Funds - For the year ended June 30, 2022

			Ç	Specia	al Revenue	<b>!</b>					
					akhurst						
					ological						
			ghborhood		Iazard						otal Other
			et Lighting		atement		Presley		rmwater	Go	vernmental
M	leasure J		District		District	Se	ttlement	Ass	sessment	-	Funds
\$	_	\$	125,991	\$	44,814	\$	_	\$	83,017	\$	442,230
·	_	·	-		-		_	·	59,423	·	140,326
	374,885		-		-		-		-		1,170,041
	(981)		(1,044)		(2,282)		(2,918)		(678)		(52,490)
											648
	373,904		124,947		42,532		(2,918)		141,762		1,700,755
	-		-		-		-		-		126,650
	28,349		139,489		9,813		-		80,214		383,356
	-		-		-		-		-		140,808
	-		-		-		-		-		- 100 F41
	-		-		-		-		-		130,541 48,889
	<u>-</u>		<u>-</u>	-	<u>-</u>		<u>-</u>		<u>-</u>		
	28,349		139,489		9,813				80,214		830,244
	345,555		(14,542)		32,719		(2,918)		61,548		870,511
	-		-		20,084		-		1,130		21,214
	(422,254)		(13,006)		(8,160)		(20,084)		(41,966)		(1,742,671)
-	(422,254)		(13,006)		11,924		(20,084)		(40,836)		(1,721,457)
	(76,699)		(27,548)		44,643		(23,002)		20,712		(850,946)
	86,243		50,869		31,651		113,472		49,063		2,747,824
\$	9,544	\$	23,321	\$	76,294	\$	90,470	\$	69,775	\$	1,896,878

#### Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Development Impact Fees

	Ac 	Final Budget		Actual		Variance from Final Budget Positive (Negative)		
REVENUES								
Permits, licenses and fees Use of money and property Total Revenues	\$	8,000 8,000	\$	8,000 8,000	\$	76,140 (18,973) 57,167	\$	76,140 (26,973) 49,167
EXPENDITURES								
Current: Public safety Capital Outlay  Total Expenditures		- - - 8,000				- - -		
Revenues Over (Under) Expenditures		0,000		8,000		57,167		49,167
OTHER FINANCING SOURCES (USES)								
Transfers out  Total Other Financing Sources (Uses)		-		-				-
Change in fund balance	\$	8,000	\$	8,000		57,167	\$	49,167
FUND BALANCE								
Beginning of year						561,984		
End of year					\$	619,151		

#### Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Gas Tax HUTA

DEVENILES	Adopted Final Budget Budget		Actual		ance from al Budget Positive (egative)	
REVENUES						
Special parcel taxes and assessments Intergovernmental Use of money and property Other revenue	\$	42,000 279,884 3,000	\$ 42,000 279,884 3,000	\$ 44,633 271,990 (4,150)	\$	2,633 (7,894) (7,150)
Total Revenues		324,884	324,884	312,473		(12,411)
EXPENDITURES						
Public works		190,494	 190,494	125,491		65,003
Total Expenditures		190,494	 190,494	125,491		65,003
Revenues Over (Under) Expenditures		134,390	134,390	186,982		52,592
OTHER FINANCING SOURCES (USES)						
Transfers out  Total Other Financing Sources (Uses)		(158,285) (158,285)	 (158,285) (158,285)	 (639,009) (639,009)		(480,724) (480,724)
Change in fund balance	\$	(23,895)	\$ (23,895)	(452,027)	\$	(428,132)
FUND BALANCE						
Beginning of year				 509,772		
End of year				\$ 57,745		

#### Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Gas Tax RMRA

	Adopted Budget	Final Budget	Actual	Variance from Final Budget Positive (Negative)
REVENUES				
Property taxes Intergovernmental Use of money and property Total Revenues	\$ - 217,787 4,200 221,987	\$ - 207,959 4,200 212,159	\$ - 225,214 (3,952) 221,262	\$ - 17,255 (8,152) 9,103
EXPENDITURES				
Public works				
Total Expenditures				
Revenues Over (Under) Expenditures	221,987	212,159	221,262	9,103
OTHER FINANCING SOURCES (USES)				
Transfers out  Total Other Financing Sources (Uses)	(445,000) (445,000)	(359,147) (359,147)	(584,883) (584,883)	(225,736) (225,736)
Change in fund balance	\$ (223,013)	\$ (146,988)	(363,621)	\$ (216,633)
FUND BALANCE				
Beginning of year			620,917	
End of year			\$ 257,296	

#### Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Grants

	Adopted Budget			Final Budget	 Actual	Fina F	ance from al Budget Positive (egative)
REVENUES							
Intergovernmental Use of money and property Total Revenues	\$	517,060 4,220 521,280	\$	517,060 4,220 521,280	\$ 297,952 (4,023) 293,929	\$	(219,108) (8,243) (227,351)
EXPENDITURES							( ) )
Current:							
General government Public safety		40,700 164,123		40,700 164,123	126,650 130,541		(85,950) 33,582
Capital outlay		82,800		82,800	 20,236		62,564
<b>Total Expenditures</b>		287,623		287,623	 277,427		10,196
Revenues Over (Under) Expenditures		233,657		233,657	16,502		(217,155)
OTHER FINANCING SOURCES (USES)							
Transfers out		(95,000)		(95,000)	(5,036)		89,964
<b>Total Other Financing Sources (Uses)</b>		(95,000)		(95,000)	 (5,036)		89,964
Change in fund balance	\$	138,657	\$	138,657	11,466	\$	(127,191)
FUND BALANCE							
Beginning of year					 258,808		
End of year					\$ 270,274		

#### Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - The Grove Park District

REVENUES	Adopted Budget	Final Budget	Actual	Variance from Final Budget Positive (Negative)
Special parcel taxes and assessments	\$ 143,796	\$ 143,796	\$ 143,775	\$ (21)
Permits, licenses and fees Use of money and property	6,400	6,400	4,763 (13,489)	4,763 (19,889)
Other revenue	0,400	0,400	(13,489)	(19,889)
Total Revenues	150,196	150,196	135,697	(14,499)
EXPENDITURES				
Current:				
Parks and recreation services	109,196	109,196	140,808	(31,612)
Capital Outlay	99,700	99,700	28,653	71,047
Total Expenditures	208,896	208,896	169,461	39,435
Revenues Over (Under) Expenditures	(58,700)	(58,700)	(33,764)	24,936
OTHER FINANCING SOURCES (USES)				
Transfers out	(8,273)	(8,273)	(8,273)	-
<b>Total Other Financing Sources (Uses)</b>	(8,273)	(8,273)	(8,273)	
Change in fund balance	\$ (66,973)	\$ (66,973)	(42,037)	\$ 24,936
FUND BALANCE				
Beginning of year			465,045	
End of year			\$ 423,008	

#### Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Measure J

	Adopted Final Budget Budget		Final Budget	Actual		Variance from Final Budget Positive (Negative)		
REVENUES								
Intergovernmental Use of money and property Total Revenues	\$	270,276 900 271,176	\$	270,276 900 271,176	\$	374,885 (981) 373,904	\$	104,609 (1,881) 102,728
EXPENDITURES								
Current:								
Public works		32,000		32,000		28,349		3,651
Total Expenditures		32,000		32,000		28,349		3,651
Revenues Over (Under) Expenditures		239,176		239,176		345,555		106,379
OTHER FINANCING SOURCES (USES)								
Transfers out  Total Other Financing Sources (Uses)		(5,076) (5,076)		(5,076) (5,076)		(422,254) (422,254)		(417,178) (417,178)
Change in fund balance	\$	234,100	\$	234,100		(76,699)	\$	(310,799)
FUND BALANCE								
Beginning of year						86,243		
End of year					\$	9,544		

#### Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Neighborhood Street Lighting District

	adopted Budget	Final Budget	 Actual	Fina Po	ance from al Budget ositive egative)
REVENUES					
Special parcel taxes and assessments Use of money and property Total Revenues	\$ 125,991 800 126,791	\$ 125,991 800 126,791	\$ 125,991 (1,044) 124,947	\$	(1,844) (1,844)
EXPENDITURES					
Current: Public works	149,360	149,360	139,489		9,871
Total Expenditures	149,360	149,360	139,489		9,871
Revenues Over (Under) Expenditures	 (22,569)	(22,569)	 (14,542)		8,027
OTHER FINANCING SOURCES (USES)					
Transfers out  Total Other Financing Sources (Uses)	 (13,006) (13,006)	(13,006) (13,006)	(13,006) (13,006)		<u>-</u>
Change in fund balance	\$ (35,575)	\$ (35,575)	(27,548)	\$	8,027
FUND BALANCE					
Beginning of year			 50,869		
End of year			\$ 23,321		

#### Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Oakhurst Geological Hazard and Abatement District

	Adopted Budget		Final Budget	 actual	Fina P	ance from Il Budget ositive egative)
REVENUES						
Special parcel taxes and assessments Use of money and property	\$	44,894 210	\$ 44,897 210	\$ 44,814 (2,282)	\$	(83) (2,492)
Total Revenues		45,104	45,107	42,532		(2,575)
EXPENDITURES						
Current:						
Public works		120,212	120,212	9,813		110,399
Capital outlay			 	 		
Total Expenditures		120,212	 120,212	 9,813		110,399
Revenues Over (Under) Expenditures		(75,108)	(75,105)	 32,719		107,824
OTHER FINANCING SOURCES (USES)						
Transfers in		-	-	20,084		20,084
Transfers out		(8,169)	 (8,169)	 (8,160)		(9)
<b>Total Other Financing Sources (Uses)</b>		(8,169)	 (8,169)	 11,924		20,075
Change in fund balance	\$	(83,277)	\$ (83,274)	44,643	\$	127,899
FUND BALANCE						
Beginning of year				 31,651		
End of year				\$ 76,294		

#### Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Presley Settlement

	lopted udget	Final udget	 Actual	Fina Po	nnce from l Budget ositive egative)
REVENUES					
Use of money and property  Total Revenues	\$ 1,800 1,800	\$ 1,800 1,800	\$ (2,918) (2,918)	\$	(4,718) (4,718)
EXPENDITURES					
Current: Public works Capital outlay	 - -	- -	 - -		- -
<b>Total Expenditures</b>	 	 			
Revenues Over (Under) Expenditures	 1,800	 1,800	 (2,918)		(4,718)
OTHER FINANCING SOURCES (USES)					
Transfers in Transfers out Total Other Financing Sources (Uses)	- - -	- - -	 (20,084) (20,084)		20,084 20,084
Change in fund balance	\$ 1,800	\$ 1,800	(23,002)	\$	15,366
FUND BALANCE					
Beginning of year			 113,472		
End of year			\$ 90,470		

### Schedule of Revenues, Expenditures and Changes in Fund Balance Budgetary Comparison Schedule - Stormwater Assessment District

DEVENIUE	Adopted Final Budget Budget		 Actual	Variance from Final Budget Positive (Negative)		
REVENUES						
Special parcel taxes and assessments Permits, licenses and fees Use of money and property Total Revenues	\$	74,109 60,920 600 135,629	\$ 74,109 60,920 600 135,629	\$ 83,017 59,423 (678) 141,762	\$	8,908 (1,497) (1,278) 6,133
EXPENDITURES						
Current: Public works		123,653	123,653	80,214		43,439
Total Expenditures		123,653	123,653	80,214		43,439
Revenues Over (Under) Expenditures		11,976	11,976	61,548		49,572
OTHER FINANCING SOURCES (USES)						
Transfers in Transfers out Total Other Financing Sources (Uses)		1,130 (41,966) (40,836)	 1,130 (41,966) (40,836)	 1,130 (41,966) (40,836)		- - -
Change in fund balance	\$	(28,860)	\$ (28,860)	20,712	\$	49,572
FUND BALANCE						<u></u>
Beginning of year				 49,063		
End of year				\$ 69,775		

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#### **INTERNAL SERVICE FUNDS**

Internal service funds account for activities that provide goods or services to other City funds or department on a cost reimbursement basis. The following are the City's internal service funds:

*Capital Equipment Replacement Fund (CERF)* - This fund accounts for the operation, maintenance, depreciation, and replacement of City vehicles and equipment.

*Self-Insurance Fund -* This fund accounts for the administration of the City's self-insurance program and payment of workers' compensation and liability claims.

*Pension Rate Stabilization Fund* - This fund stabilizes major fluctuations in annual employer pension costs driven by market factors and actuarial changes.

## City of Clayton Supplementary Information Combining Statement of Net Position - Internal Service Funds June 30, 2022

	Capital Equipment Replacement		nsion Rate bilization	Self- surance	Total
ASSETS					
Current assets:					
Cash and investments	\$	154,220	\$ 280,447	\$ 25,774	\$ 460,441
Noncurrent assets:					
Depreciable assets, net		540,610		 	540,610
Total Asset		694,830	 280,447	 25,774	 1,001,051
LIABILITIES					
Current liabilities:					
Accounts payable				315	315
Total Liabilities				 315	 315
NET POSITION					
Net investment in capital assets		540,610	_	-	540,610
Unrestricted		154,220	 280,447	25,459	460,126
Total Net Position	\$	694,830	\$ 280,447	\$ 25,459	\$ 1,000,736

## City of Clayton Supplementary Information Statement of Revenues Expenses and Cha

### Combining Statement of Revenues, Expenses and Changes in Net Position Internal Service Funds - For the year ended June 30, 2022

	Ec	Capital quipment placement	nsion Rate bilization	In	Self- surance	Total
OPERATING REVENUES						
Charges for current services	\$	111,900	\$ 	\$		\$ 111,900
<b>Total Operating Revenues</b>		111,900	 			 111,900
OPERATING EXPENSES						
General and administrative Depreciation and amortization	_	4,001 100,425	- -		4,563 <u>-</u>	 8,564 100,425
<b>Total Operating Expenses</b>		104,426	 		4,563	 108,989
Operating Income (Loss)		7,474	-		(4,563)	2,911
NONOPERATING REVENUES (EXPENSES)						
Gain (loss) on disposal of assets Investment income (loss)		6,958 (5,202)	 (8,647)		(826)	 6,958 (14,675)
Total Nonoperating Revenues (Expenses)		1,756	 (8,647)		(826)	 (7,717)
Net (loss) Before Contributions and Operating Transfers		9,230	(8,647)		(5,389)	(4,806)
Capital contributions Transfers in		- -	 - -		- -	 - -
Change in Net Position		9,230	(8,647)		(5,389)	(4,806)
NET POSITION:						
Beginning of fiscal year		685,600	 289,094		30,848	 1,005,542
End of fiscal year	\$	694,830	\$ 280,447	\$	25,459	\$ 1,000,736

### City of Clayton Supplementary Information

#### Combining Statement of Cash Flows - Internal Service Funds For the year ended June 30, 2022

	Eq	Capital Juipment placement	sion Rate	Self- surance	Total
CASH FLOWS FROM OPERATING ACTIVITIES:					
Receipts from customers Supplies and equipment purchased Claims paid	\$	111,900 (4,001)	\$ - - -	\$ (4,428)	\$ 111,900 (4,001) (4,428)
Net cash provided (used) by operating activities		107,899	 	 (4,428)	 103,471
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:					
Transfers in  Net cash provided (used) by noncapital financing  activities		-	-	<u>-</u> -	 -
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:					
Acquisition of capital assets Proceeds from the sale of capital assets		(153,184) 6,958	-	- -	(153,184) 6,958
Other income  Net cash provided (used) by capital and related financing activities		(146,226)	 -	<u>-</u> -	(146,226)
CASH FLOWS FROM INVESTING ACTIVITIES:					
Interest received on investments  Net Cash provided (used) by investing activities		(5,202) (5,202)	 (8,647) (8,647)	 (826) (826)	 (14,675) (14,675)
Net increase (decrease) in cash and cash equivalents		(43,529)	(8,647)	(5,254)	(57,430)
CASH AND CASH EQUIVALENTS:					
Beginning of fiscal year End of fiscal year	\$	197,749 154,220	\$ 289,094 280,447	\$ 31,028 25,774	\$ 517,871 460,441
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:					
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:	\$	7,474	\$ -	\$ (4,563)	\$ 2,911
Depreciation and amortization Changes in current assets and liabilities:		100,425	-	-	100,425
Increase (decrease) in accounts payable				135	 135
Net cash provided (used) by operating activities	\$	107,899	\$ 	\$ (4,428)	\$ 103,471

#### **AGENCY FUNDS**

Agency Funds are used to account for assets held by the City in a fiduciary capacity or as an agent for individuals, government entities and other non-public organizations. The following are reported as agency funds:

*Clayton Financing Authority -* Accounts for projects related to the Financing Authority.

*Clayton Financing Authority* **2007** *Refunding Bonds* - Accounts for the refunding of the Authority's 1997 Special Tax Revenue Refunding Bonds payable from revenues received by the Authority as the result of payment of debt service on the local obligations of the Middle School CFD 1990-1 Bonds.

*Deposits*- Represents funds held for: performance deposits, Clayton Community Gym donation deposits, refundable rental security deposits, planning services deposits, engineering plan check deposits, and other various deposits.

*Diablo Estates Benefit Assessment District* - Accounts for parcel owner approved real property assessments collected to maintain certain infrastructure components (including street lighting) for the Diablo Estates development.

*High Street Bridge Benefit Assessment District* - Accounts for real property assessments collected to maintain bridges.

*Lydia Lane Sewer Benefit Assessment District* - Accounts for real property assessments to be collected for construction of a sewer system.

*Middle School Community Facilities District* - Accounts for special parcel taxes restricted to repay indebtedness of the Middle School Community Facilities District No. 1990-1.

*Oak Street Bridge Benefit Assessment District* - Accounts for real property assessments collected to maintain bridges.

Oak Street Sewer Benefit Assessment District - Accounts for real property assessments to be collected for construction of a sewer system.

#### **Supplementary Information**

#### Combining Statement of Changes in Assets and Liabilities - Agency Funds For the year ended June 30, 2022

	,		<u> </u>			
		Balance			1	Balance
		ıly 1, 2021	 Additions	 Deductions		e 30, 2022
Clayton Financing Authority						
Assets:						
Cash and investments	\$	598,256	\$ 10,787	\$ (21,581)	\$	587,462
<b>Total Assets</b>	\$	598,256	\$ 10,787	\$ (21,581)	\$	587,462
Liabilities:						
Other liabilities	\$	598,256	\$ 14,038	\$ (24,832)	\$	587,462
Total Liabilities	\$	598,256	\$ 14,038	\$ (24,832)	\$	587,462
Clayton Financing Authority 2007 Refunding Bo	<u>onds</u>					
Assets:						
Cash and investments	\$	133,317	\$ 2,651,328	\$ (2,669,381)	\$	115,264
Cash with fiscal agent		320,076	944,960	(901,739)		363,297
Accounts receivable		19,600	-	(9,412)		10,188
Investments in bonds		904,000	_	(434,000)		470,000
Total Assets	\$	1,376,993	\$ 3,596,288	\$ (4,014,532)	\$	958,749
Liabilities:						
Other liabilities	\$	561,993	\$ 113,742	\$ (136,986)	\$	538,749
Due to bondholders		815,000	-	(395,000)		420,000
Total Liabilities	\$	1,376,993	\$ 113,742	\$ (531,986)	\$	958,749
<u>Deposits</u>						
Assets:						
Cash and investments	\$	582,355	\$ 693,195	\$ (498,030)	\$	777,520
Total Assets	\$	582,355	\$ 693,195	\$ (498,030)	\$	777,520
Liabilities:						
Other liabilities	\$	-	\$ 2,981	\$ -	\$	2,981
Deposits payable		582,355	959,920	(767,736)		774,539
Total Liabilities	\$	582,355	\$ 962,901	\$ (767,736)	\$	777,520
<u>Diablo Estates Benefit Assessment District</u>						
Assets:						
Cash and investments	\$	201,274	\$ 109,432	\$ (82,429)	\$	228,277
Total Assets	\$	201,274	\$ 109,432	\$ (82,429)	\$	228,277
Liabilities:						
Accounts payable	\$	22,160	\$ 68,644	\$ (86,778)	\$	4,026
Other liabilities		179,114	 109,452	 (64,315)		224,251
<b>Total Liabilities</b>	\$	201,274	\$ 178,096	\$ (151,093)	\$	228,277

#### **Supplementary Information**

#### Combining Statement of Changes in Assets and Liabilities - Agency Funds For the year ended June 30, 2022

		Balance ıly 1, 2021	A	dditions	D	eductions	-	Balance e 30, 2022
High Street Bridge Benefit Assessment District								
Assets:								
Cash and investments Assessments receivable	\$	8,797 8,978	\$	1,804	\$	(3,758) (916)	\$	6,843 8,062
Total Assets	\$	17,775	\$	1,804	\$	(4,674)	\$	14,905
Liabilities:								
Accounts payable Notes payable	\$	2,010 8,978	\$	350 -	\$	(2,010) (916)	\$	350 8,062
Due to bondholders		6,787		1,804		(2,098)		6,493
<b>Total Liabilities</b>	\$	17,775	\$	2,154	\$	(5,024)	\$	14,905
Lydia Lane Sewer Benefit Assessment District								
Assets:								
Cash and investments	\$	68,508	\$	40,140	\$	(40,157)	\$	68,491
Cash with fiscal agent		12,804		4		(2)		12,806
Assessments receivable		143,325				(10,000)	_	133,325
Total Assets	\$	224,637	\$	40,144	\$	(50,159)	\$	214,622
Liabilities:								
Other liabilities	\$	81,312	\$	89,651	\$	(89,666)	\$	81,297
Due to bondholders		143,325		-		(10,000)		133,325
Total Liabilities	\$	224,637	\$	89,651	\$	(99,666)	\$	214,622
Middle School Community Facilities District								
Assets:								
Cash and investments	\$	134,668	\$	219,996	\$	(527,359)	\$	(172,695)
Assessments receivable		904,000		-		(434,000)		470,000
Due from bondholders		-		182,883		- (2.1.2.2)	_	182,883
Total Assets	\$	1,038,668	\$	402,879	\$	(961,359)	\$	480,188
Liabilities:								
Accounts payable	\$	-	\$	10,188	\$	-	\$	10,188
Other liabilities		134,668		224,035		(358,703)		.=
Due to bondholders	Φ.	904,000	ф.	- 204 222	<u></u>	(434,000)	Φ.	470,000
Total Liabilities	\$	1,038,668	\$	234,223	\$	(792,703)	\$	480,188

#### **Supplementary Information**

#### Combining Statement of Changes in Assets and Liabilities - Agency Funds For the year ended June 30, 2022

	Jı	Balance ıly 1, 2021		Additions		Deductions		Balance ne 30, 2022
Oak Street Bridge Benefit Assessment District								
Assets:								
Cash and investments	\$	22,065	\$	1,965	\$	(2,769)	\$	21,261
Total Assets	\$	22,065	\$	1,965	\$	(2,769)	\$	21,261
Liabilities:								
Accounts payable	\$	1,645	\$	-	\$	(1,295)	\$	350
Other liabilities		20,420		2,315		(1,824)		20,911
<b>Total Liabilities</b>	\$	22,065	\$	2,315	\$	(3,119)	\$	21,261
Oak Street Sewer Benefit Assessment District								
Assets:								
Cash and investments	\$	1,927	\$	11,339	\$	(12,769)	\$	497
Assessments receivable	7	52,726	7	-	_	(8,182)	7	44,544
Other assets		-		12,847		(11,880)		967
Total Assets	\$	54,653	\$	24,186	\$	(32,831)	\$	46,008
Liabilities:								
Accounts payable	\$	1,385	\$	1,463	\$	(1,384)	\$	1,464
Other liabilities	Ψ	542	Ψ	1,403	Ψ	(542)	Ψ	1,404
Notes payable		52,726		-		(8,182)		44,544
Total Liabilities	\$	54,653	\$	1,463	\$	(10,108)	\$	46,008
Total - All Agency Funds								
Assets:								
Cash and investments	\$	1,751,167	\$	3,739,986	\$	(3,858,233)	\$	1,632,920
Cash with fiscal agent	·	332,880		944,964	·	(901,741)	·	376,103
Assessments receivable		1,109,029		-		(453,098)		655,931
Accounts receivable		19,600		-		(9,412)		10,188
Due from bondholders		-		182,883		-		182,883
Other assets		_		12,847		(11,880)		967
Investments in bonds		904,000		-		(434,000)		470,000
Total Assets	\$	4,116,676	\$	4,880,680	\$	(5,668,364)	\$	3,328,992
Liabilities:								
Accounts payable	\$	27,200	\$	80,645	\$	(91,467)	\$	16,378
Other liabilities	Ψ	1,576,305	Ψ	556,214	Ψ	(676,868)	Ψ	1,455,651
Deposits payable		582,355		959,920		(767,736)		774,539
Notes payable		61,704		,,,, <u>,,,</u>		(9,098)		52,606
Due to bondholders		1,869,112		1,804		(841,098)		1,029,818
Total Liabilities	\$	4,116,676	\$	1,598,583	\$	(2,386,267)	\$	3,328,992
- Jeni Linvilleo	Ψ	1,110,070	Ψ	1,070,000	Ψ	(2,000,201)	<del>-</del>	0,020,772



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## STATISTICAL SECTION TABLE OF CONTENTS

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City.

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These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
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These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	

### City of Clayton Statistical Section Net Position by Component - Last Ten Fiscal Years (Accrual Basis of Accounting)

	2013	2014	2015	2016
Governmental activities:				
Net investment in capital assets	\$ 29,988,389	\$ 29,344,437	\$ 28,653,515	\$ 28,929,140
Restricted	5,071,942	3,470,831	2,024,193	7,783,815
Unrestricted	4,829,960	6,306,416	4,781,508	7,028,670
Total governmental activities net position	39,890,291	39,121,684	35,459,216	43,741,625
Business-type activities:				
Net investment in capital assets	1,322,815	1,286,748	1,250,681	1,221,999
Restricted	-	-	-	-
Unrestricted	(130,382)	(49,038)	(44,572)	(56,305)
Total business-type activities net position	1,192,433	1,237,710	1,206,109	1,165,694
Primary government:				
Net investment in capital assets	31,311,204	30,631,185	29,904,196	30,151,139
Restricted	5,071,942	3,470,831	2,024,193	7,783,815
Unrestricted	4,699,578	6,257,378	4,736,936	6,972,365
Total primary government net position	\$ 41,082,724	\$ 40,359,394	\$ 36,665,325	\$ 44,907,319

Source: City of Clayton Finance Department.

### City of Clayton Statistical Section Net Position by Component - Last Ten Fiscal Years (Accrual Basis of Accounting)

2017	2018	2019	2020	2021	2022
\$ 29,349,667	\$ 28,976,510	\$ 29,790,706	\$ 29,780,115	\$ 28,793,685	\$ 29,116,205
7,731,727	12,059,042	11,915,594	12,046,964	13,156,670	9,890,048
7,835,030	3,836,715	3,009,835	3,433,238	2,492,751	5,873,482
44,916,424	44,872,267	44,716,135	45,260,317	44,443,106	44,879,735
1,184,742	1,147,485	1,110,485	1,073,743	1,038,076	1,009,203
-	-	-	-	-	-
(64,190)	(75,944)	(72,753)	(74,819)	(114,090)	(129,064)
1,120,552	1,071,541	1,037,732	998,924	923,986	880,139
30,534,409	30,123,995	30,901,191	30,853,858	29,831,761	30,125,408
7,731,727	12,059,042	11,915,594	12,046,964	13,156,670	9,890,048
7,770,840	3,760,771	2,937,082	3,358,419	2,378,661	5,744,418
\$ 46,036,976	\$ 45,943,808	\$ 45,753,867	\$ 46,259,241	\$ 45,367,092	\$ 45,759,874

#### City of Clayton Statistical Section Changes in Net Position - Last Ten Fiscal Years (Accrual Basis of Accounting)

			т	iscal Year				
	-	2013		2014		2015		2016
Expenses		2013		2011		2010		2010
Governmental activities:								
General government	\$	1,186,567	\$	1,249,238	\$	1,119,567	\$	1,051,461
Public works		1,346,320		2,118,015		2,139,918		1,975,653
Parks and recreation services		1,100,584		352,498		339,894		583,120
Community and economic development		446,259		410,413		405,941		362,248
Public safety		1,925,266		2,016,145		2,006,052		2,060,621
Interest and fiscal charges		-		-		-		-
Total governmental activities expenses		6,004,996		6,146,309		6,011,372		6,033,103
Business-type activities:								
Community gym		-		-		-		-
Endeavor Hall		60,117		65,351		66,606		67,668
Total business-type activities expenses		60,117		65,351		66,606		67,668
Total primary government expenses	\$	6,065,113	\$	6,211,660	\$	6,077,978	\$	6,100,771
Program revenues								
Governmental activities:								
Charges for services:								
General government	\$	352,124	\$	567,663	\$	643,070	\$	355,391
Public works		315,230		296,974		418,498		321,544
Parks and recreation services		-		608		14,337		73,501
Community and economic development		137,795		54,013		25,990		100,612
Public safety		36,899		14,631		13,862		49,326
Operating grants and contributions		587,384		683,492		157,397		836,833
Capital grants and contributions		-		_		-		22,200
Total governmental activities program revenues		1,429,432		1,617,381		1,273,154	-	1,759,407
Business-type activities:				2,021,002				2,101,101
Charges for services:								
Community gym		-		_		_		_
Endeavor hall		14,860		19,545		25,818		27,253
Operating grants and contributions		-		-		-		_
Total business-type program revenues		14,860		19,545		25,818	-	27,253
Net revenues (expenses)								
Governmental activities	\$	(4,575,564)	\$	(4,528,928)	\$	(4,738,218)	\$	(4,273,696)
Business-type activities	Ψ	(45,257)	Ψ	(45,806)	Ψ	(40,788)	Ψ	(40,415)
Total primary government net expense	\$	(4,620,821)	\$	(4,574,734)	\$	(4,779,006)	\$	(4,314,111)
General revenues and other changes in net position	Ψ	(1,020,021)		(1)07 1)70 1)	Ψ	(1), , , , , , , , ,		(1)011)111)
Governmental activities:								
Taxes:								
Property taxes	\$	1,691,803	\$	1,862,734	\$	2,302,278	\$	2,256,780
Special parcel taxes		1,093,213		1,122,349		1,155,141		1,185,651
Sales and use taxes		353,525		370,330		397,544		372,705
Business license taxes		-		-		-		133,943
Other taxes		802,651		865,752		1,339,537		-
Franchise fees		-		-		-		516,607
Payments in lieu of taxes		-		-		-		154,852
Investment income		80,622		64,319		82,909		295,904
Miscellaneous		139,161		175,082		91,230		58,694
Gain/(loss) on sale of assets		(7,817)		-		624		792
Transfers		250,456		(688,709)		88,793		
Total governmental activities		4,403,614		3,771,857		5,458,056		4,975,928
Business type activities:								
Investment income/(loss)		-		393		175		-
Miscellaneous		-		-		4,316		-
Transfers		-		-		(88,793)		-
Total business-type activities		-		393		(84,302)		-
Extraordinary and Special Items								
Governmental activities:								
Extraordinary gain/(loss)		_		_		(200,000)		(230,786)
Business-type activities:						(200,000)		(2007,00)
Special item gain/(loss)		_		_		93,489		_
						20,109		
Total primary government changes in net position Governmental activities		(171,950)		(757,071)		519,838		471,446
Business-type activities		(45,257)		(45,413)				
**	\$	(217,207)	\$	(802,484)	\$	(31,601) 488,237	\$	(40,415) 431,031
Total primary government	Ф	(417,407)	φ	(004,404)	Ψ	400,437	Ψ	401,001

Source: City of Clayton Finance Department.

# City of Clayton Statistical Section Changes in Net Position - Last Ten Fiscal Years (Accrual Basis of Accounting)

		2010		Fiscal Year	2020		2021	2022
	2017	 2018		2019	 2020		2021	 2022
\$	1,174,069	\$ 1,305,562	\$	1,457,326	\$ 2,781,523	\$	1,796,454	\$ 2,629,048
	2,221,835	2,509,147		2,825,969	1,988,766		2,909,710	2,509,096
	676,790	667,687		718,267	452,535		592,433	729,729
	287,775	329,418		367,682	296,372		357,133	356,450
	2,075,082	2,538,912		2,536,880	2,521,690		2,980,000	2,736,817
_	6,435,551	 7,350,726	_	7,906,124	 8,040,886		- 8,635,730	 8,961,140
	_							
	67,393	76,901		58,455	63,631		73,117	60,694
	67,393	 76,901		58,455	 63,631		73,117	 60,694
\$	6,502,944	\$ 7,427,627	\$	7,964,579	\$ 8,104,517	\$	8,708,847	\$ 9,021,834
\$	349,220	\$ 397,668	\$	397,436	\$ 438,906	\$	430,894	\$ 437,626
	324,308	355,625		356,347	338,877		328,731	331,218
	70,394	66,868		71,681	43,635		17,622	42,903
	113,336	127,487		96,596	113,600		133,404	142,299
	52,497	44,545		41,195	65,674		51,259	48,292
	813,168	900,239		825,018	1,024,732		893,718	2,755,382
	885,398	526,452		570,049	 559,220		42,363	 120,774
	2,608,321	 2,418,884		2,358,322	 2,584,644		1,897,991	 3,878,494
	-	-		_	_		-	-
	22,251	27,890		24,642	24,702		(1,442)	16,847
	22,251	27,890	_	24,642	24,702	_	(1,442)	16,847
\$	(3,827,230)	\$ (4,931,842)	\$	(5,547,802)	\$ (5,456,242)	\$	(6,737,739)	\$ (5,082,646)
	(45,142)	(40.011)		(00.040)	(00.000)			(42.047)
	( - /	 (49,011)		(33,813)	 (38,929)		(74,559)	 (43,647)
\$	(3,872,372)	\$ (4,980,853)	\$	(5,581,615)	\$ (5,495,171)	\$	(74,559) (6,812,298)	\$ (5,126,493)
\$		\$ 	\$		\$ 	\$		\$ 
\$		\$ 	\$		\$ 	\$		\$ 
	(3,872,372)	(4,980,853)		(5,581,615)	(5,495,171)		(6,812,298)	(5,126,493)
	2,339,221	(4,980,853) 2,345,067		(5,581,615) 2,463,898	(5,495,171) 2,587,812		(6,812,298) 2,722,906	(5,126,493) 2,846,766
	2,339,221 1,220,427 455,387 135,866	(4,980,853) 2,345,067 1,254,911		(5,581,615) 2,463,898 1,256,011	(5,495,171) 2,587,812 1,295,034		(6,812,298) 2,722,906 1,309,373	(5,126,493) 2,846,766 1,348,657
	2,339,221 1,220,427 455,387 135,866	2,345,067 1,254,911 436,560 154,397		2,463,898 1,256,011 483,741 175,153	2,587,812 1,295,034 512,868 140,620		2,722,906 1,309,373 510,029 90,872	2,846,766 1,348,657 563,908 162,881
	2,339,221 1,220,427 455,387 135,866 - 541,138	2,345,067 1,254,911 436,560 154,397 - 547,765		2,463,898 1,256,011 483,741 175,153 - 523,129	2,587,812 1,295,034 512,868 140,620 - 565,893		2,722,906 1,309,373 510,029 90,872 - 567,350	2,846,766 1,348,657 563,908 162,881 587,740
	2,339,221 1,220,427 455,387 135,866 - 541,138 157,949	2,345,067 1,254,911 436,560 154,397 - 547,765 161,108		(5,581,615) 2,463,898 1,256,011 483,741 175,153 - 523,129 164,331	(5,495,171) 2,587,812 1,295,034 512,868 140,620 - 565,893 167,677		2,722,906 1,309,373 510,029 90,872 - 567,350 171,029	2,846,766 1,348,657 563,908 162,881 587,740 174,443
	2,339,221 1,220,427 455,387 135,866 - 541,138 157,949 119,201	2,345,067 1,254,911 436,560 154,397 - 547,765 161,108 287,595		2,463,898 1,256,011 483,741 175,153 - 523,129 164,331 255,272	2,587,812 1,295,034 512,868 140,620 - 565,893 167,677 684,244		2,722,906 1,309,373 510,029 90,872 - 567,350 171,029 508,256	2,846,766 1,348,657 563,908 162,881 587,740 174,443 (281,502)
	2,339,221 1,220,427 455,387 135,866 - 541,138 157,949 119,201 31,216	2,345,067 1,254,911 436,560 154,397 - 547,765 161,108 287,595 23,118		2,463,898 1,256,011 483,741 175,153 - 523,129 164,331 255,272 39,211	2,587,812 1,295,034 512,868 140,620 - 565,893 167,677 684,244 40,516		2,722,906 1,309,373 510,029 90,872 - 567,350 171,029 508,256 38,972	2,846,766 1,348,657 563,908 162,881 587,740 174,443 (281,502) 54,512
	2,339,221 1,220,427 455,387 135,866 - 541,138 157,949 119,201	2,345,067 1,254,911 436,560 154,397 - 547,765 161,108 287,595		2,463,898 1,256,011 483,741 175,153 - 523,129 164,331 255,272	2,587,812 1,295,034 512,868 140,620 - 565,893 167,677 684,244		2,722,906 1,309,373 510,029 90,872 - 567,350 171,029 508,256	2,846,766 1,348,657 563,908 162,881 587,740 174,443 (281,502)
	(3,872,372)  2,339,221  1,220,427  455,387  135,866  541,138  157,949  119,201  31,216  1,624	2,345,067 1,254,911 436,560 154,397 - 547,765 161,108 287,595 23,118		2,463,898 1,256,011 483,741 175,153 - 523,129 164,331 255,272 39,211	2,587,812 1,295,034 512,868 140,620 - 565,893 167,677 684,244 40,516		2,722,906 1,309,373 510,029 90,872 - 567,350 171,029 508,256 38,972	2,846,766 1,348,657 563,908 162,881 587,740 174,443 (281,502) 54,512
	2,339,221 1,220,427 455,387 135,866 - 541,138 157,949 119,201 31,216 1,624	2,345,067 1,254,911 436,560 154,397 - 547,765 161,108 287,595 23,118 (893)		2,463,898 1,256,011 483,741 175,153 - 523,129 164,331 255,272 39,211 30,924	2,587,812 1,295,034 512,868 140,620 - 565,893 167,677 684,244 40,516 5,760 - 6,000,424		2,722,906 1,309,373 510,029 90,872 - 567,350 171,029 508,256 38,256 38,972 1,741	2,846,766 1,348,657 563,908 162,881 587,740 174,443 (281,502) 54,512 6,958
	2,339,221 1,220,427 455,387 135,866 - 541,138 157,949 119,201 31,216 1,624	2,345,067 1,254,911 436,560 154,397 - 547,765 161,108 287,595 23,118 (893)		2,463,898 1,256,011 483,741 175,153 - 523,129 164,331 255,272 39,211 30,924 - 5,391,670	2,587,812 1,295,034 512,868 140,620 - 565,893 167,677 684,244 40,516 5,760 -		2,722,906 1,309,373 510,029 90,872 - 567,350 171,029 508,256 38,972 1,741 - 5,920,528	2,846,766 1,348,657 563,908 162,881 587,740 174,443 (281,502) 54,512 6,958
	2,339,221 1,220,427 455,387 135,866 - 541,138 157,949 119,201 31,216 1,624	2,345,067 1,254,911 436,560 154,397 - 547,765 161,108 287,595 23,118 (893)		(5,581,615)  2,463,898 1,256,011 483,741 175,153 - 523,129 164,331 255,272 39,211 30,924 - 5,391,670  4	(5,495,171)  2,587,812 1,295,034 512,868 140,620 - 565,893 167,677 684,244 40,516 5,760 - 6,000,424  121		2,722,906 1,309,373 510,029 90,872 - 567,350 171,029 508,256 38,972 1,741 - 5,920,528	2,846,766 1,348,657 563,908 162,881 587,740 174,443 (281,502) 54,512 6,958
	2,339,221 1,220,427 455,387 135,866 - 541,138 157,949 119,201 31,216 1,624	2,345,067 1,254,911 436,560 154,397 - 547,765 161,108 287,595 23,118 (893)		2,463,898 1,256,011 483,741 175,153 - 523,129 164,331 255,272 39,211 30,924 - 5,391,670	2,587,812 1,295,034 512,868 140,620 - 565,893 167,677 684,244 40,516 5,760 - 6,000,424		2,722,906 1,309,373 510,029 90,872 - 567,350 171,029 508,256 38,972 1,741 - 5,920,528	2,846,766 1,348,657 563,908 162,881 587,7440 174,443 (281,502) 54,512 6,958
	2,339,221 1,220,427 455,387 135,866 - 541,138 157,949 119,201 31,216 1,624	2,345,067 1,254,911 436,560 154,397 - 547,765 161,108 287,595 23,118 (893)		(5,581,615)  2,463,898 1,256,011 483,741 175,153 - 523,129 164,331 255,272 39,211 30,924 - 5,391,670  4	(5,495,171)  2,587,812 1,295,034 512,868 140,620 - 565,893 167,677 684,244 40,516 5,760 - 6,000,424  121		2,722,906 1,309,373 510,029 90,872 - 567,350 171,029 508,256 38,972 1,741 - 5,920,528	2,846,766 1,348,657 563,908 162,881 587,7440 174,443 (281,502) 54,512 6,958
	2,339,221 1,220,427 455,387 135,866 - 541,138 157,949 119,201 31,216 1,624	2,345,067 1,254,911 436,560 154,397 - 547,765 161,108 287,595 23,118 (893)		(5,581,615)  2,463,898 1,256,011 483,741 175,153 - 523,129 164,331 255,272 39,211 30,924 - 5,391,670  4	(5,495,171)  2,587,812 1,295,034 512,868 140,620 - 565,893 167,677 684,244 40,516 5,760 - 6,000,424  121		2,722,906 1,309,373 510,029 90,872 - 567,350 171,029 508,256 38,972 1,741 - 5,920,528	2,846,766 1,348,657 563,908 162,881 587,740 174,443 (281,502) 54,512 6,958
	(3,872,372)  2,339,221 1,220,427 455,387 135,866 - 541,138 157,949 119,201 31,216 1,624 - 5,002,029	(4,980,853)  2,345,067 1,254,911 436,560 154,397 - 547,765 161,108 287,595 23,118 (893)		(5,581,615)  2,463,898 1,256,011 483,741 175,153 - 523,129 164,331 255,272 39,211 30,924 - 5,391,670  4 - 4	(5,495,171)  2,587,812 1,295,034 512,868 140,620 - 565,893 167,677 684,244 40,516 5,760 - 6,000,424  121 - 121		(6,812,298)  2,722,906 1,309,373 510,029 90,872 - 567,350 171,029 508,256 38,972 1,741 - 5,920,528  (379)	2,846,766 1,348,657 563,908 162,881 - 587,740 174,443 (281,502) 54,512 6,958 - - - - -
	2,339,221 1,220,427 455,387 135,866 - 541,138 157,949 119,201 31,216 1,624	2,345,067 1,254,911 436,560 154,397 - 547,765 161,108 287,595 23,118 (893)		(5,581,615)  2,463,898 1,256,011 483,741 175,153 - 523,129 164,331 255,272 39,211 30,924 - 5,391,670  4	(5,495,171)  2,587,812 1,295,034 512,868 140,620 - 565,893 167,677 684,244 40,516 5,760 - 6,000,424  121		2,722,906 1,309,373 510,029 90,872 - 567,350 171,029 508,256 38,972 1,741 - 5,920,528	2,846,766 1,348,657 563,908 162,881 587,7440 174,443 (281,502) 54,512 6,958

# Fund Balances of Governmental Funds - Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

			Fi	scal Year End	ling J	une 30	
	2	.013		2014		2015	2016
General fund:							
Nonspendable	\$	-	\$	1,242,346	\$	1,029,377	\$ 308,064
Restricted		-		-		-	-
Committed		-		-		-	-
Assigned		182,671		34,542		-	278,853
Unassigned	5	5,199,914		3,871,849		4,509,255	5,031,142
Total general fund		5,382,585		5,148,737		5,538,632	5,618,059
All other governmental funds:							
Nonspendable		-		-		_	3,633,951
Restricted		-		1,399,064		1,303,081	2,150,476
Committed	5	5,071,942		829,421		721,112	667,134
Assigned		-		2,354,314		3,309,135	2,684,533
Unassigned		(425,380)		(2,550)		(2,550)	(2,550)
Total other governmental funds		1,646,562		4,580,249		5,330,778	9,133,544
Total governmental funds	\$ 10	),029,147	\$	9,728,986	\$	10,869,410	\$ 14,751,603

Source: City of Clayton Finance Department.

### Fund Balances of Governmental Funds - Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

Fiscal	Year	Ending	Iune 30

Fiscal Year Ending June 30											
	2017		2018		2019		2020		2021		2022
\$	72,518	\$	81,790	\$	320,232	\$	100,163	\$	120,623	\$	173,471
	-		-		-		-		-		-
	-		-		-		-		177,496		495,019
	415,239		281,930		102,228		409,482		-		-
	5,429,524		5,302,751		5,337,685		5,654,925		5,810,862		5,744,867
	5,917,281		5,666,471		5,760,145		6,164,570		6,108,981		6,413,357
	3,696,238		_		_		_		_		_
	2,122,471		6,293,306		6,403,413		6,452,671		7,283,999		6,719,595
	494,241		571,915		647,611		669,841		643,461		709,802
	3,026,942		3,542,680		2,744,642		3,167,804		3,261,239		3,330,153
	(2,550)		(2,550)		(223,171)		(23,566)		-		-
	9,337,342		10,405,351		9,572,495		10,266,750		11,188,699		10,759,550
\$	15,254,623	\$	16,071,822	\$	15,332,640	\$	16,431,320	\$	17,297,680	\$	17,172,907

# Changes in Fund Balances of Governmental Funds - Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

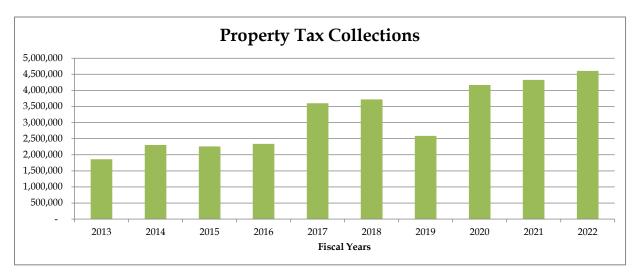
	Fiscal Year							
		2013		2014		2015		2016
Revenues								
Property taxes	\$	1,691,803	\$	1,862,734	\$	2,302,278	\$	2,256,780
Program income		10,546		10,668		10,063		81,400
Special parcel taxes and assessments		1,232,280		1,260,823		1,287,748		1,437,156
Sales and use taxes		353,525		370,330		397,544		372,705
Business license taxes and fees		-		-		-		133,943
Permits, licenses and fees		402,661		290,598		306,545		194,261
Fines, forfeitures and penalties		93,328		78,173		72,635		84,270
Intergovernmental		836,041		967,729		1,066,757		964,539
Motor vehicle in-lieu fees		-		4,703		4,590		4,554
Other in-lieu fees		145,921		148,839		151,816		154,852
Franchise fees		479,765		504,867		501,597		516,607
Service charges		125,387		338,626		366,080		342,308
Use of money and property		80,579		62,642		81,408		290,966
Other revenue		138,528		175,538		91,131		48,517
Total revenues		5,590,364		6,076,270		6,640,192		6,882,858
Expenditures								
Current								
General government		957,680		1,118,026		1,018,852		1,068,970
Public works		1,502,599		1,293,402		1,342,373		1,237,683
Parks and recreation services		356,445		352,498		349,862		375,554
Community and economic development		446,259		410,413		410,972		379,162
Public safety		1,867,432		1,950,034		2,005,607		2,281,621
Capital outlay		2,370,825		393,505		260,895		1,275,563
Debt service				,		,		, ,
Principal		_		_		_		_
Interest and fiscal charges		_		_		_		_
Total expenditures		7,501,240		5,517,878		5,388,561		6,618,553
Town experiments		7,001,210		0,017,070		0,000,001		0,010,000
Revenues over (under) expenditures		(1,910,876)		558,392		1,251,631		264,305
Other financing sources (uses)								
Unrealized gains (losses)		_		_		_		_
Transfers in		2,221,820		524,187		600,458		1,026,538
Transfers out		(1,971,364)		(603,341)		(511,665)		(1,177,781)
		(=,,, =,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		(000)0000		(012,000)		(=/=: -/: ==/
Total other financing sources (uses)		250,456		(79,154)		88,793		(151,243)
Revenues and other financing sources over (under)								
expenditures and other financing uses		(1,660,420)		479,238		1,340,424		113,062
experientures and other rinancing uses		(1,000,420)	-	479,230		1,340,424		113,002
Special and extraordinary items								
Special item gain (loss)		-		(90,690)				-
Extraordinary gain (loss)		-		-		(200,000)		(230,786)
Total special and extraordinary items		-		(90,690)		(200,000)		(230,786)
Change in fund balances	\$	(1,660,420)	\$	388,548	\$	1,140,424	\$	(117,724)
Ratio of Total Debt Service Expenditures to								
Noncapital Expenditures		0.00		0.00		0.00		0.00

Source: City of Clayton Finance Department

# Changes in Fund Balances of Governmental Funds - Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

					Fiscal	Year					
	2017		2018		2019		2020		2021		2022
\$	2,339,221	\$	2,345,067	\$	2,463,898	\$	2,463,898	\$	2,722,905	\$	2,846,766
Ψ	86,400	Ψ	91,400	Ψ	146,400	Ψ	146,400	Ψ	106,400	Ψ	111,400
	1,465,905		1,522,187		1,546,399		1,546,399		1,606,706		1,647,112
	455,387		436,560		483,741		483,741		510,029		563,908
	135,866		154,397		175,153		175,153		90,872		162,881
	209,026		356,052		212,242		212,242		172,297		254,352
	92,662		110,787		82,375		82,375		118,766		151,409
	1,706,688		1,178,659		1,312,528		1,312,528		911,240		2,772,298
	-		-		-		-		-		<i>2,7.7.2,230</i>
	157,949		161,108		164,331		164,331		171,029		174,443
	541,138		547,765		523,129		523,129		567,350		587,740
	311,796		329,164		325,078		325,078		297,393		305,645
	118,210		274,244		385,696		385,696		132,791		(324,916)
	40,186		23,168		35,723		35,723		30,657		41,492
	7,660,434		7,530,558		7,856,693	-	7,856,693		7,438,435		9,294,530
	7,000,434		7,000,000		7,000,073		7,000,000		7,430,433		7,274,000
	1,194,606		1,183,609		1,317,973		1,317,973		1,547,319		2,697,067
	1,519,992		1,592,903		1,621,629		1,621,629		1,908,291		2,141,455
	458,294		433,764		477,266		477,266		349,854		477,400
	309,048		317,284		352,163		352,163		318,173		299,175
	*				2,365,339						,
	2,265,845		2,363,298				2,365,339		2,605,103		2,814,860
	1,409,599		654,531		2,146,778		2,146,778		213,610		1,102,349
	-		-		-		-		-		-
	7,157,384		6,545,389		8,281,148		8,281,148		6,942,350		9,532,306
	7,137,364		0,343,369		0,201,140		0,201,140		0,942,330		9,332,300
	503,050		985,169		(424,455)		(424,455)		496,085		(237,776)
	-		-		(214,727)		(214,727)		370,275		58,091
	497,960		481,974		1,261,171		1,261,171		494,175		3,251,504
	(497,960)		(649,974)		(1,361,171)		(1,361,171)		(494,175)		(3,251,504)
		·	(1.00.000)		(214.727)		(214 727)		270.275		E0 001
			(168,000)		(314,727)		(314,727)	-	370,275	-	58,091
	503,050		817,169		(739,182)		(739,182)		866,360		(179,685)
	303,030		017,109		(739,162)		(739,102)		000,300		(179,003)
			_				_		_		
	-		_		_		- -		-		-
	-						-			-	
ф	F00.0F0	¢	017.170	ф.	(700 100)	ф	(700.100)	ф	0// 2/0	ф	(170 (05)
\$	503,050	\$	817,169	\$	(739,182)	\$	(739,182)	\$	866,360	\$	(179,685)
	0.00		0.00		0.00		0.00		0.00		0.00

#### City of Clayton Statistical Section Property Tax Levies and Collections Last Ten Fiscal Years



Collected within the Fiscal Year

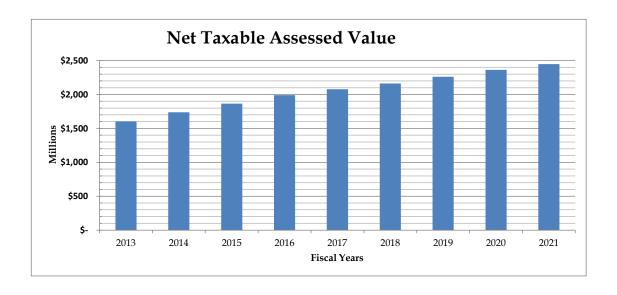
	<u> </u>	of the Le	vy	Total Collections to Date			
Fiscal Year Ended June 30	Total Tax Levy for Fiscal Year <sup>1</sup>	Amount	Percentage of Levy	Amount	Percentage of Levy		
2013	1,862,734	1,862,734	100%	1,862,734	100%		
2014	2,302,278	2,302,278	100%	2,302,278	100%		
2015	2,256,780	2,256,780	100%	2,256,780	100%		
2016	2,339,221	2,339,221	100%	2,339,221	100%		
2017	3,599,978	3,599,978	100%	3,599,978	100%		
2018	3,719,909	3,719,909	100%	3,719,909	100%		
2019	2,587,812	2,587,812	100%	2,587,812	100%		
2020	4,170,045	4,170,045	100%	4,170,045	100%		
2021	4,329,611	4,329,611	100%	4,329,611	100%		
2022	4,605,278	4,605,278	100%	4,605,278	100%		

Source: City of Clayton Finance Department

<sup>&</sup>lt;sup>1</sup> Property tax levies above include secured and unsecured general ad valorem property taxes, restricted local special parcel taxes, and property taxes pertaining to the Redevelopment Property Tax Trust Fund.

<sup>&</sup>lt;sup>2</sup> The City is enrolled in the "Teeter" Plan, where the County remits the entire amount levied and handles all delinquencies, retaining the interest and penalties.

# City of Clayton Statistical Section Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years



Fiscal Year Ended June 30	Secured	Unsecured	SBE Nonunitary	Net Total Assessed Valuation	Total Direct Tax Rate <sup>2</sup>
2013	1,592,441,490	12,107,626	-	1,604,549,116	34.145%
2014	1,724,741,279	12,046,811	-	1,736,788,090	6.992%
2015	1,855,952,809	10,423,772	-	1,866,376,581	6.587%
2016	1,966,021,862	24,268,730	-	1,990,290,592	6.627%
2017	2,052,672,378	24,551,781	-	2,077,224,159	6.642%
2018	2,138,664,468	22,857,474	-	2,161,521,942	6.650%
2019	2,238,046,407	24,573,625	-	2,262,620,032	6.667%
2020	2,335,781,999	28,167,199	-	2,363,949,198	6.684%
2021	2,419,252,507	28,191,208	-	2,447,443,715	6.697%
2022	2,503,001,127	31,341,543		2,534,342,670	6.697%

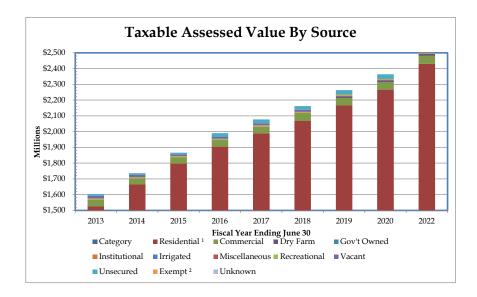
Source: HdL, Coren & Cone, Contra Costa County Assessor Tax Rolls

<sup>&</sup>lt;sup>1</sup> In 1978 the voters of the State of California passed Proposition 13 which limited property taxes to a maximum rate of 1.0% based up on the assessed value of the property being taxed. Each year, the assessed value of property may be increased by an "inflation factor" (limited to the maximum increase of 2.0%). With few exceptions, property is only reassessed at the time that it is sold to a new owner. At that point, the new assessed value is reassessed at the purchase price of the property sold. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above.

<sup>&</sup>lt;sup>2</sup> City's share of 1.0% basic levy is based on the City's share of the general fund tax rate area with the largest net taxable value within the City. Tax Rate Area 13-015 is represented here for this report.

#### City of Clayton Statistical Section Taxable Assessed Value By Source Last Ten Fiscal Years

		Fiscal Year Ending June 30								
	Category	 2013	2014			2015		2016		
Residential 1		\$ 1,525,145,282	\$	1,664,638,727	\$	1,797,596,765	\$	1,904,368,929		
Commercial		42,498,296		39,271,189		38,942,508		41,544,210		
Dry Farm										
Gov't Owned										
Institutional		2,460,428		2,509,634		2,521,025		2,571,392		
Irrigated		126,707		129,240						
Miscellaneous		764,183		197,555		198,449		202,412		
Recreational		5,364,139		5,364,585		5,364,688		5,365,145		
Vacant		16,082,455		12,630,349		11,329,374		11,969,774		
Unsecured		12,107,626		12,046,811		10,423,772		24,268,730		
Exempt <sup>2</sup>		(24,547,599)		(25,038,500)		(26,156,667)		(26,679,230)		
Unknown		- 1		- '		- 1		- '		
	Totals	\$ 1,604,549,116	\$	1,736,788,090	\$	1,866,376,581	\$	1,990,290,592		
T	otal Direct Rate	 0.34145	_	0.06992		0.06587		0.06627		



Source: HdL, Coren & Cone, Contra Costa County Assessor Tax Rolls

 $<sup>^1</sup>$  In 1978 the voters of the State of California passed Proposition 13 which limited property taxes to a maximum rate of 1.0% based up on the assessed value of the property being taxed. Each year, the assessed value of property may be increased by an "inflation factor" (limited to the maximum increase of 2.0%). With few exceptions, property is only reassessed at the time that it is sold to a new owner. At that point, the new assessed value is reassessed at the purchase price of the property sold. The assessed valuation data shown above represents the only data currently available with respect to the actual market value of taxable property and is subject to the limitations described above.

<sup>&</sup>lt;sup>2</sup>Exempt values are not included in total.

<sup>&</sup>lt;sup>2</sup> California cities do not set their own direct tax rate. The State Constitution establishes the rate at 1.0% and allocates a portion of that amount by an annual calculation to all the taxing entities within a tax rate area. The City of Clayton

## Taxable Assessed Value By Source Last Ten Fiscal Years

	Fiscal	Year	Ending	June 30
--	--------	------	--------	---------

	1130	.uı	cai Liiaing jun	<b>C</b> 00			
2017	2018		2019		2020	2021	2022
\$ 1,988,952,192	\$ 2,067,562,369	\$	2,165,479,800	\$	2,266,477,116	\$ 2,348,456,415	\$ 2,430,095,644
41,858,935	47,590,673		47,779,713		48,208,120	49,037,518	50,373,722
			11,134,894		11,399,590	11,865,579	12,060,444
2,610,603	2,662,812		3,253,330		2,729,354	2,783,939	2,812,779
205,496	209,603		129,549		140,719	143,532	145,018
6,302,648	7,403,121		7,402,753		4,957,742	5,058,784	5,055,770
12,742,504	13,235,890		2,866,368		1,869,358	1,906,740	2,457,750
24,551,781	22,857,474		24,573,625		28,167,199	28,191,208	31,341,543
(27,086,036)	(27,627,706)		(28,243,119)		(28,807,933)	(29,384,046)	(29,688,415)
-	-		-		-	-	-
\$ 2,077,224,159	\$ 2,161,521,942	\$	2,262,620,032	\$	2,363,949,198	\$ 2,447,443,715	\$ 2,534,342,670
0.06642	0.06650		0.06667		0.06684	0.06697	0.06711

#### Property Tax Rates - Direct and Overlapping Governments Last Ten Fiscal Years (Rate per \$100 of Assessed Value)

	Fiscal Year Ending June 30						
	2012	2013	2014	2015			
City Direct Rates:							
City of Clayton General Fund <sup>1</sup>	0.06628	0.06628	0.06628	0.06628			
Clayton Light Maintenance District No. 1 <sup>2</sup>	0.01039	0.01039	0.01039	0.01039			
Direct and Overlapping Rates:							
Basic Levy <sup>3</sup>	1.00000	1.00000	1.00000	1.00000			
Bay Area Rapid Transit (BART) Bond	0.00410	0.00430	0.00750	0.00450			
Contra Costa Community College Bond	0.01440	0.00870	0.01330	0.02520			
Contra Costa Water Land Levy	0.00510	0.00450	0.00420	0.00370			
East Bay Regional Park Bond	0.00710	0.00510	0.00780	0.00850			
Mt. Diablo School Bond	0.06120	0.08710	0.07400	0.08530			
Total Direct and Overlapping Rates	1.09190	1.10970	1.10680	1.12720			
City's Share of 1% Levy Per Prop 13 <sup>3</sup>	0.06628	0.06628	0.06628	0.06628			
Redevelopment Rate <sup>4</sup>	1.01220	-	-	-			
Total Direct Rate <sup>5</sup>	0.34460	0.34145	0.06992	0.06587			

Source: HdL, Coren & Cone, Contra Costa County Assessor 2010-11 to 2019-20 tax rate table.

<sup>&</sup>lt;sup>1</sup> City's share of 1.0% basic levy is based on the City's share of the general fund tax rate area with the largest net taxable value within the City. Tax Rate Area 13-015 is represented here for this report.

<sup>&</sup>lt;sup>2</sup> City's share of 1.0% basic levy is based on the City's share of the Light Maintenance District No. 1 tax rate area with the largest net taxable value within the City. Tax Rate Area 13-002 is represented here for this report.

<sup>&</sup>lt;sup>3</sup> In 1978, California voters passed Proposition 13 which caps the property tax rate at a 1.00% fixed amount. This 1.00% is shared by all taxing agencies for which the subject property resides within. In addition to the 1.00% fixed amount, property owners are charged taxes as a percentage of assessed property values for the payment of voter approved bonds from various agencies.

<sup>&</sup>lt;sup>4</sup> Redevelopment rate is based on the largest RDA tax rate area and only includes rate(s) from indebtedness adopted prior to 1989 per California State statute. RDA direct and overlapping rates are applied only to the incremental property values. The approval of ABX1 26 eliminated Redevelopment from the State of California for the fiscal year 2012-13 and years thereafter.

<sup>&</sup>lt;sup>5</sup> Total direct rate is the weighted average of all individual direct rates applied to by the government preparing the statistical section information and excludes revenues derived from aircraft. Beginning in 2013-14 the total direct rate no longer includes revenue generated from the former redevelopment tax rate areas. Challenges to recognized enforceable obligations are assumed to have been resolved during 2012-13. For the purposes of this report, residual revenue is assumed to be distributed to the City in the same proportions as general fund revenue.

## Property Tax Rates - Direct and Overlapping Governments Last Ten Fiscal Years (Rate per \$100 of Assessed Value)

0.06697

0.06697

0.06684

	Fiscal Year Ending June 30											
2016	2017	2018	2019	2020	2021	2022						
0.06628	0.06628	0.06628	0.06628	0.06628	0.06628	0.06628						
0.01039	0.01039	0.01039	0.01039	0.01039	0.01039	0.01039						
1.00000	1.00000	1.00000	1.00000	1.00000	1.00000	1.00000						
0.00260	0.00800	0.00840	0.00700	0.01200	0.01390	0.00600						
0.02200	0.01200	0.01140	0.01100	0.01880	0.01610	0.01760						
0.00350	0.00320	0.00300	0.00280	0.00260	0.00250	0.00230						
0.00670	0.00320	0.00210	0.00210	0.00940	0.00140	0.00200						
0.08120	0.07640	0.07900	0.09250	0.09080	0.09090	0.08980						
	_											
1.11600	1.10280	1.10390	1.11540	1.13360	1.12480	1.11770						
0.06628	0.06628	0.06628	0.06628	0.06628	0.06628	0.06628						

0.06667

0.06627

0.06642

0.06650

#### City of Clayton Statistical Section Principal Property Tax Payers Current Year and Nine Years Ago

		Fiscal Year Ending June 30, 2012					
			Secured				
Property Owner	Primary Use, Primary Agency	Parcels	Value		% of Net AV		
1) Safeway Stores, Inc <sup>1</sup>	Commercial, Successor Agency	1	\$	10,850,709	0.68%		
2) Clayton Station Shopping Center <sup>1</sup>	Commercial, Successor Agency	4		9,416,419	0.59%		
3) Albert D. Jr. & Sandra Seeno Trust	Vacant, Clayton General Fund	1		6,100,000	0.38%		
4) NGP Realty Sub LP	Recreational, Successor Agency	17		5,362,963	0.34%		
5) Diamond Terrace Investors	Commercial, Successor Agency	1		5,295,820	0.33%		
6) Endashiian LLC	Commercial, Successor Agency	1		3,332,044	0.21%		
7) Comcast	Unsecured, Successor Agency	-		-	0.00%		
8) Village Oaks LLC	Commercial, Successor Agency	2		2,748,766	0.17%		
9) Ocean West Nevada Corporation	Commercial, Successor Agency	1		2,336,664	0.15%		
10) Joe Leggallet Trust	Institutional, Successor Agency	1		2,128,538	0.13%		
Top Ten Total		29	\$	47,571,923	2.99%		
City Total			\$	1,592,441,490			

		Fiscal Year Ending June 30, 2022						
				Secured	,			
Property Owner	Primary Use, Primary Agency	Parcels		Value	% of Net AV			
1) Comcast	Unsecured, Clayton General Fund	-	\$	-	0.00%			
2) Safeway Stores, Inc <sup>1</sup>	Commercial, Successor Agency	1		11,685,859	0.47%			
3) Clayton Station Shopping Center <sup>1</sup>	Commercial, Successor Agency	4		10,926,808	0.44%			
4) Albert D. Jr. & Sandra Seeno Trust	Dry Farm, Clayton General Fund	1		8,660,000	0.35%			
5) 1026 Oak LLC	Commercial, Successor Agency	1		5,140,133	0.21%			
6) William Patrick Jordan Trust	Residential, Successor Agency	6		4,724,947	0.19%			
7) Elaine HOM	Commercial, Successor Agency	1		4,674,799	0.19%			
8) Endashiian LLC	Commercial, Successor Agency	1		3,866,506	0.15%			
9) Village Oaks LLC	Commercial, Successor Agency	2		3,189,663	0.13%			
10) Empire Acres LLC	Residential, Successor Agency	5		2,716,014	0.11%			
Top Ten Total		22	\$	55,584,729	2.22%			
City Total			\$	2,503,001,127				

Source: HdL, Coren & Cone, Contra Costa County Assessor 2011-12 & 2021-22 Combined Tax Rolls & the SBE Non-Unitary Tax Roll

<sup>&</sup>lt;sup>1</sup> Pending appeals on parcels

## City of Clayton Statistical Section Principal Property Tax Payers Current Year and Nine Years Ago

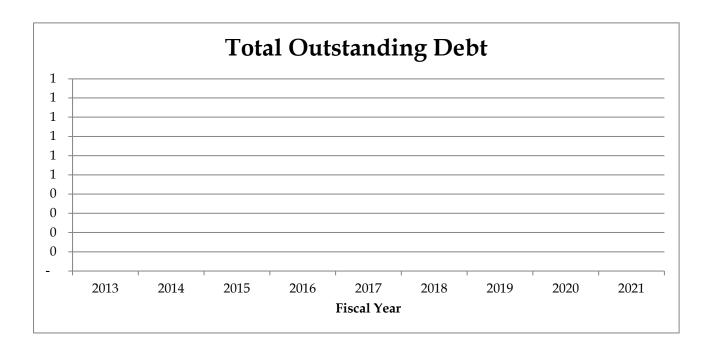
#### Fiscal Year Ending June 30, 2012

	Unsecured		Combined					
Parcels	Value	% of Net AV		Value	% of Net AV			
-	\$ -	0.00%	\$	10,850,709	0.68%			
-	-	0.00%		9,416,419	0.59%			
-	-	0.00%		6,100,000	0.38%			
-	-	0.00%		5,362,963	0.33%			
-	-	0.00%		5,295,820	0.33%			
-	-	0.00%		3,332,044	0.21%			
4	2,937,441	24.26%		2,937,441	0.18%			
-	-	0.00%		2,748,766	0.17%			
-	-	0.00%		2,336,664	0.15%			
-	-	0.00%		2,128,538	0.13%			
4	\$ 2,937,441	24.26%	\$	50,509,364	3.15%			
	\$ 12,107,626		\$	1,604,549,116				

#### Fiscal Year Ending June 30, 2022

	Unsecured		Combined			
Parcels	Value	% of Net AV		Value	% of Net AV	
6	\$ 22,962,583	73.27%	\$	22,962,583	0.91%	
-	-	0.00%		11,685,859	0.46%	
-	-	0.00%		10,926,808	0.43%	
-	-	0.00%		8,660,000	0.34%	
-	-	0.00%	5,140,133		0.20%	
-	-	0.00%		4,724,947	0.19%	
-	-	0.00%		4,674,799	0.18%	
-	-	0.00%		3,866,506	0.15%	
-	-	0.00%		3,189,663	0.13%	
-	-	0.00%		2,716,014	0.11%	
6	\$ 22,962,583	73.27%	\$	78,547,312	3.10%	
	\$ 31,341,543		\$	2,534,342,670		

#### City of Clayton Statistical Section Ratios of Debt Outstanding Last Ten Fiscal Years



Fiscal Ye Ended June 30	Tax Allocation	Percentage of Total Assessed Value	Percent of Personal Income	Per Capita
2013	-	0.000%	0.000%	-
2014	-	0.000%	0.000%	-
2015	-	0.000%	0.000%	-
2016	-	0.000%	0.000%	-
2017	-	0.000%	0.000%	-
2018	-	0.000%	0.000%	-
2019	-	0.000%	0.000%	-
2020	-	0.000%	0.000%	-
2021	-	0.000%	0.000%	-
2022	-	0.000%	0.000%	-

Source: City of Clayton Finance Department.

<sup>&</sup>lt;sup>1</sup> The balance of Tax Allocation Bonds was transferred to the Redevelopment Successor Agency as of February 1, 2012.

# City of Clayton Statistical Section Computation of Direct and Overlapping Debt June 30, 2022

Overlapping	g Debt	Gros	ss Bonded Debt Balance	Percent Applicable to City	Net Bonded Debt					
100300	County General	\$	393,729,873	1.081	\$	3,622,597				
202000	Contra Costa Fire		26,670	2.343		623,330				
400800	San Francisco Bay Area Rapid Transit District		660,703,057	1.081		7,150,426				
402700	East Bay Regional Park District		77,146,356	1.081		834,913				
759500	Mt. Diablo 2002 Bond		244,095,000	5.282		12,929,512				
759600	Mt. Diablo 2010 Bond		269,216,615	5.282		14,260,183				
759708	Mt. Diablo 2018 Bond		14,538,000	5.282		770,066				
792100	Contra Costa Community College 2002 Bond		311,230,151	1.085		3,379,442				
792200	Contra Costa Community College 2006 Bond		354,509,849	1.085		3,849,388				
792300	Contra Costa Community College 2014 Bond		271,130,000	1.085		2,944,021				
Total Over	lapping Debt				\$	50,363,878				
2021-22	2021-22 Assessed Valuation: \$1,693,258,542 after deducting \$841,084,128 incremental value.									
Debt to	Assessed Valuation Ratios:		Direct Debt	0.00%						
		Ο	verlapping Debt	2.97%						
			Total Debt	2.97%						

Source: HdL, Coren & Cone, Contra Costa County Assessor & Auditor combined 2020-21 lien date tax rolls.

This report reflects debt which is being repaid through voter-approved property tax indebtedness. It excludes mortgage revenue, tax allocation bonds, interim financing obligations, non-bonded capital lease obligations, and certificates of participation.

Overlapping governments are those that coincide at least in part, with the geographic boundaries of the city. The percentage of overlapping debt applicable is estimated by using taxable assessed values. Applicable percentages were estimated by determining the portion of another governmental unit's taxable assessed value that is within the city's boundaries and dividing it by each unit's total taxable assessed value.

#### City of Clayton Statistical Section Legal Debt Margin Last Ten Fiscal Years

	Fiscal Year Ending							
	2013			2014		2015		2016
Assessed valuation	\$	1,580,001,517	\$	1,711,749,590	\$	1,840,219,914	\$	1,963,611,362
Add back exempted real property		24,547,599		25,038,500		26,156,667		26,679,230
Total assessed valuation	\$	1,604,549,116	\$	1,736,788,090	\$	1,866,376,581	\$	1,990,290,592
Debt limit percentage <sup>1</sup>	3.75%		3.75%			3.75%	3.75%	
Debt limit	\$	60,170,592	\$	65,129,553	\$	69,989,122	\$	74,635,897
Total net debt applicable to limit	\$		\$		\$		\$	
Legal Debt margin	\$	60,170,592	\$	65,129,553	\$	69,989,122	\$	74,635,897
Total debt applicable to the limit as a percentage of debt limit		0.00%		0.00%		0.00%		0.00%

Source: City of Clayton Finance Department.

<sup>&</sup>lt;sup>1</sup> The government code of the State of California provides for a legal debt limit of 15% of gross assessed valuation. However, this provision was enacted when assessed valuation was based upon 25% of market value. Effective with the 1981-82 fiscal year, each parcel is now assessed at 100% of market value (as of the most recent change in ownership for that parcel). Although the statutory debt limit has not been amended by the State since this change, the percentages presented in the above computations have been proportionately modified to 3.75% (25% of 15%) for the purpose of this calculation in order to be consistent with the computational effect of the debt limit at the time of the

### City of Clayton Statistical Section Legal Debt Margin Last Ten Fiscal Years

		Fi	iscal Year Ending			
2017	2018		2019	2020	2021	2022
\$ 2,050,138,123	\$ 2,133,894,236	\$	2,234,376,913	\$ 2,335,141,265	\$ 2,418,059,669	\$ 2,504,654,255
27,086,036	27,627,706		28,243,119	28,807,933	29,384,046	29,688,415
\$ 2,077,224,159	\$ 2,161,521,942	\$	2,262,620,032	\$ 2,363,949,198	\$ 2,447,443,715	\$ 2,534,342,670
3.75%	3.75%		3.75%	3.75%	3.75%	3.75%
\$ 77,895,906	\$ 81,057,073	\$	84,848,251	\$ 88,648,095	\$ 91,779,139	\$ 95,037,850
\$ 	\$ 	\$		\$ 	\$ 	\$ 
\$ 77,895,906	\$ 81,057,073	\$	84,848,251	\$ 88,648,095	\$ 91,779,139	\$ 95,037,850
0.00%	0.00%		0.00%	0.00%	0.00%	0.00%

#### City of Clayton Statistical Section Bonded Debt Pledged Revenue Coverage Last Ten Fiscal Years

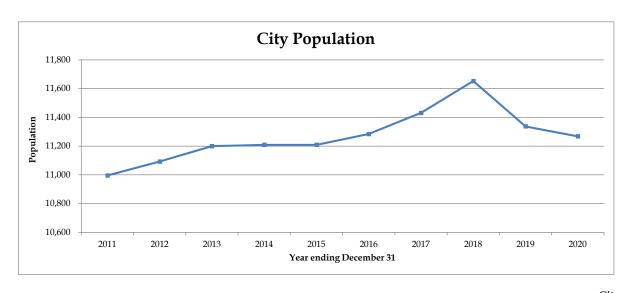
Tax Allocation Bonds

Fiscal Year		Debt Service <sup>1</sup>			
Ended	-			•	
June 30	Tax Increment	Principal	Interest	Coverage Ratio	
2013	-	-	-	-	
2014	-	-	-	-	
2015	-	-	-	-	
2016	-	-	-	-	
2017	-	-	-	-	
2018	-	-	-	-	
2019	-	-	-	-	
2020	-	-	-	-	
2021	-	-	=	-	
2022	-	-	-	_	

Source: City of Clayton Finance Department.

<sup>&</sup>lt;sup>1</sup> The balance of the tax allocation bonds was transferred to the Successor Agency as of February 1, 2012. Principal and interest payments are recorded through January 31, 2012.

#### City of Clayton Statistical Section Demographic and Economic Statistics Last Ten Fiscal Years



Calendar Year	City Population	Personal Income (in Thousands)	Per Capita Personal Income	Unemployment Rate	Contra Costa County Population <sup>1</sup>	City Population % of County	
2011	10,996	577,972	52,562	2.5%	1,056,064	1.04%	
2012	11,093	562,914	50.745	1.7%	1,065,117	1.04%	
2013	11,200	567,885	50,704	1.4%	1,074,702	1.04%	
2014	11,209	581,063	51,839	5.4%	1,087,008	1.03%	
2015	11,209	620,092	55,320	4.4%	1,102,871	1.02%	
2016	11,284	628,783	55,723	3.9%	1,123,429	1.00%	
2017	11,431	656,122	57,398	3.1%	1,149,363	0.99%	
2018	11,653	694,323	59,583	1.8%	1,155,879	1.01%	
2019	11,337	776,778	68,517	1.4%	1,153,561	0.98%	
2020	11,268	817,954	72,590	5.3%	1,165,927	0.97%	
2021	10,863	761,054	70,059	6.1%	1,156,555	0.94%	

<sup>&</sup>lt;sup>1</sup> Source: California State Department of Finance Price and Population Information letter to local governments. Source of other information shown: HdL, Coren & Cone, Demographic and Economic Statistics Report.

# City of Clayton Statistical Section Full-Time Equivalent City Employees by Function Last Ten Fiscal Years

Fiscal Year Ending June 30 2013 2016 2014 2015 **Function: General Government:** 2.00 2.00 2.00 2.00 Management Services 2.30 2.30 2.30 2.30 Finance 1.00 1.00 City Clerk/Human Resources 1.00 1.00 5.30 5.30 5.30 5.30 **Public Safety: Sworn Officers** 11.00 11.00 11.00 11.00 Non-Sworn/Administration 2.00 2.00 2.00 13.00 13.00 13.00 13.00 Public Works<sup>1</sup> 3.50 3.40 3.10 3.50 Parks & Recreation<sup>1</sup> 1.50 1.60 1.90 1.50 **Community & Economic Development:** Planning Services 1.60 1.60 1.60 1.60 Code Enforcement 0.30 0.30 0.30 0.30 1.90 1.90 1.90 1.90 **Totals** 25.20 25.20 25.20 25.20

Source: City of Clayton Finance Department, Adopted Budgets.

<sup>&</sup>lt;sup>1</sup>Full-time equivalent figure for maintenance personnel allocated to

# City of Clayton Statistical Section Full-Time Equivalent City Employees by Function Last Ten Fiscal Years

Fiscal Year Ending June 30

Fiscal Year Ending June 30					
2017	2018	2019	2020	2021	2022
2.00	2.00	2.00	2.00	2.00	2.00
2.30	2.30	2.30	2.30	2.30	3.30
1.00	1.00	1.00	1.00	1.00	1.00
5.30	5.30	5.30	5.30	5.30	6.30
11.00	11.00	11.00	11.00	11.00	11.00
2.00	2.00	2.00	2.00	2.00	2.00
13.00	13.00	13.00	13.00	13.00	13.00
4.80	4.50	4.50	4.50	4.50	4.50
1.20	1.50	1.50	1.50	1.50	1.50
1.20	1.00	1.00	1.00	1.50	1.50
1.60	1.60	1.60	1.60	1.60	1.80
0.30	0.30	0.30	0.30	0.30	0.30
1.90	1.90	1.90	1.90	1.90	2.10
26.20	26.20	26.20	26.20	26.20	27.40

#### City of Clayton Statistical Section Operating Indicators by Function Last Ten Fiscal Years

	Fis	scal Year End	ling	
	2013	2014	2015	2016
Function:				
Police:				
Police calls for service	5,962	5,858	7,303	6,730
Parking violations	125	40	53	53
Traffic citations	585	664	653	518
Physical arrests	201	137	200	219
Public Works:				
Storm drains inspected	*	*	*	500
Trees trimmed	*	*	*	70
Park maintenance (acres)	*	*	*	19.07
Street signs maintained	*	*	*	350
Traffic signals maintained	*	*	*	13
Streetlights maintained	*	*	*	1,200
Parks and Recreation Services:				
Endeavor Hall rentals (days)	*	*	*	135
Hoyer Hall rentals	*	*	*	33
Ballfields (hours rented)	*	*	*	1,512
Community and Economic				
Development:				
Planning permits issued	*	*	*	161
Code enforcement cases closed	*	*	*	61
Building permits issued	201	376	430	386
General Government:				
Business licenses issued	*	547	707	645
Home occupation applications	*	*		20
1 TT	<b></b>	al.	<b>.</b> L	

Source: Clayton Finance Department, Contra Costa County Building Department, Clayton Planning Department, Clayton Police Department, Clayton Maintenance Department.

Number of recruitments

5

<sup>\*</sup> Fiscal year ending June 30, 2016 was the first year of ACFR implementation for the City, this historical data not readily available.

### City of Clayton Statistical Section Operating Indicators by Function Last Ten Fiscal Years

**Fiscal Year Ending** 

Fiscal Year Ending						
2017	2018	2019	2020	2021	2022	
6,650	7,497	7,545	8,419	6,164	5,804	
151	132	146	572	390	435	
494	506	386	289	272	327	
150	169	169	94	67	180	
500	500	56	500	500	500	
70	70	316	412	385	1350	
19.07	19.07	19.07	19.07	19.07	19.07	
350	350	17	212	160	210	
13	13	7	13	13	13	
1,200	1,200	89	1,196	1,200	111	
144	138	139	86	2	37	
53	39	92	33	0	24	
1,170	1,047	1,225	386	922	1137	
1,170	1,047	1,223	360	922	1137	
107	182	187	36	87	51	
93	43	79	47	101		
403	475	424	232	401		
	0.10	<b></b>	<b>-</b> 40		=	
777	840	741	768	646	708	
16	28	22	14	18	26	
3	6	3	5	6	13	

### City of Clayton Statistical Section Capital Asset Statistics by Function Last Ten Fiscal Years

	Fiscal Year Ending June 30			30
	2013	2014	2015	2016
Function:				
Public Safety:				
Automated license plate readers	0	0	0	0
Police stations	1	1	1	1
Patrol units	*	*	8	10
Situational awareness traffic cameras	0	0	0	0
Trailers/Trucks	*	*	2	2
Public Works:				
City owned parking lots	6	6	6	6
Community facilities	*	*	3	3
Curb lane miles	*	*	*	82
Manholes	*	*	*	162
Miles of storm drains	*	*	*	32.479
Number of catch basins	*	*	*	968
Number of street islands/medians	*	*	*	50
Miles of "v" ditches	*	*	*	15
Parking meters	0	0	0	0
Street signs	*	*	*	2,000
Streetlights (City owned)	*	*	*	500
Tractors/Trailers	*	*	11	12
Traffic signals (intersections)	*	*	13	13
Work trucks	*	*	8	8
Parks and Recreation Services:				
Acres of city parks	19.07	19.07	19.07	19.07
Acres of landscaped area (excl. parks)	46	46	46	46
Acres of open space	515.51	515.51	515.51	515.51
Acres of parks and irrigation	50	50	50	50
Miles of creekside trails	7	7	7	7
Miles of open space trails	20	20	20	20
Number of city parks	7	7	7	7
Number of city trees	3,000	3,000	3,000	3,000
Number of pedestrian bridges	9	9	9	9
Number of children playgrounds	4	4	4	4
Number of playfields	4	4	4	4

## City of Clayton Statistical Section Capital Asset Statistics by Function Last Ten Fiscal Years

Fiscal	Year	<b>Ending</b>	Iune 30
IISCUI	LCui	Liidiii	juite 50

Fiscal Year Ending June 30						
2017	2018	2019	2020	2021	2022	
0	6	6	6	6	6	
1	1	1	1	1	1	
11	10	10	10	10	10	
0	4	4	4	4	4	
2	2	2	2	2	2	
6	6	6	6	6	6	
3	3	3	3	3	3	
82	82	82	82	82	82	
162	162	162	162	162	162	
32.479	32.479	32.479	32.479	32.479	32.479	
968	968	968	968	968	968	
50	50	50	50	50	50	
15	15	15	15	15	15	
0	0	0	0	0	0	
2,000	2,000	2,015	2015	2015	2015	
500	500	500	500	500	500	
13	13	14	14	14	14	
13	13	13	13	13	13	
8	8	7	8	8	8	
19.07	19.07	19.07	19.07	19.07	19.07	
46	46	46	46	46	46	
515.51	515.51	515.51	515.51	515.51	515.51	
50	50	50	50	50	50	
7	7	7	7	7	7	
20	20	20	20	20	20	
7	7	7	7	7	7	
3,000	3,000	3,000	3000	3000	3000	
9	9	9	9	9	9	
4	4	4	4	4	4	
4	4	4	4	4	4	

General Information: Date of Incorporation Form of Government Number of authorized City employees	March 18, 1964 Council-Manager 27
Population: Population Median age Median household income Registered voters Area in square miles	11,070 46.3 \$153,607 8,477 4.3
Miles of Streets: Lane miles Pavement condition index	44.9 79/100 ["Very Good" rating]
Fire Protection (CalFire Services Clayton) Number of stations	1
Police Protection  Number of stations  Number of patrol vehicles  Number of sworn personnel	1 10 11
Education Elementary Schools: Mt Diablo Elementary Middle Schools: Diablo View Middle School	1
<b>Library</b> (Contracted with Contra Costa County) Number of libraries	1
Parks & Community Facilities Park sites Park acreage Open space acreage Open space trail miles Creekside trail miles Endeavor Hall Hoyer Hall (in the library) City Hall Conference Room	7 19.07 515.51 20 7 1 1

Source: City of Clayton Finance Department, Contra Costa County Library, City of Clayton City Clerk, HdL "Demographic and Economics Statistics" Report for calendar year 2018, US Census, DataUSA.

# ADDITIONAL REPORTS



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Council City of Clayton, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of City of Clayton, California, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise City of Clayton, California's basic financial statements and have issued our report thereon dated January 31, 2023.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered City of Clayton's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Clayton's internal control. Accordingly, we do not express an opinion on the effectiveness of City of Clayton's internal control.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described below to be material weaknesses.

#### Continuity of Personnel

In the past few years, the City has had significant transition in management, particularly with the Finance Director position. Since the beginning of the fiscal year ended June 30, 2021, the City has gone from a Finance Director of a year, to an interim Finance Director, to another Finance Director of a year, and back to another interim Finance Director.

With the change in management, some of the institutional knowledge and responsibilities that are essential for the smooth operation of the City have been lost. As a result, the audit noted a dozen general ledger accounts across multiple funds that were not properly closed which resulted in four (4) material journal entries.

We recommend that management consider developing a succession plan in the event the Finance Director is unable to perform their duties for a length of time due to illness, attrition, or any other reason. The succession plan should outline procedures to be implemented and a redistribution of responsibilities in the event of a temporary or permanent change. The succession plan should also provide description and purpose of the funds, the relationships of one fund to another, and the description and purpose of accounts unique to the City. This plan will ensure that the organization will be able to conduct its operations in the orderly and efficient manner that has been the basic ingredient for its past success.

City Response: The City has been challenged with the recruitment of a Finance Director for many months primarily due to the lack of candidates interested in this type of job opportunity. The City has seen a substantial increase in competition for the recruitment of this position as a number of agencies are hiring for similar positions with limited qualified applicants. The City did implement a good succession plan with the consultant model Finance Director and an Accountant to assist the City with various finance related task. As of date, the City is in the process of onboarding a new Finance Director who will be working with the interim Finance Director to ensure smooth transition.

#### Fair Value Estimates

The audit noted a material adjusting journal entry related to the value of the City's equity investment in Stranahan homes. The fair value of the equity investment had not been properly calculated at June 30, 2022.

We recommend that the City use expert sources to determine the fair value of the City's equity investments at end of the fiscal year.

City Response: The fair value estimates change day to day. The City uses real estate valuation sites like Zillow.com or Realtor.com to calculate the value of the properties at a particular time. Due to the timing of the audit, the value of the properties changed resulting in an adjustment from the auditor. The City does not believe it should hire experts to determine the value due to the fact that this is only a paper gain/loss and the City will only realize gains/losses when the property is actually sold.

#### Agency Funds

The City acts as custodian for a number of agency funds. Auditing procedures noted that the relationship between the agency funds was not understood. Auditing procedures also noted that the cash balance for one of these agency funds was negative (\$172,695) at June 30, 2022.

We recommend that the City create a memo to assist accounting personnel in understanding the purpose of the agency funds and their relationship with one another.

City Response: The City had a loan outstanding in the Agency fund to be fully paid off in Fiscal Year 2023. The City did not assess any property taxes in Fiscal Year 2022 since the Trustee had a reserve balance to pay the loan off. The City staff will reconcile the Agency Funds in Fiscal Year 2023 and will make accounting adjustments as deem appropriate and reasonable to correct the deficit cash balance.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described below to be significant deficiencies.

#### **Document Retention**

City procedures for journal entries are to have the supporting evidence for the journal entry be attached to the journal entry. Auditing procedures noted that some of the requested journal

entries did not have supporting evidence attached to the journal entry, which required staff to spend additional time searching for the supporting evidence.

We recommend that the City adhere to the policies and procedures related to the recording of journal entries. This will assist in the retention of institutional knowledge as well as supporting evidence for the journal entries.

City Response: The City had the records to support the journal entries; however, the records were not attached to the postings. The City team has addressed this issue and will keep all relevant records with the journal entry batch as recorded.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### City of Clayton's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the City of Clayton's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. City of Clayton's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CROPPER ROWE, LLP Walnut Creek, California

January 31, 2023